



# **European Commission**

# EUROPEAN NEIGHBOURHOOD AND PARTNERSHIP INSTRUMENT – REGIONAL EAST ACTION PROGRAMME 2009

# EUROPEAN UNION BORDER ASSISTANCE MISSION TO MOLDOVA AND UKRAINE – EUBAM 7

**Annex 1: Description of the Action** 

Budget Line: BGUE-B2009-19.08 01 03-C1-AIDCO

implemented by

United Nations Development Programme



## 1. DESCRIPTION

#### 1.1. Title

European Union Border Assistance Mission to Moldova and Ukraine – EUBAM 7.

### 1.2. Beneficiary countries

Republic of Moldova and Ukraine.

## 1.3. Cost of the action and amount requested from the Contracting Authority

Total eligible cost of the action	Amount requested from the Contracting Authority	% of total eligible cost of action
12,000,000 EUR	12,000,000 EUR	100 %

In addition to this budgeted EC contribution, EU Member States are providing a significant contribution in kind through the secondment of their national staff to the Mission, whose salaries will continue being paid by national administrations for the entire period of secondment.

#### 1.4. Summary

The region of Transnistria proclaimed its independence from Moldova in 1992, one year after the dissolution of the Soviet Union. A short conflict ensued, with some 1,000 casualties. A ceasefire brokered with Russian mediation left Tiraspol in control of the region east of the Dniestr River in a self-proclaimed Republic of Transnistria. Since then, the conflict has been frozen in place. A Russian "peacekeeping" force was deployed in Transnistria, which is also home to considerable former Soviet armaments depots. In 1999, Russia undertook to gradually remove her military and armaments from Transnistria ("Istanbul Commitments"), but no armaments have been removed since 2003. Negotiation efforts towards a political settlement have been undertaken within the so-called "five-sided" format, with the OSCE, Russia and Ukraine as mediators, but with very limited progress. These three actors still remain crucial in any settlement of this conflict.

The arrival in power of the administration of President Yushchenko in Ukraine, and the launching of the so-called "Yushchenko Plan" created a window of opportunity for further advance the resolution of the "frozen" Transnistrian conflict. Since September 2005, the EU and the U.S. participate as observers in the negotiation process in the enlarged format "5+2". The EU is represented by Kálmán Mizsei who was appointed EU Special Representative for Moldova in February 2007 and replaced Adriaan Jacobovits de Szeged who held this function from March 2005 – February 2007.

Following a request from Moldova's President Voronin and Ukraine's President Yushchenko in June 2005, the EU decided to launch an EU Border Assistance Mission (EUBAM) as of 1 December 2005 after the Commission signed a Memorandum of Understanding with Moldova and Ukraine on 7 October 2005, later amended by the agreement reached between the European Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes. Since 2005, EUBAM enjoyed high political support from all stakeholders. EUBAM's activities indicated that indeed much needs to be done in order to bring border and customs control procedures in line with EU standards. Already after a short period of operation, customs revenues increased on both sides of the border and significant smuggling activities at the Transnistrian segment of the border were detected.

The EU's involvement increased trust and cooperation between Moldova and Ukraine; this led to a joint declaration signed by the Prime Ministers of Moldova and Ukraine, Tarlev and Yekhanurov, setting in place the May 2003 customs agreement which enforcement started actually as of 3 March 2006. On 17 March 2007, the Moldovan Government amended Decree no. 815 of 2 August 2005 extending access to



preferential trade certificates of origin to temporarily registered Transnistrian-based companies. Moldova has in the meantime also transferred the competences for issuing preferential certificates of origin from the Chamber of Commerce to the Customs Service of Moldova. EUBAM is closely following the implementation of the Joint Declaration, including registration and reimbursement mechanisms for Transnistrian-based companies in Chisinau.

The initial six months were funded under the EC's Rapid Reaction Mechanism (€ 4 million), followed by the Tacis Regional Action Programmes 2003 (€ 2.2 million), 2004 (€ 4 million) and 2006 (€ 8.885 million) for the subsequent eighteen months. The total amount which will have been made available by end of 2010 is EUR 56.2 million.

## 1.5. Objectives

### 1.5.1. Overall Objectives

- a) To contribute to enhancing the overall border and customs management capacities and the abilities of Moldova and Ukraine to fight against cross-border and organised crime and to approximate the standards of the border and law enforcement authorities to those of the EU.
- b) To assist Moldova and Ukraine in fulfilling their commitments under the European Neighbourhood Policy Action Plans (ENP AP) and the Partnership and Cooperation Agreements (PCA).
- c) To contribute to a peaceful resolution of the Transnistria conflict.

### 1.5.2. Specific Objectives

- a) <u>Capacity building and knowledge of EU standards/best practice</u>: To build up appropriate tactical, operational, administrative and institutional capacity in Moldova and Ukraine to ensure effective border and customs controls and surveillance as well as effective fight against criminal cross-border activities and organised crime with particular attention to the Moldovan-Ukrainian state border, including relevant inland areas and locations.
- b) Integrated border management: To improve interagency cooperation at national level and to improve cooperation between Moldovan and Ukrainian agencies. To assist the partner services in the improvement of the international cooperation.
- c) Anti-corruption: To support partner services' anti-corruption efforts at operational and tactical levels
- d) Confidence building and contribution to the Transnistria conflict settlement process: To help promoting cooperation between the agencies involved in border and customs controls and fight against crime in Moldova and Ukraine through transparency, exchange of analytical and tactical information, close cross-border cooperation, support to the border demarcation process, and development of an atmosphere for extended economic relations, as well as to promote post conflict consolidation in case of a settlement within the duration of this action.
- e) <u>Public relations</u>: To contribute to improve public relations skills and capabilities of the partner services' public relations sections, and to provide objective information to the local population in Moldova and Ukraine regarding EUBAM's tasks and assistance provided to the countries, ongoing activities at the border of which travellers and/or the local population benefits, rights and responsibilities of persons crossing the border (in order to complement anti-corruption measures), health risks of purchasing smuggled food (in order to complement consumer protection measures), etc.

# 1.6. Background information and justification

## 1.6.1. The Transnistria conflict

In spring 1992, a year after the dissolution of the Soviet Union, a short civil war took place in the region of Transnistria in eastern Moldova. Transnistria succeeded in establishing *de facto* independence from Moldova, as the ceasefire brokered with Russian mediation (July 1992 Russian-Moldovan Moscow



agreement) left Tiraspol in control of the region east of the Dniestr River in a self-proclaimed Republic of Transnistria. Transnistria has no internationally recognised status.

After the ceasefire, a security zone was established, guarded by peace-keeping forces consisting mostly of Russian troops and troops from the two sides. Since 1998, a small number of Ukrainian troops (10) are also present.

Around 1,400 Russian troops, ammunition (originally estimated at around 42,000 tons) and armoured vehicles are also stationed in Transnistria, a left-over of the 14<sup>th</sup> Soviet Army. The withdrawal of Russian troops and ammunition, originally set for the end of 2002 (1999 Istanbul OSCE summit agreements) was postponed to the end of 2003 (Porto OSCE summit agreement). From mid-March to mid-June 2003 an estimated 35% of all ammunition left Transnistria for the Russian Federation. Afterwards, the process stalled.

Since 1995 Moldova and Transnistria, assisted by the OSCE, Russia and Ukraine as international mediators, have discussed a possible settlement within the so-called "five-sided" mediation process. This process, however, was interrupted several times. A window of opportunity to advance on the resolution of the "frozen" Transnistrian conflict appeared following the arrival in power in neighbouring Ukraine of the administration of President Yushchenko. Ukraine also launched its own settlement plan in May 2005 ("Yushchenko-Plan"). Moldova and Ukraine enforced the coordination of their actions with respect to a settlement of the Transnistria problem. In September 2005 the parties in the "five-sided" talks invited the EU and the U.S. to participate in the negotiation process as observers. Talks in the new format "5+2" took place on 27/28 October 2005, 15/16 December 2005, 27/28 January 2006 and 27/28 February 2006. Following the introduction of the so-called "New Customs Regime" between Moldova and Ukraine in March 2006, settlement negotiations in the "5+2" format are stalled.

However, mediators and observers meet regularly in "3+2" format to discuss possibilities for the resumption of formal "5+2" settlement talks. Following the proposals of Moldovan President Voronin on confidence-building measures of autumn 2007, mediators and observers have declared their support for the implementation of such measures. Practical progress on confidence-building measures between the sides has been limited, although a number of joint working groups have been set up.

#### 1.6.2. EU policy related to the Transnistria conflict

Over the past years, Moldova has repeatedly called for greater EU and US involvement in the resolution of the Transnistrian conflict. In mid-November 2002 the OSCE decided to send a delegation, including officials from the European Commission, on a fact-finding mission on the Transnistrian segment of the Moldovan-Ukrainian state border. The report presented by the mission pleaded for "the establishment of joint customs points on Ukrainian territory" and expressed the "need for carrying out joint customs controls on the Transnistrian segment". The report also called on Chisinau and Kiev to proceed with negotiations on the creation of joint border posts as foreseen by agreements between both countries.

The Commission has taken forward this issue and launched in March 2003 a process of trilateral discussions on border issues involving Moldova and Ukraine. Two questions were discussed at this first trilateral meeting: the organisation of joint controls at the border crossing points on the Moldovan-Ukrainian border, including the Transnistrian segment; and the introduction of a ban for the export of Transnistrian goods without Moldovan customs stamps (which finally resulted in the signing of two customs protocols between Moldova and Ukraine on 15 May 2003).

In February 2004<sup>1</sup> the EU imposed (together with the U.S.) a visa travel ban on 17 high-ranking Transnistrian "officials". This ban was renewed in February 2005<sup>2</sup>, 2006<sup>3</sup>, 2007<sup>4</sup> and 2008<sup>5</sup>.

<sup>&</sup>lt;sup>1</sup> Council Common Position 2004/179/CFSP of 23 February 2004 concerning restrictive measures, in the form of restrictions on admission, against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 55/68 of 24/02/2004. Council Common Position 2004/622/CFSP of 26 August 2004 amending Council Common Position 2004/179/CFSP concerning restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 279/47 of 28/08/2004.

<sup>&</sup>lt;sup>2</sup> Council Common Position 2005/147/CFSP of 21 February 2005 extending and amending Common Position 2004/179/CFSP concerning restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 49/31 of 22/02/2005. Council Common Position 2005/890/CFSP of 12 December



The bilateral signature of five out of seven protocols foreseen by a 1997 agreement on seven joint border crossing points paved the way for the second trilateral consultation meeting at expert level, held in Brussels on 16 January 2004. During the meeting, three main topics were discussed: firstly, an update on the latest developments on border and customs issues between both countries, including the development of joint border crossings; secondly, the perspectives for the introduction of joint Moldovan-Ukrainian border control; and thirdly, measures supported by the EU. The Commission called for a strict respect of the May 2003 customs protocol on the recognition of the new Moldovan customs stamp (by Ukraine). The Commission also urged Moldovan and Ukrainian delegations to proceed without delay with the implementation of the five protocols, signed by 12 January 2004 and encouraged both sides to establish additional joint border posts on the Moldovan-Ukrainian state border.

When Moldovan-Ukrainian relations started to deteriorate in summer 2004, the Commission called for a third trilateral consultation meeting which took place in Brussels on 15 October 2004. The meeting was characterized by a tense atmosphere between Moldovan and Ukrainian delegates. No measurable progress was made. The Commission offered its assistance for the creation of additional joint border posts, for the demarcation of the state border as well as for the establishment of a cross-border information exchange system on the basis of the one in place in the Western Balkans.

In March 2005, Ambassador Adriaan Jacobovits de Szeged was appointed EU Special Representative for Moldova, with a mandate *inter alia* to contribute to a peaceful settlement of the Transnistria conflict. Following an invitation of the Presidents of Moldova and Ukraine of June 2005, the EU on 1 December 2005 established the EU Border Assistance Mission to Moldova and Ukraine, based on a trilateral Memorandum of Understanding between the Commission, Moldova and Ukraine signed on 7 October 2005. This memorandum of understanding was later amended by the agreement reached between the European Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes

A fourth trilateral consultation meeting took place on in Brussels on 30 January 2006 in which both sides showed willingness to cooperate with the EU Border Assistance Mission to Moldova and Ukraine (EUBAM) on a wide range of issues, and readiness to involve EUBAM in solving pending issues with regard to the establishment of joint border controls and the demarcation of the border. The main result was that Moldova and Ukraine agreed to exchange information on the traffic of goods across their common border to the extent necessary so as to imply the "virtual presence" of Moldova on the Transnistrian section of the border. This involves exchanging on-line data on every shipment of goods that crosses the border either towards Ukraine or from Ukraine. A trial system has been established upon the Ukrainian State Customs Service's initiative, according to which the State Customs Service, as of May 2007, unilaterally provided pre-arrival information on goods from four BCPs<sup>6</sup> on the Ukrainian-Moldovan border to the Moldovan Customs Service. Necessary equipment to run such information exchange system has been supplied under the BOMMOLUK-1 project. Moreover, EUBAM hired an EU IT expert to assist the Moldovan Customs Service in this endeavor. The information exchange system became fully operational in April 2008.

When progress was noted on the transparent management of the national border between Ukraine and Moldova, the Commission organised a fifth trilateral meeting on border issues with Moldova and

2005 implementing Common Position 2004/179/CFSP concerning restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 327/33 of 14/12/2005.

<sup>&</sup>lt;sup>3</sup> Council Common Position 2006/95/CFSP and 2006/96/CFSP of 14 February 2006 renewing restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L44/31, 32 of 15 February 2006.

Council Common Position 2007/121/CFSP of 19 February 2007 extending and amending Common Position 2004/179/CFSP concerning restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 51/31 of 20 February 2007.

<sup>&</sup>lt;sup>5</sup> Council Common Position 2008/160/CFSP of 25 February 2008 concerning restrictive measures against the leadership of the Transnistrian region of the Republic of Moldova; OJ L 51/23 of 26 February 2008. The restrictive measures have been extended until 27 February 2009.

<sup>&</sup>lt;sup>6</sup> All four BCPs are located at the Transnistrian border section: Alekseevka – Balya Turkuluiy; Bolshaya Kosnytsa – Khrushka; Tirnkove – Broshten; and Stanyslavka – Berenkeu.



Ukraine and EUBAM's participation on 21 November 2006. A major achievement was the signature of two Protocols and Minutes on the exchange of customs and border-related information which allow a virtual presence of Moldovan customs officials at the Ukrainian side of the border (pre-arrival information on goods). Both sides also welcomed the organisation of Joint Border Control Operations and the setting-up of a combined liaison team in the EUBAM headquarters in Odessa for this purpose and underlined the importance of further strengthening this experience.

In February 2007, Mr. Kálmán Mizsei was appointed EU Special Representative for Moldova, replacing Ambassador Adriaan Jacobovits de Szeged in this function. The EUSR continues promoting the EU policy objectives in the Republic of Moldova, including contributing to a peaceful settlement of the Transnistria conflict. The EUSR is travelling extensively in the region in pursuit of this objective.

Following the progress made in the implementation of the Protocols and Minutes signed at the fifth trilateral meeting, the Commission invited for a sixth trilateral meeting on border issues with Moldova and Ukraine, as well as EUBAM's participation on 14 December 2007. While both countries' border guard services exchange statistical data on a monthly basis, the customs services moved closer towards exchange of pre-arrival information on goods in real time though it was pointed out that IT infrastructure still needed to be upgraded. Parties acknowledged the improvements made at the Moldovan-Ukrainian State border and highlighted the correct implementation of the Joint Declaration of the countries' Prime Ministers of December 2005, as well as the increased level of inter-agency and bilateral cooperation, joint border operations and coordinated efforts which led to a more secure border while at the same time facilitating legal trade. On joint border controls, no final agreement between Moldova and Ukraine on the precise profile and mechanisms could be reached, however, both sides acknowledged the need to improve control mechanisms with due consideration of EU best practices in this regard. Parties underlined also challenges in the area of infrastructure, equipment and working conditions for personnel. Moldova and Ukraine agreed to meet at appropriate level for further detailed discussions on this issue at the beginning of 2008. The first meeting of a working group on the development of joint patrolling at the Moldovan-Ukrainian border took place in September 2009 in the EUBAM Headquarters with participation of representatives of the MDBGS and the UASBGS. EUBAM experts presented EU practice in this area and shared an EUBAM concept on joint patrolling. It was agreed that Moldovan and Ukrainian border guard services will develop their proposals on further development of joint patrolling and present them during the next meeting.

# 1.6.3. Chronological evolution of the bilateral cooperation between Moldova and Ukraine on border related issues

A major issue in the relations between Ukraine and Moldova concerning the common border has been the customs regime on the Transnistrian segment of the border. The existence of the unrecognised Transnistrian entity leaves ample opportunity for smuggling and fraud, one of the most common examples being the smuggling of certain type of commercial goods. Over the years, there have been several attempts to solve the problem of "Transnistrian exports" (often referred to as "re-exports").

Customs stamps have been a crucial element of control over Transnistrian exports. In February 1996, an agreement was signed between Chisinau and Tiraspol on cooperation between both customs services, which inter alia granted Moldovan customs stamps to Transnistria, allowing the latter to benefit from preferential trade regimes Moldova concluded with other countries. This agreement was followed by an agreement between Moldova and Ukraine of March 1997 on the establishment of seven joint border crossing points on the Moldovan-Ukrainian state border: Criva-Mamaliga, Bricheny-Rossoshany, Medveja-Zelionaya, Larga-Kelmentsy, Giurgiulesti – Reni (Road), Pervomaysk-Kuchurgan, and Udobnoye-Palanca-Mayaky. From 1997–2001ongoing so-called "joint controls", rather than shared control responsibility are performed on both territories.

With its accession to the WTO in May 2001, Moldova introduced a new customs stamp as of 1 September 2001. This stamp was not given to Transnistria.

From late 2001 until May 2003, relations between Moldova and Ukraine deteriorated. One of the issues was the continued export of goods produced in the Transnistrian region through the Ukrainian border without Moldovan customs documentation. From the Moldovan point of view, these goods were illegally exported and therefore smuggled. But Ukrainian legislation considered those "Moldovan" goods as legally imported / in transit when they underwent customs clearance and a higher rate ("third country") was levied on those imported goods which did not bear a Moldovan customs stamp (the



same treatment was applied to goods imported into the EU). This difference of interpretation was a source of permanent friction between both countries.

Ukraine refused access to its border crossing points to the Moldovan border guards and customs officials and withdrew its representatives from the Palanca border crossing point. Ukraine explained this refusal, inter alia, by reference to the lack of required conditions (insufficient infrastructure and means of communication, lack of additional protocols stipulated by the 1997 agreement, lack of documents concerning the preparedness of crossing points for performing the joint control).

Following discussions in the first EC-Moldova-Ukraine Trilateral Meeting on Border Issues, the Customs Department of Moldova and the State Customs Service of Ukraine signed a protocol on 15 May 2003, regulating relevant customs procedures, in particular stipulating that only goods with Moldovan customs documents be allowed entry into Ukraine under the precondition that Moldova enacted a simplified registration procedure for Transnistrian companies. The customs regime was in effect until summer 2004 and led to a much more positive series of negotiations on the issue of joint border crossing points throughout 2003 between Chisinau and Kiev; on 12 January 2004, five protocols were signed in this context.

However, the customs agreement was unilaterally cancelled by Moldova, in retaliation for actions taken by the Transnistrian separatist authorities during summer 2004. In a reaction to Moldova's unilateral decision, on 15 August 2004, Ukraine stopped implementing the customs agreement and began to accept Transnistrian goods without Moldovan customs documentation, clearing them as "third country goods".

After the 2004 presidential elections in Ukraine, the relations between Moldova and Ukraine improved. In July – August 2005, joint border controls were re-established at four of the seven border crossing points listed in the 1997 agreement. The process of negotiations on joint organisation of border controls at the Transnistrian segment of the state border was re-launched.

On 30 December 2005, the Prime Ministers of Ukraine and Moldova, Yekhanurov and Tarlev, signed a joint declaration to re-implement the customs protocol of 15 May 2003. After additional discussions between the two sides, assisted by the EUBAM, implementation began effectively on 3 March 2006. Since then all exports from Moldova to or via Ukraine, including those via the so-called Transnistrian segment of the border, need to have proper Moldovan documentation. This enables the two countries to exchange information and to carry out proper risk analysis, thus contributing to a more effective fight against smuggling and illegal cross-border activity.

The reinstallation of the customs regime provoked a strong reaction from the Tiraspol leadership which immediately blocked the common border, thus imposing upon itself a blockade and launched a comprehensive propaganda effort involving organised public demonstrations and co-ordinated media articles in Transnistria and Russia aimed at portraying the new regime as an externally imposed economic blockade which would lead to a humanitarian catastrophe. The Tiraspol position was firmly backed by Russia which called for the immediate cessation of the customs regime. The EU, U.S. and OSCE Mission to Moldova welcomed the implementation of the agreement and urged Transnistria to end its self-imposed blockade. EUBAM's presence at field level and its neutral status meant that the Mission was able to make objective information available to all interested parties. These observations, together with those made by the OSCE Mission to Moldova, meant that the allegations of an economic blockade and a resulting humanitarian catastrophe were comprehensively refuted.

On 16 March 2006, the Transnistrian regime started to lift its self-blockade allowing imports from Ukraine but refusing to accept any goods in transit to other parts of Moldova. EUBAM has monitored the operation of the registration and reimbursement mechanism which is stipulated in the Joint Declaration of 30 December 2005. The mechanism ensures that Transnistria-based companies are not double-taxed. The Mission's involvement ensured that all interested parties received objective and reliable information concerning the mechanism. Despite pressure exerted by the Transnistrian authorities to discourage registration by Transnistrian companies with the Moldovan authorities in Chisinau, by end of September 2009, 585 Transnistrian companies had registered, of which 186 on a permanent and 399 on a temporary basis. The registration process allows them to obtain the

<sup>&</sup>lt;sup>7</sup> They sought to ban the teaching of the Moldovan language in the Latin, rather than the Cyrillic, alphabet.



necessary customs documentation and to carry out exports/imports via Moldova proper. For the period since the new regime took effect, in Moldova, goods worth approximately EUR 1.4 billion have been exported and goods amounting to EUR 252.3 million have been imported. Moreover, the Moldovan State budget benefited from EUR 19.1 million of Value Added Tax and EUR 2.9 million on customs duties collected in this period.

Partly as a result of the Transnistrian claims of a humanitarian catastrophe, EUBAM looked very closely at the scale of food imports into Transnistria. These observations revealed large-scale smuggling of goods, including vehicles, cigarettes and foodstuff (in particular meat and vegetables) by organised criminal groups and highlighted the Transnistrian authorities' inability or unwillingness to take preventative action.

On 21 November 2006 separate agreements on information exchange between the customs services and between border guards services of Moldova and Ukraine were signed at the Fifth Trilateral Meeting on Border Issues held in Brussels. These agreements promoted a significant step forward in improved cross-border cooperation. They have a significant impact on fostering domestic inter-agency co-operation within each state. An agreement was also signed between the four services and EUBAM which allow for monthly Common Border Security Assessment Reports on the Moldova-Ukraine state border which contribute significantly to an improved analytical overview of border security.

A further important step forward towards economic integration of Transnistrian-based companies was the Moldovan Governments decision of 17 March 2007 to amend Decree no. 815 of 2 August 2005 extending access to preferential trade certificates of origin to temporarily registered Transnistrian-based companies. Moldova has in the meanwhile also transferred the competences to issue preferential certificates of origin from the Chamber of Commerce to the Moldovan Customs Service.

# 1.6.4. EU relations with the Republic of Moldova and Ukraine on border management related issues

The overall framework for EU relations with Moldova and Ukraine is provided by the respective Partnership and Co-operation Agreements (PCA), which entered into force in 1998. Certain elements of the PCAs and of the sectoral dialogue between the countries and the EU which occurs through regular meetings of specialised subcommittees are directly relevant to the areas of customs or justice, freedom and security, including border management.

Within the context of the European Neighbourhood Policy (ENP), both Moldova and Ukraine have agreed to a respective ENP Action Plan with the EU, endorsed in early 2005. The implementation of these Action Plans will further contribute to strengthening the EU's relations with Moldova and Ukraine. The Action Plans contain a series of further commitments to make progress towards a system of efficient and comprehensive border management, including specific commitments related to customs (e.g. the origin of goods) or other border management issues.

A specific double-checking system without quantitative limits for exports of steel from Moldova to the EU was in place from 29 September 2004 until 31 December 2006. This measure enhanced the transparency of steel exports from Transnistria to the EU and precluded Transnistrian steel exports not registered with Moldova's authorities from entering the EU.

At the EU-Ukraine JFS Ministerial meeting of 11 June 2007, the EU and Ukraine endorsed a revised EU-Ukraine Action Plan on Justice, Freedom and Security (JFS), which includes no fewer than 25 joint EU-Ukraine measures to upgrade Ukraine's border management and visa issuing system. Progress is regularly assessed in the form of the so-called "JFS scoreboard" which has been revised.

EU assistance to both countries provided under the Tacis programme, and since 2007 under the ENP!, includes a sizeable proportion devoted to border management (see chapter 1.7 below).

#### 1.6.5. EU Border Assistance Mission to Moldova and Ukraine

On 2 June 2005, the Presidents of Moldova and Ukraine, Voronin and Yushchenko, addressed a joint letter to President Barroso and High Representative Solana, calling for additional EU support in overall capacity building for border management, including customs, on the whole Moldova-Ukraine border. The letter specifically requested EU assistance in the creation of an "international customs control



arrangement and an effective border monitoring mechanism on the Transnistrian segment of the Moldova-Ukraine State border". The Commission and the Member States agreed in principle to respond positively to this unique request, and a joint EU Council Secretariat / Commission Fact Finding Mission (FFM) visited Moldova and Ukraine between 23 and 29 August 2005.

The report of this Fact-Finding Mission recommended a combined approach based on an enhancement of the EUSR's team for issues related to borders, and on a Border Assistance Mission to be deployed as an EC project and along the lines of the Commission's initial proposal. The Commission and the Member States endorsed this approach, including in the Political and Security Committee. To enhance coherence between these two elements of the overall EU approach, it was also agreed that the Head of the Border Assistance Mission will also separately be appointed Senior Political Advisor to the EUSR, and will head the latter's enhanced team in this function.

An important precondition for the deployment of this mission was the formal agreement of Moldovan and Ukrainian authorities to the Mission's mandate and tasks. Such agreement was obtained through the signature of a "Memorandum of Understanding" between Moldovan and Ukrainian Foreign Ministers Stratan and Tarasyuk, and Commissioner Ferrero-Waldner, on 7 October 2005 in Palanca (Moldova). The parties agreed to the mandate of the Mission and to its establishment for the duration of 24 months with the option to be prolonged if the parties agree.

In November 2006 the Moldovan side has repeatedly said in public that it wishes that the Mission's mandate be extended beyond November 2007. This request was noted by the EUBAM Advisory Board at its fourth meeting in November 2006.

The EU Border Assistance Mission was inaugurated in Odessa on 30 November 2005 and started work from 1 December 2005. The team of the EUSR for Moldova was enhanced by a Senior Advisor in Kyiv, an Advisor in Chisinau and a Liaison Officer at EUBAM Headquarters in Odessa. Additionally, the Head of EUBAM was also separately appointed Senior Political Advisor to the EUSR. Five field offices were established, two on Moldovan territory (Otaci and Palanca) and three on Ukrainian territory (Kuchurgan, Platonovo, Timkove-Slobidka). In total, during its first months of operation, EUBAM deployed 70 professional personnel from EU Member States, supported by some fifty administrative personnel. Most of the EU professional personnel (50 field personnel) were seconded to the Mission by EU Member States, making the latter major contributors in kind to EUBAM. In July 2006, EUBAM was reinforced; an additional 31 international staff from EU Member States was employed, two additional Field Offices (Chisinau and Odessa) as well as a Logistic Base (Sub-office) in Illichevsk seaport were opened. The Palanca Field Office became a sub-branch of the Kuchurgan Field Office and the Palanca EUBAM team moved further south to Basarabeasca (Moldova). An Analytical Unit was set up at EUBAM HQ in order to more effectively process the information being collected by the Mission. The Mission identified also the need to employ a Criminal Investigation Advisor in order to support the Moldovan and Ukrainian partner services' efforts in investigating criminal activities. In EUBAM's fourth phase, an Investigation Advisory Unit was created, consisting of the Head of the Advisory Unit and two border police and two customs investigators.

Another reinforcement of the Mission took place in December 2007: additional 17 international personnel (5 "core" personnel and 12 "field personnel"; of the latter, four are specialised in management advisory work and four others are training experts) from EU Member States have been employed, including a Deputy Head of Mission, a Head of Security Unit, a Strategy Planning and Performance Officer, an Executive Assistant / Event Manager to the Head of Mission, as well as a Deputy Head of the Kotovsk Field Office. A new Field Office in Kotovsk has been opened as a merger of the Field Offices in Timkove-Slobidka and Platonovo, which were downgraded to Sub-offices. The Mission's capacity building activities have been extended to the partner services' management level under this phase of the action.

Following the signing of the two cross-border cooperation Protocols and the endorsement of minutes for the monthly production of Common Border Security Assessment Reports at the Brussels Fourth Trilateral Meeting in November 2006, EUBAM has been intimately involved with the Customs and Border Guard Services of both Moldova and Ukraine in creating and agreeing plans for effective implementation of exchanges of information and for the effective use of such information in improving the operational border control situation in both customs and border protection fields (see also below section 1.6.6).



In EUBAM's fifth phase, the Mission has been granted an observer status in the Joint Moldovan-Ukrainian Border Demarcation Commission upon both countries' request in order to facilitate the border demarcation process, including at the central section of the common State border.

Since its launch on 1 December 2005, EUBAM has focused on enhancing the cooperation between Moldovan and Ukrainian services on border issues. Two formal meetings take place on a regular basis: quarterly advisory board meetings at ministerial / director-general level and monthly coordination meetings at expert level. In addition, a number of working groups were set-up dealing with border and customs related issues, as well as six Moldovan-Ukrainian Joint Border Control Operations were organised upon EUBAM's initiative and assistance.

EUBAM has, during its four years of activities, attracted considerable attention from all stakeholders in Moldova and Ukraine. Importantly, the Mission has also enjoyed continued attention and political and financial support on the EU side, including not only the Commission but also EU Member States. The latter's active involvement as stakeholders in, and contributors to, EUBAM, has been a key element in the Mission's success to date. This has enabled EUBAM to operate effectively and help achieve initial improvements in cross-border cooperation and the fight against cross-border criminal activity.

Due to the successful implementation of the Mission's objectives the EUBAM's mandate has been extended. On 15 July 2009 the Commission of the European Union, External Relations Directorate General responded positively to the request of the Governments of Moldova and Ukraine to prolong the Mission for another two years until 30 November 2011. The agreement between Moldova, Ukraine and the EC on the extension of the Mission came into force on the same day.

EUBAM's assistance and capacity building operations lead to remarkable results on both sides of the border and can be summoned up as follows:

#### a) Smuggling of commodities - confiscation of goods:

The major cross-border trends in smuggling referred to cigarettes, meat, alcohol, fruit and vegetables. In the second quarter of 2009, there were 548 cases of goods smuggling attempts prevented by the Moldovan and Ukrainian border agencies on the common border, which is 25% decrease in comparison with the same period of 2008. The total value of the goods seized on the common Ukrainian –Moldovan border amounted to EUR 842 thousand with 84% of the mentioned sum registered at BCPs. The green border of the Transnistrian sector has remained most risky with regard to the conveyance of the smuggled goods across the border line. Industrial goods from the Odessa 7Km market continued to be introduced illegally from UA to MD.

The continued prevalence of small cigarette smuggling cases demonstrates the ongoing salience of this phenomena in the area, reflecting the strong incentives to illegally introduce cigarettes to the EU. There has been an increase in cigarette smuggling from MD to UA observed due to the doubling of the excise tax on cigarettes in Ukraine from 1 May 2009. The alcohol smuggling via BCPs from MD to UA has been the main trend in the northern part and along the 'TN' segment of the border.

Price differentials between the Moldovan and Ukrainian markets, high levels of poverty, and the desire to avoid tax and duty payments create powerful incentives for green border smuggling of foodstuffs, particularly along the Transnistrian section of the border. Organised meat smuggling remains a major issue in the region, with the perpetrating groups adapting to meet the challenge posed by enhanced counter measures from the Moldovan and Ukrainian border services. This is not only damaging for the state budgets of Moldova and Ukraine, but distorts the market conditions in both countries and poses a substantial risk to people's health. In June 2009 the UASCS supported by EUBAM started to organise convoys of meat from Illichevsk Port to Kuchurhan Road BCP as a long-term preventive and anti-contraband measure to fictitious transits.

#### b) Illegal migration / trafficking in human beings:

Large scale illegal migration routes traverse the Mission area in the north, from Moldova, into Ukraine and on to EU Member States, and in the South, where Odessa is a hub for migrants from many Newly Independent States attempting to reach Turkey, with possible onward destinations in the EU. The incentives to migrate are clear in terms of economic push and pull factors, creating a substantial market for people smugglers. Trafficking in human beings remains a highly significant issue, with the



deportations to Ukraine from Turkey alone raising substantial warning flags, given the demographic profile of those being deported who are disproportionately young females. One complicating factor is that initial border crossings, such as that from Moldova (including the Transnistrian region) to Ukraine are normally made legally, using valid documents. This further highlights the need for an internationally integrated, network-based approach.

In March 2009 EUBAM initiated the international cooperation on illegal migration of minors from Moldova via Ukraine to the EU with the participation of law enforcement agencies from Slovakia, Austria, Italy, Ukraine, and Moldova participated in the meeting.

In addition to large scale, organized migration crime and illegal migration, the Mission is made aware of many minor border violations, mainly perpetrated by those living in the border region who look to shorten their way to visit relatives, or have similar reasons for undeclared crossings.

With regard to detected attempts to cross the border illegally both at the green border and at BCPs using false, falsified, other people's or invalid documents, there was a 4% increase in the second quarter of 2009 compared with the second quarter of 2008. Especially false EU states' passports were frequently detected which can be seen as a result of the enhanced competence and skills of the border authorities, which seriously approached prevention and took operational measures which resulted in a slowdown of illegal border crossings.



#### c) Drug trafficking:

Two seizure cases of 162 and 105 kg of heroin in the second semester of 2007 at Ilichevsk port as well as the seizure of 200 kg of heroin in Chisinau in March 2008 have continued the series of the largest drugs busts in this region for more than five years. These seizures, along with cocaine finds in Odessa port (39.6 kg) and Chisinau (5.9 kg) indicate that the smuggling route for hard drugs via the Southern Ukrainian ports and Moldova to the EU countries is very much operational. The improved use of strategic and tactical risk analysis and fostering international cooperation and information exchange will support law enforcement actions in this regard.

The drug route that had previously been detected (with EUBAM's assistance) on the Chisinau-Moscow and Chisinau-St Petersburg train routes remained operational, although there was an overall decrease in the number of seizures.

In June 2009 the Security Service of Ukraine assisted by EUBAM detected several large scale cannabis plantations (140 ha) in the Reni region of the Odessa Oblast near the UA-MD border. Expertise carried out by specialists confirmed the cultivated character of these plantations. EUBAM initiated creation of a Joint Investigation Team consisting of the relevant partner services and supported by the Dutch Police and EUROPOL in quest for evidence of possible links between the cannabis plantation case in the Reni area and a similar case detected in the border area on the MD territory also in 2009.



#### d) Forged Documents:

The number of document forgeries detected at the MD-UA border by the border agencies of both countries decreased by 16% in comparison with the same period of 2008. There were reported 28 cases in 2009 against 33 in 2008. Most forged documents were detected at the BCPs of the northern part of the common border. Totally falsified EU passports (2 Finnish and 1 Portuguese) were presented for border control by 3 Turkish citizens. Also forged Polish, Lithuanian, Bulgarian and Moldovan passports, a German residence permit and false Ukrainian stamps in Georgian and Russian passports were detected at various BCPs in the region.

#### e) Car trafficking:

The legal loopholes that exist, including a scam involving residence in the Transnistrian region facilitates organised vehicle trafficking on a large scale, with the potential to supply vehicles of different quality and price to the Moldovan, Ukrainian and even the Russian markets. The 2<sup>nd</sup> quarter of 2009 saw a slight increase of the number of vehicles (49) detained at the common MD-UA border compared to the same period of 2008 (44). In most of cases vehicles were detained at the BCPs with forged technical passports, modified VIN or not matching documents, stolen or undervalued. A phenomenon of concern is the frequency of cases of attempted smuggling of vehicles from the



Russian Federation to Moldova via the southern part of the border. Although the first line controls have greatly improved, the lack of proper investigations and evidence-gathering, and with unsatisfactory expertise and court decisions, results in a weak deterrent for criminal activities.

#### f) Custorns fraud:

EUBAM's monitoring activities identified massive customs undervaluation which led to significant losses for the State budgets of Moldova and Ukraine. The Mission has supported partner services in both Moldova and Ukraine in detecting and countering undervaluation.

In Ukraine, the identification of a high value car smuggling ring, which profited from complicity of customs in undervaluing and misdeclaring vehicles was analysed and found to have caused potential losses to the state budget of tens of millions of Euros over a period of several years. In Moldova, the persistent abuse of personal goods allowances for commercial purposes, particularly involving goods from the so-called "Seventh Kilometers Market" has been identified by the Mission as a significant source of losses to the state budget.

On numerous occasions EUBAM encouraged the customs services of Moldova and Ukraine to use the Pre-arrival Information Exchange System (PAIES) for preventing customs fraud. As a result, the MDCS has identified numerous discrepancies between the Ukrainian exports and the corresponding Moldovan imports. Specifically, from 1 April-12 June the MDCS checked 11,088 customs declarations and identified 225 as containing possible customs irregularities. All 225 declarations were transmitted to the risk analysis and anti-fraud departments for further analysis and investigations. The EUBAM report on the use of the Pre-arrival Information Exchange System provided additional recommendations aiming to enhance proper implementation of the system; to increase the quality of exchanged data; and to promote a common approach of using the system.

During the targeted monitoring action on inland customs in July, EUBAM experts discovered possible cases of undervaluation in Mohyliv-Podilskiy. Two cases with goods from China in transit through Turkey to Moldova indicated a possible customs undervaluation and mis-description. The air freight company concerned transferred its operations from Chisinau Airport to the new airport in Marculesti. EUBAM highlighted the need to pay a special attention by the MDCS on activities in the free economic zone at Marculesti Airport and to cooperate with the UASCS in order to counteract possible customs infringements.

A joint investigation between MDCS and UASCS encouraged by EUBAM was started by using PAIES data on the irregularities regarding export of goods from the MD Free Economic Zone (FEZ) Sud-Est to Ukraine.

## 1.6.6. Current situation at the Moldovan-Ukrainian state border

The Moldova-Ukraine State Border is 1,222 km long, consisting of 955 km of green border and 267 km of blue border. There are 67 official crossing points including international, inter-state and local ones. 472 km of this border on the Moldovan side is under control of the so-called Transnistrian authorities, including 25 official crossing points to Ukraine (5 international, 8 inter-state, 12 local).

The "internal boundary" between the Transnistrian region and Moldova proper has a continued Russian military presence ("peacekeeping forces") and is not monitored by Moldovan border guards, due to its administrative character. In order to control the movement of goods as well as maintain the passenger flow, 12 Internal Customs Control Posts (ICCP) supported by police staff at the main roads leading to Chisinau were established as well as 3 railway internal check points. The ICCPs' activities are reinforced by customs mobile teams. Reform has been initiated with EUBAM's assistance, however, progress has been slow.

The State border with Ukraine along the Transnistrian segment is not under the control of Moldovan authorities; internationally recognised control and protection functions are "only" conducted by the State Border Guard Service of Ukraine.

<sup>&</sup>lt;sup>8</sup> Moldova and Ukraine had agreed to reduce the number of border crossing points to 69; some local BCPs were closed.



With the "privatisation" of many of the assets claimed by the so-called Transnistrian authorities, the economy of the region is increasingly reliant on exports. By the end of September 2009, 585 companies from the Transnistrian region of Moldova registered with the Moldovan State Registration Chamber.

From January to September 2009, the Transnistrian region exported goods to the value of EUR 201.8 million, while importing goods worth EUR 46 million. The exports decreased by 63% and imports by 47% in comparison to the same period of the year 2008 due to the worldwide economic downturn.

The attractiveness of the current customs regime to companies based in the Transnistrian region is clear, particularly since the access to Moldova's preferential trade regimes. EUBAM is monitoring and assisting its partner services on the smooth implementation of the procedure of access to the trade preferences. On 1 January 2008 Moldovan Customs Service took over the responsibility for issuing all preferential certificates of origin. On 21 January 2008 the EU Council of Ministers adopted the Regulation No 55 on the introduction of Autonomous Trade Preferences in Moldova. It came into force on 1 March 2008 and shall apply until 31 December 2012. This new trade regime offers unlimited and duty free access to the EU markets to all products originating in Moldova, except for certain specific agricultural products. For these agricultural products, specific tariff rate quotas will apply.

In the first nine months of 2009, 2473 certificates of origin were issued to companies from the region, 1951 of them were preferential certificates.



There has been a significant change in the export destinations from the Transnistrian region of Moldova. In 2009 the majority of exports have been to the EU (48.2%), with exports to the CIS countries making up 32.7%. EU countries are the largest supplier of goods imported by the Transnistrian region, providing 82% of total imports.

An important aspect related to current situation at UA/MD border is the potential for expanding the range of information gathered for risk assessment and fraud prevention purposes. Based on the Protocol on the Pre Arrival Information Exchange System (PAIES) signed on 21 November 2006 in Brussels, the Ukrainian and Moldovan Customs Services exchange data concerning goods and vehicles moving across their common state border (included the Transnistrian segment). The data exchange covers all means of transport including air cargo. PAIES is conceived as a useful instrument to prevent customs frauds such as undervaluation, misdeclaration, false declaration of origin, etc. EUBAM has monitored progresses in the implementation of PAIES and supported the establishment and subsequent use of the system for the exchange of information between the services concerned.

According to EUBAM assessments, PAIES has not yet reached the expected outcome. Issues concerning the proper use of the system still remain and need to be solved. Nevertheless a stable exchange of information is running between the two services and an impressive improvement has been recognised during two Target Monitoring Action conducted in September 2008 and in March – June 2009, PAIES is fully accessible at all BCPs and inland Customs Posts within the Mission AoR.



EUBAM continues to provide technical contribution to the issue on the re-establishment of railway traffic through the 'TN' region of the Republic of Moldova. EUBAM attended several expert meetings with COM, EUSR and MD and 'TN' representatives. These working group meetings have given the opportunity to provide EU players with technical evaluations and solutions on railway issues which served also as valuable tools to enhance the cooperation between the senior management of the Moldovan Railways State Enterprise and representatives of 'TN' railway.

On 6 November 2008 there was a grand ceremony in Transnistria to announce the opening of the new rail link Livada - Tiraspol. This link allows for goods to be directly delivered to Tiraspol and Bender. Apart from freight traffic, it was planned to launch a passenger train from the border town of Pervomaisk to Tiraspol and Bender. Moreover, a diesel-train could navigate the line to transport passengers to the Ukrainian station of Kuchurgan and from there the passengers will be able to change trains and head further to Odessa. However, the new link built by the 'TN' railway enterprise raises concerns which could lead to the breach of the existing Temporary Agreement of 8 December 2006 and therefore causing negative political/economic consequences. On 31 December 2009 the agreement will expire and new provisions are expected to be agreed by the main actors (UA, MD and RU Railways)

On 10 November 2008 in order to strengthen the control on UA/'TN' segment and further encouraging 'TN' economic operators toward legitimate trade (e.g. clearance of cargo with the MDCS) EUBAM



prepared technical proposals to be addressed to Moldovan partners. The technical aspects could serve as ground for continuing constructive dialogues between EC and MDCS (in cooperation with EUBAM) in order to find a temporary solution concerning the legal imports of cargo (raw material) by 'TN' economic operators via the 'TN' segment of the border with UA. By giving them the possibility to import legally via the Transnistrian segment of the border with Ukraine and thus to avoid non-commercially viable re-routing for their supply chain of non-risky consignments, the economic operators will be granted a level-playing field for their operations in line with the principle of non-discrimination.

The infrastructure and equipment at the BCPs is generally adequate on the Ukrainian side, although both could be improved; there is still a need of some specialised equipment such as mobile X-tray, car-mounted thermo imaging equipment and communication means such as Internet access.

On the Moldovan side, infrastructure at the BCPs or office space available is barely adequate for the current low level of commercial traffic and could not cope in case of an increase in the traffic flows. The infrastructure at the "green border" is also in poor condition and the border is still not fully demarcated. This facilitates illegal activities. A rationalisation of the organisation and deployment of border surveillance and protection units, combining many of the small Border Guard Stations into larger, more mobile units based at BCPs, would be a big step forward. Equipment is often obsolete and seriously insufficient (lack of night vision and other surveillance equipment, sufficient border patrol vehicles, or boats for blue border patrolling).

Both countries (though Ukraine to a larger extent) have received and are continuing to receive support for the modernisation of border infrastructure and equipment, notably under the EU's coordinated donor projects. In Moldova, the Commission is presently developing a country-border zone wide data, voice and video communication network together with the Border Guard Service and the Customs Service based on TETRA technology. The Moldovan Border Guard Service started in this context with the optimisation of their building infrastructure.

EUBAM and the Commission's BOMMOLUK-1 project have targeted the improvement of border controls at joint BCPs. Training and study tours abroad have been organised and recommendations made on how to develop border control procedures.

## 1.6.7. Capacities of the national services in the relevant sector

## 1.6.7.1. Border Guard Service of the Republic of Moldova

The leadership of MDBGS is aware of the EU intelligence-led policing model and makes efforts to overcome the presently reactive border control strategy, and achieve an integrated border management driven by intelligence. This is done by increasing the number and training of professional staff and phasing out conscription, introducing risk analysis, developing an integrated modern communication system, and strengthening inter-agency domestic coordination and international cooperation in support of an intelligence-led border control system.

The Border Guard Service of Moldova has switched from 4 to a 3-level management system, being now structured into ten regional directorates, out of which five are in charge of the border with Ukraine. Handing over of the range of functions and corresponding authority to the regional directorates from the central apparatus is necessary, together with providing them with financial and economic independence. The Service has reduced the proportion of conscripts from their overall staff compliment to 35% in 2008, and plans to be a totally contracted organisation by 2011. Although the economic turmoil has a negative impact on the budget of the MD BGS the service continues to move closer to this established objective.

A risk analysis system started to be developed from scratch, and the current capability provides a solid basis for further development including organisational and human resource issues, as well as technical development. The risk analysis capability requires comprehensive further development since the system cannot be viewed as complete. It is essential to select, train and deploy staff at the regional level.

Passport controls at BCPs appear to be carried out in a satisfactory manner, and the Service has made some progress in enhancing the professional capacity of its personnel in identifying false documents and combating illegal migration and vehicle trafficking. Still there seems to be little



expertise on basic incident investigation procedures at the green border. Surveillance of the green and blue borders is still inadequate, due to a lack of proper human resources management and inadequate technical means. Some equipment is obsolete and border surveillance activities of border patrols are insufficient (limited number of night vision and other surveillance equipment, boats for blue border patrolling, insufficient and old border patrol vehicles).

The Border Guard Service adopted an integrated information system in line with other Moldovan law enforcement agencies, but the lack of an electronic communication system prevents the managing information in a modern way, from the operational level to the central level and vice versa. This is why priority should be given to the installation of modern IT based communication system which will have a multiplying effect, including traffic facilitation.

The Mission has been heavily involved in the establishment of the Moldovan Border Guard College in Ungheni. The College's training activities improvement represents a further rising of the Border Guard Service's institutional capacity to develop European standards. EUBAM welcomed the signing of a cooperation agreement between the Moldovan Border Guard Service and FRONTEX in 2008, which opens a door for deepening relations on exchange of information and analytical documents, or participation in FRONTEX coordinated border operations with EU Member States.

In addition to the reorganization of the Border Guard Service it will be necessary to elaborate and enforce an adequate legislative framework. The continued lack of investigative powers is just one area which shows continued scope for improvement. A sufficient legal basis will help the service to transform into a law enforcement agency with the overall responsibility for integrated border management, including the use of investigative powers for more efficient combating of illegal cross-border activities.

# 1.6.7.2. Customs Service of the Republic of Moldova

The Customs Service undertook a comprehensive restructuring in spring 2007, reducing the number of customs bureaus from 15 to 8 and reorganising the central level functions. Several local customs posts were closed as the costs of their operation outweighed the benefits that they were able to provide. Currently EUBAM assists the Moldovan Customs Service in implementing a new restructuring program and developing its Strategic Development Action Plan 2009-2011.

After the elections in 2009 the Customs Service has been placed under the Ministry of Finance and the future impact on the service cannot be foreseen at the moment.

The Moldovan Customs Service has overall adequate administrative capacity / staffing and adequate knowledge of customs rules; customs procedures appear to be normally in line with international standards (Moldova is a member of the WTO). However processing capacities are low and certain specialized skills are lacking (e.g. the implementation of transit procedures, the use of modern techniques of selectivity or risk analysis, etc). The Service conducts criminal investigations in accordance with its mandate. Whilst criminal investigators have received some training, additional efforts are required to upgrade investigators knowledge and skills.

The Service has shown greater tangible achievement as regards facilitation of traffic and trade flow by improving communication towards the travelling public and economic operators, through amending rules and regulations, and promulgating this information. The Service has introduced the single window concept in all customs houses, providing simplified customs clearance procedures for traders. Cash payment has been eliminated, with all fees now being paid from company bank accounts. Since January 2009, the new information system "FRONTIERA" has been implemented at all customs posts. The "FRONTIERA" system ensures an automated recording of border crossing by all means of transportation in the area of customs control as well as collection of road use tax, ecology tax and all controls performed by ancillary services.

Customs Mobile Anti-smuggling Teams are outfitted with special vehicles and search equipment. Renewed efforts resulted in the reorganisation and reinforcement of the Mobile Teams in 2006-2007 with EUBAM assistance. Following a promising start the team was dispersed among the regions and lost their initial effectiveness, whilst the majority of trained staff was reassigned. EUBAM has facilitated inter-agency cooperation mainly with the Police, particularly in the area of the internal boundary that separates the Transnistrian region of Moldova. Some progress was achieved but the current situation is not satisfactory either in terms of organisation of cooperation and intelligence lead operations.



#### 1.6.7.3. State Border Guard Service of Ukraine

UASBGS latest reforms, including change of structure, enhancement of staff professionalism and development of risk analysis is a good step forward and has improved the border surveillance of the state border. The Division model which was implemented by the end of 2008 offers far better possibilities to implement the intelligence and patrolling processes supporting an improvement of security situation at the green border, and especially at the 'TN' sector of the Moldova-Ukraine border.

The State Border Guard Service is structured into five regional departments, with the Odessa one in charge of nearly the entire border with Moldova. The service has transferred from a militarised structure to a law-enforcement structure by switching from a 5-level to a 4-level management system. Whilst EUBAM recognizes that progress has been made from the military to the civilian structure it is clear that there is a room for further development.

The EUBAM recommendation of phasing out the conscription has been achieved in Ukraine, where within the Mission area of responsibility conscription has been terminated and all staff are now contracted.

The State Border Guard Service has the overall responsibility for border management, including coordinating the work of customs and other law enforcement agencies present at the border, and green and blue border surveillance. In effect customs and border control as well as protection of the green and blue borders fall initially to Border Guards, although they then transfer customs cases to the Customs Service, with whom they work increasingly closely. Staff numbers and professional capacity appear as mostly adequate but operational-level staff is often inexperienced, and enhancement of some specialized skills appears necessary.

The State Border Guard Service has introduced a new 4-level risk analysis structure. Fully-fledged risk analysis capability in compliance with EU standards are supposed to be in place, but taking account of training, provision of technical equipment and creation of telecommunication networks, this is clearly still some years away. The Service should further press ahead with the setting up of the risk analysis structures at the tactical and operational-tactical levels. In addition, a more effective tasking and coordination structure needs to be developed improving co-ordination and ensuring resources are attuned to organisational priorities.

The Service's integrated information system was developed and designed in line with requirements for 'open' information systems and allows all subunits to have access to programmes at central, regional and local levels. Currently an Integrated Interagency Information and Telecommunications Program on passengers, vehicles and goods crossing the border is being developed.

Passport controls appear to be carried out in a satisfactory manner, and in 2008 a one stop system was introduced at border crossing points that involves a better coordination of effort, and division of labour between the Customs and Border Guards and allows for improved facilitation of vehicles crossing the border. The Service should initiate revision of the legislation concerning delegation of criminal investigation powers to border guards at correspondent level.

#### 1.6.7.4. State Customs Service of Ukraine

The State Customs Service is generally adequately staffed, but comparably less well equipped than border guards. The overall border management responsibility lies with the border guards, with daily meetings taking place. The role of customs at the borders is often limited to preliminary documentary review, as most procedures are initiated and completed at the customs office of departure or destination.

Ukraine joined the WTO in 2008. To get acquainted with the changes to the UA legislation following the country's accession to the Kyoto Convention and the WTO, several seminars have been organised for the UASCS with the Mission's active support.

Administrative capacity appears to need reinforcement in some areas. Knowledge and harmonized application of customs rules and procedures is generally better at the main transit points (including the ports of Odessa or Illichevsk) than at BCPs; training in certain specialized skills (e.g. application of risk assessment techniques) appears as necessary.

The State Customs Service lacks investigative powers and is only allowed to handle administrative offences. Criminal cases have to be transmitted either to the State Security Service or to the police. The



Customs Service has taken specific steps to gain pre trial investigation powers, as well as to acquire the right to perform investigations and search operations.

The State Customs Service has developed an advanced level of risk management and is able to produce high quality analysis. EUBAM is of the view that this advanced capacity is not fully used for assisting customs clearances and in addition could be used to provide more assistance to strategic decisions. Risk management including risk analysis at custom house level needs to be developed, however the effectiveness of risk analysis depends above all on the extent and quality of information and intelligence which is available to customs officers. It is important to note that access to information is restricted and the ability to use it effectively is on a rather low level.

At the regional level there is a need to establish appropriate measures to determine the areas that are most exposed to risks and to support management decisions on how to allocate limited resources effectively. The percentage of goods selected for physical control should be dramatically decreased. To achieve this aim, the customs code should be modified to provide a sufficient legal frame for using risk analysis capacity. These steps would contribute to trade facilitation at the same time as ensuring their effectiveness.

# 1.7. Donor coordination and related programmes

Other than the EC, the international actors involved in border-related assistance in Moldova and Ukraine include the Organisation for Security and Co-operation in Europe (OSCE) and the United States (including a programme to support customs and border guards in Moldova), as well as the UN System Agencies (UNHCR, IOM and UNDP).

The EC started developing a long-term policy in the field of justice, freedom and security with both countries since at least 2000. This concerned in particular enhancing border management and helping fight cross-border criminal activities. Various aspects of capacity-building of Ukrainian and Moldovan customs or border guards services have been, are being, or are about to be addressed under the Tacis National, Regional, or Cross-Border Co-operation Action programmes (NAP / RAP / CBC), including notably:

- Moldova Border Guard Service: training capacity (€ 0.9M, RAP 2000); supply of modern border control equipment and specialised training (€ 1.85M, NAP 2001; forthcoming: € 1M, RAP 2006; € 12M, CBC 2006; € 11M, ENPI NAP 2007).
- Moldova Customs Service: project assisting the approximation of legislation, modernisation of customs control and customs clearance, risk analysis and post-clearance audit, equipment (€ 1M, NAP 2001); project for customs improvement (€ 0.5M, CBC 2003); forthcoming: € 2M, RAP 2006. The Customs Service will be equally a beneficiary of the CBC 2006 and ENPI NAP 2007 and 2008 allocation since the data, voice and video communication network will serve both, the Moldovan Border Guard Service and the Customs Service.
- Ukraine State Border Guard Service: provision of border control, surveillance and computing equipment, thermo-vision buses, border patrol vehicles, passport readers with biometric function (€ 2.7 M, RAP 2000; € 8.92M, NAP 2001; € 0.6M, RAP 2003; € 10.5M, NAP 2004; € 10.1M, NAP 2005; € 4.33, RAP 2005; € 4M, NAP 2006; € 2M, CBC 2006; € 2.5M, ENPI NAP 2007); reforming the human resources management system towards a law enforcement service (€ 4M, NAP 2002; € 1M, NAP 2006).
- <u>Ukraine Customs Service</u>: technical assistance to approximate legislation, customs control and customs clearance, risk analysis and post-clearance audit, IT development, supply of customs control equipment, in particular 9 mobile X-ray trucks (€ 1.4M, NAP 2000; € 0.45M, NAP 2002; € 8.5M, NAP 2005; € 5M, NAP 2006; € 2M, CBC 2006); supply of IT equipment (€ 0.55, NAP 2002).
- <u>BUMAD programme</u> for the prevention of drug abuse and drug trafficking in Belarus, Ukraine, Moldova (BUMAD I: € 2.2M closed, BUMAD II: € 2.75M closed, BUMAD III: € 2.2M closed: assistance to law enforcement services, including border guards and customs, with modern equipment and training to enhance their capacity to prevent and combat drug trafficking and drug abuse (supply and demand reduction).



- Border management improvement in Ukraine and Moldova: introduction of risk management and integrated border management, training, provision of equipment (€ 3.2M, RAP 2003; € 6.6M, RAP 2005).
- <u>European Union Border Assistance Mission to Moldova and Ukraine (EUBAM)</u>: capacity building at the Moldovan-Ukrainian state border, improvement of cross-border cooperation and information exchange (closed: € 4M, RRM 2005; € 2.2M, RAP 2003; € 4M, RAP 2004; € 8.885M, RAP 2006; € 12M, ENPI 2007; € 12M, ENPI 2008).

In 2006, the Commission carried out an overall assessment in the justice, freedom and security sector in Ukraine, of which some findings are also relevant for EUBAM's work. The final report has been forwarded to the EUBAM HQ in Odessa.

The U.S. Government has allocated \$ 28M to improve the fight against the proliferation of weapons of mass destruction at the Ukrainian-Moldovan state border. The first phase has already been completed (\$ 7M, FY 2004) and resulted in a comprehensive assessment of the situation at the border as well as a \$ 0.7M equipment supply to the Ukrainian State Border Guard Service. The second phase (\$ 21M, FY 2005), funded by the US Government Defence Threat Reduction Agency and implemented by a private consultancy (Raytheon) is under implementation. These projects are, at the encouragement of the Ukrainian SBGS, often concentrated in two "high-tech corridors" situated in the northern and southern segments of the Transnistrian segment of the border. Several of these programmes have wide and significant practical implications for border control development, e.g. the current installation of radiation detection equipment, which as a by-product will in 2007 allow central (Kiev) photographic registration of vehicles crossing the border.

Before EUBAM's launch under the RRM, Tacis projects have not focused specifically on the Moldovan-Ukrainian bilateral state border (or its "Transnistrian" segment) due to the political sensitivity of the issue. In the course of the implementation of EUBAM, a series of working groups involving Moldovan and Ukrainian services have developed a series of related project proposals which resulted, after positive examination, in the BOMMOLUK 1 and 2 programmes. BOMMOLUK 1 was completed in December 2007, BOMMOLUK 2 started in spring 2008.

In addition to these on-going or foreseen EC measures, other related EU measures include certain bilateral projects of EU Member States, as well as the activities of the EUSR's team. The latter was strengthened with additional advisors in parallel to the launch of EUBAM. Coordination and full complementarity between these two components of the EU engagement was fully ensured during the initial months, also thanks to the double function of the Head of EUBAM as Senior Political Advisor to the EUSR and head of the latter's enhanced team. This set-up further contributed to making these two instruments mutually reinforcing. Very close co-ordination is also ensured with EU Member States' representatives in Kiev and Chisinau through regular briefings held by the Head of EUBAM.

Close co-ordination will be ensured also with their respective activities. This will be facilitated through the OSCE's and UNDP's participation and IOM's observer status in the EUBAM Advisory Board.



# 1.8. Detailed description of activities

Specific objective 1	Enhancing effectiveness of border guard and customs control in line with EU standards and practices:
Output 1.1.	Implementation of the endorsed recommendations on improving the border control at border crossing points (BCPs) at the border between the Republic of Moldova and Ukraine assisted and assessed.
Activities	
1.1.1.	To assist and advise the partner services in developing their policy on the recommendations and the implementation of the relevant recommendations at the central level.
1.1.2.	To assist and advise the partner services in implementing the relevant recommendations at the regional and local levels in accordance with their policy.
1.1.3.	To assess the progress made by the partner services at the central level on the implementation of the relevant recommendations.
1.1.4.	To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.
Output 1.2.	Implementation of the endorsed recommendations on improving the border control at the Green and Blue border between the Republic of Moldova and Ukraine assisted and assessed.
Activities	
1.2.1.	To assist and advise the partner services in developing their policy on the recommendations and the implementation of the relevant recommendations at central level.
1.2.2.	To assist and advise the partner services in implementing the relevant recommendations at the regional and the local levels in accordance with their policy.
1.2.3.	To assess the progress made by the partner services at the central level on the implementation of the relevant recommendations.
1.2.4.	To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.
Output 1.3.	Implementation of the endorsed recommendations on improving the control at the boundary line along the two banks of the Dniester River in the Republic of Moldova assisted and assessed.
Activities	
1.3.1.	To assist and advise Ministry of Internal Affairs and Customs Service of the Republic of Moldova in developing their policy on the recommendations and the implementation of the relevant recommendations at the central level.
1.3.2.	To assist and advise the partner services in implementing the relevant recommendations at the regional and local levels in accordance with their policy.
1.3.3.	To assess the progress made by partner services at the central level on the implementation of the relevant recommendations.
1.3.4.	To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.
Specific objective 2	Building capacity and knowledge of EU standards/best practices  a. To contribute to the development of the Moldovan and Ukrainian border guards and customs authorities administrative capacity.



	b. To contribute to the implementation of effective border control and surveillance measures in the Republic of Moldova and Ukraine, with particular attention to the entire Moldovan-Ukrainian State border by strengthening the Ukrainian and Moldovan border guards and customs capacity.
Output 2.1.	Recommendations and advice to the partner services, to enhance the leadership skills of their managers and develop their management systems towards the EU standards and best practice provided.
Activities	
2.1.1.	To contribute to the implementation of strategy, planning and policy, based upon models of the EU and worldwide best practice.
2.1.2.	To assist the partner services in their leadership and management development at the senior level based upon the agreed identified needs.
2.1.3.	To assist middle and lower managers of the partner services in their leadership and management development based upon the agreed identified needs.
Output 2.2.	Recommendations and advice to the partner services on organisational changes, to support modern management methods of operation and improve the effectiveness of their resource deployment provided.
Activities	
2.2.1.	To assist the partner services in the realisation of the organisational changes based upon the specific needs and reflecting best practice models and recommendations.
2.2.2.	To assist the partner services in improving the effectiveness of the deployment of their resources.
Output 2.3.	Recommendations and advice to the partner services to enhance their organisational capacity to manage and develop the training system towards best practice provided.
Activities	praetice provided.
2.3.1.	To respond to the identified agreed needs of the partner services' training institutions by providing and facilitating advice, assistance and analysis in the development of training strategies, plans, policies, programmes, curricula, training equipment and other logistical requirements, reflecting the EU and worldwide best practice.
2.3.2.	Reflecting the budgetary provision identify, in close collaboration with the EC Delegation and UA SBGS, areas for assistance to the planned project for the establishment of the Border Guard Training Centre in Kotovsk, and provide as appropriate and according to an agreed timetable advice on training tools, curricula, design of courses, preparation of trainers, procurement needs and other relevant matters.
2.3.3.	To support the development of the Chisinau Training Centre (MDCS) by providing advice and assistance in identifying training needs, designing courses, and identifying necessary tools and equipment for the facility.
Output 2.4.	Trainings and related assistance completed for enhancing sustainable capacity of the respective partner services to deliver technical training.
Activities	
2.4.1.	To provide assistance in developing the training skills and techniques of the designated trainers in the partner services.
2.4.2.	To deliver training to the designated trainers on the specific technical training subjects.
2.4.3.	To provide "on job" training and practical support to the practitioners in the partner services in accordance with the EU practices.
2.4.4.	In accordance with the agreed programme to provide training to the practitioners in the partner services.
Output 2.5.	Providing advice and support to the partner services to improve their capacity through the development of infrastructure and the procurement of technical equipment.
Activities	
2.5.1.	To facilitate and provide support to the realisation of the designated EC funded donations to the partner services.
2.5.2.	To ensure that the potential and benefits of the EC donations of the technical equipment to the partner services are maximised through effective liaison with other donors, and by undertaking an agreed post delivery audit programme with the partner services.
Output 2.6.	Legislative gaps and issues with strategic importance related to the progress towards the achievement of the EU standards identified to the partner services.
Activities	
2.6.1.	To inform partner services on the legal gaps, which have been identified by the EUBAM



	during its maniforing and analytical and its
2.6.2.	during its monitoring and analytical activities.  To provide periodic analysis of the gaps between the customs procedures of the
Output 2.7.	Conferences, seminars and study tours on border management issues according
Activities	to the agreed programme organised.
2.7.1.	To organize conference
2.7.1.	To organise conferences and seminars on strategic issues, based upon the partner services needs.
2.7.2.	To provide foreign study tours for partner services, reflecting an identified need and to
	I TOURING OF VENEZUDITIES USES WITH AXAMINES and Avnariance of boot prosting
Specific objective 3	trafficking in drugs, smuggling of goods, customs fraud and the proliferation of weapons.
Output 3.1.	Assistance provided to the partner services' criminal investigations related to the Ukrainian-Moldovan border.
Activities	
3.1.1.	To advise partner services in the investigation and prosecution of the criminal cases.
3.1.2.	case analysis.
3.1.3,	To support the Joint Working Group on illegal migration and trafficking in human beings.
3.1.4.	To support the Joint Working Group on trafficking in drugs and weapons, smuggling of goods and customs frauds.
Output 3.2.	Analytical capacity enhanced.
Activities	
3.2.1.	To provide the services with analytical reports and alerts for direct input and tactical purposes.
3.2.2.	To support the partner services in their response to the identified threats.
Output 3.3.	Targeted Monitoring Actions aimed at contributing to counteract border related crimes conducted.
Activities	
3.3.1.	To conduct targeted monitoring actions based on risk analysis and local and regional phenomena, including:
	evaluation of risk;     planning of actions:
	<ul><li>planning of actions;</li><li>implementation of actions;</li></ul>
	collation and evaluation results and making recommendations.
Specific	Enhancing clickons construction and the second constructio
objective 4	Enhancing customs revenue  To contribute to increasing customs revenue and to create the necessary
	conditions for the correct implementation of the national trade policy of the Republic of Moldova and Ukraine by upgrading the administrative and operational capacity of their customs administration.
Output 4.1.	Implementation of the endorsed recommendations on improving all aspects of the customs clearance at the inland locations for securing the revenue assisted and assessed.
Activities	
4.1.1.	To assist and advise the partner services in developing their policy on the
	recommendations and the implementation of relevant recommendations at the central level.
4.1.2.	To assist and advise the partner services in implementing the relevant recommendations at the regional and local levels in accordance with their policy.
4.1.3.	10 assess the progress made by the partner services at the central level on the
4.1.4.	implementation of the relevant recommendations.  To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.
Output 4.2.	the implementation of the relevant recommendations
- welvest Title	Targeted Monitoring Actions on customs clearance at the relevant locations in the Republic of Moldova and Ukraine conducted.





Activities	
	To carry out targeted monitoring actions (TMA) on customs clearance taking into
	account:
	<ul> <li>misdescription;</li> </ul>
	undervaluation;
	<ul> <li>origin of goods;</li> </ul>
Ì	and other relevant issues;
	<ul> <li>collation and evaluation of results and making recommendations.</li> </ul>
Output 4.3.	Targeted Monitoring Action in the Republic of Moldova and Ukraine conducted in order to evaluate the operations of customs mobile units.
Activities	The second in th
4.3.1.	To carry out a targeted monitoring action on the operation of customs mobile units in order:
	<ul> <li>to identify the conditions for an efficient and effective deployment at tactical level;</li> </ul>
	to collate and evaluate results and to make recommendations for improvement.
Output 4.4.	Implementation of the endorsed recommendations on improving the use of the pre-arrival information exchange system assisted and assessed.
Activities	
4.4.1.	To assist and advise the partner services in developing their policy and the
	implementation of the recommendations.
4.4.2.	To assess the progress made by the partner services at the central level on the implementation of relevant recommendations.
Output 4.5.	Assistance given in the implementation of the national trade policy of the Republic of Moldova and Ukraine in the light of the customs control.
Activities	
4.5.1.	To assist partner customs services in defining and implementing more effective procedures in relation to the needs of the business community and in accordance with the requirements of WTO, Kyoto Convention and other agreements.
Output 4.6.	Assistance given in the post clearance control and audit procedures of the customs services of the Republic of Moldova and Ukraine.
Activities	
4.6.1.	To evaluate the post clearance control and audit procedures of the partner services and to recommend ways of improvement in the identified areas.
4.6.2.	To assist and advise the partner customs services in developing their policy on the
Specific*	recommendations made. To support the partner services anti-corruption efforts at the operational and
objective 5	tactical levels  Recommendations and advice to develop the capacity to identify and effectively
Output 5.1.	address corruption in the partner services provided.
Activities	
5.1.1.	To advise the partner services in the implementation of the anti-corruption strategy at the regional and local level.
5.1.2.	To assist the partner services in cases where corruption is indicated and report progress
-	and apparent legal, procedural and other obstacles to due process.
5.1.3.	To support and assist state institutions in developing their effectiveness in areas relevant to addressing corruption in partner services coordinated with the other donors.
5.1.4.	With the agreement and cooperation of all partners to establish pilot projects at two international border crossing points between the Republic of Moldova and Ukraine and determine and monitor the feasibility of establishing anti-corruption measures.
Specific objective 6	Implementing the Integrated Border Management concept by:
	1. improving intra-agency cooperation;
	2. improving inter-agency cooperation;
	3. Improving international cooperation:



La Carriage Species	Post of the Contraction of the C
	a. bilateral;
	b. multi-lateral
Output 6.1.	Intra-agency cooperation within the partner services supported.
Activities	
6.1.1.	To carry out an assessment of the delegation of tasks, duties and responsibilities from the central to regional and local levels in the border guard and customs services in Republic of Moldova.
6.1.2.	To assist the border guards of the Republic of Moldova in the development of the five optimised local level offices.
Output 6.2.	Targeted Monitoring Action in the Republic of Moldova and Ukraine that evaluates all aspects of the use of border guards mobile units in line with the EU practices conducted.
Activities	u
6.2.1.	To conduct a targeted monitoring action on the use of the border guard mobile units, in order:
	to identify the conditions for an efficient and effective deployment on the tactical level;
	to collate and evaluate results and to make recommendations for improvement.
Output 6.3.	Interagency cooperation of border authorities supported.
Activities	
6.3.1.	To assist and advise in developing and implementing interagency cooperation at the BCPs with regular working sessions for planning, coordination and evaluation.
6.3.2.	To assist in the continuation of the work of the permanent working group on "Joint measures on Border Patrolling" composed of the border guard services of the Republic of Moldova and Ukraine.
6.3.3	To support the partner services of the Republic of Moldova and Ukraine in organizing Joint Border Control Operations (JBCO).
6.3.4.	To facilitate and chair within the rotation system monthly External Coordination Meetings
Output 6.4.	International cooperation of the partner services, Law Enforcement Agencies and legal authorities supported.
Activities	
6.4.1.	To advise the partner services on the strategic level in the further development of the integrated border management concept.
6.4.2.	To support the partner services in organizing Joint Border Control Operations (IBCOs)
6.4.3.	To continue assisting and advising in the implementation of the Jointly Operated BCP pilot project Briceni-Rossoshany.
6.4.4.	To continue assisting the partner services in developing and producing the monthly Common Border Security Assessment Report and to ensure the strategic and tactical usage.
6.4.5.	To further develop and jointly elaborate the quarterly "Common Border Security Assessment Report" (CBSAR) towards a strategic document.
6.4.6.	To assess the possibility of the exchange of information between the Border Guard services of the Republic of Moldova and Ukraine and draft the recommendations.
Specific objective 7	Contributing to the settlement of the conflict in Transmistria  To make a positive contribution towards the settlement of the conflict in "TN" and, in case a settlement is achieved within the duration of this action, to promote post
Output 7.1.	settlement consolidation  A positive contribution to the settlement of the conflict in "TN" made.
Activities	Positio delicition to the Settlement of the Conflict in "IN" made.
7.1.1.	To monitor and advise on the implementation of the Joint Declaration of the Prime- Ministers of Ukraine and the Republic of Moldova of 30 December 2005.



7.1.2.	In case of the partners' commitment, to facilitate the organisation of three mutual visits of the customs experts from Chisinau, Tiraspol and the EUBAM to enhance confidence
7.1.3.	building measures.  Upon the request, to take part in the EUSR and Commission initiated confidence building measures aiming at resumption railway traffic.
7.1.4.	To assist the customs service of the Republic of Moldova in implementing EUBAM technical proposals on cargo imports to "TN" through the TN segment of the Ukrainian-Moldovan border.
7.1.5.	To continue observing the development on the number plate issue and to provide recommendations to the Moldovan authorities.
7.1.6.	To provide assistance to the border demarcation along the border between the Republic of Moldova and Ukraine (as associated objective).
7.1.7.	To provide assistance to the EUSR and his Enhanced Border Team in fulfilling their efforts in the conflict settlement process.
7.1.8.	To ensure neutral, objective updates to the EU Commission (including EC Delegations in Chisinau and Kiev), EUSR, EU Member States, host countries Governments, OSCE and other international partners on border issues that relates to the conflict settlement process.
Specific objective 8	Enhancing public awareness on border management and security.  a. To contribute to the improvement of public relations capabilities of the public relations sections of the Moldovan and Ukrainian partner services;  b. To provide objective information to the local population in the Republic of Moldova; Ukraine and the EU regarding EUBAM mandate and assistance provided to the countries;
Output 8.1.	Public relation capabilities of the public relations sections of the Republic of Moldova and Ukrainian Border Guard and Customs services enhanced.
Activities	
8.1.1.	To further promote integrated and practical communication of the partner services with the public through training events and a study tour for public information officers of the Republic of Moldova and Ukrainian border guard and customs services.
Output 8.2.	A set of public communication activities supported to improve the border crossing for travellers and trade.
Activities	
8.2.1.	To assist the partner services in developing and disseminating information materials on the border crossing rules for travellers and trade.
8.2.2.	With the partner services to continue the implementation of public communication activities regarding border management and security, including information campaigns, fairs, publications, and celebration of Europe Day.
8.2.3.	To continue assisting in the development of the border information signs for jointly operated border crossing points including the pilot project in the Rososhany-Briceni JOBCP.
8.2.4.	Based on the agreement with the partner services, to organise an external survey on the satisfaction of people with the services provided by the border agencies at the key working locations on the MD-UA border.
Output 8.3.	Authorities and general public of the Republic of Moldova and Ukraine informed about EUBAM mandate, cooperation and activities.
Activities	
8.3.1.	To regularly transmit assessments, analysis and proposals to the relevant Moldovan and Ukrainian authorities.
8.3.2.	To provide academic institutions in the Republic of Moldova and Ukraine with information on the EU policies and EUBAM cooperation in the area of border management and security.
8.3.3.	To inform population in the Republic of Moldova and Ukraine on EUBAM mandate, cooperation and activities.
8.3.4.	With the partner services to deepen and maintain relationship with local communities along the MD-UA border through school visits and information events in local municipalities.
	<del></del>



Output 8.4.	The EU institutions, EU Member States and other relevant organisations informed about best practice in cooperation between EUBAM and the Moldovan and Ukrainian partners.
Activities	
8.4.1.	To host visitors from the EU institutions, EU Member States promoting EUBAM work and cooperation mechanisms with the Moldovan and Ukrainian border services.
8.4.2.	In the framework of the Mission's mandate, to provide relevant information and support to researchers and students in their studies about the Mission.
8.4.3.	To share EUBAM cooperation and promote achievements of the partner services on the international level.
Output 8.5.	Regular information exchange and communication with the partner services and stakeholders facilitated.
Activities	
8.5.1.	To submit EUBAM routine reports and assessments, analysis papers and findings to the partner services, European Commission, European Council and EU Member States at regular intervals.
8.5.2.	To conduct Advisory Board Meetings.



The Mission is expected to initiate the achievement of the results listed at chapter 2 below. In order to achieve these results the Mission and the implementing partner (UNDP) may propose for endorsement alternative or complementary project activities to those identified in this section, where those can be clearly justified.

The Moldovan and Ukrainian authorities are committed to enhancing the effectiveness of their border and customs services, to fight against corruption, to enhance bilateral cooperation and to peacefully resolve the Transnistria conflict. In their joint letter of 7 June 2005, Presidents Voronin and Yushchenko invited the EU to put in place an effective border monitoring mechanism and a customs control arrangement along their common border.

This political commitment was translated in concrete terms through the signature by Moldova and Ukraine of the Memorandum of Understanding on the European Union Border Assistance Mission to Moldova and Ukraine. Under the Memorandum, the countries agreed to the presence and proposed mandate of the EU Border Assistance Mission, including in particular to:

- authorise Mission personnel to perform unannounced inspections at all relevant locations including BCPs, inland customs houses, transit points and locations along the green / blue border,
- authorise Mission personnel to request the head of the relevant customs or border unit to order reexamination of certain cargoes / passengers in case of doubt;
- make available, wherever materially possible, basic office facilities for the local offices of the Mission, include office accommodation and furnishings, and telephone equipment and lines with national and international access;
- appoint senior members of their customs and border administrations to liaise with the Mission, and
  ensure that staff of the appropriate level is made available to work alongside the Mission
  personnel.

The project partners, i.e. the customs and border guard administrations of Moldova and Ukraine, undertake to observe the letter and the spirit of the above agreement. They shall provide such assistance to the Mission as necessary to arrange visas for expatriate personnel, and customs clearance and inland transport (from border point to final destination) for the Mission's imported equipment. They should also provide all possible assistance to solve unforeseen problems which the Mission may face. On the other hand, the Mission may, within the limitations of the budget, financially contribute to action and operational costs of the partner services.

# 1.9. Target groups and beneficiaries



- a) Ministries of Foreign Affairs of Moldova and Ukraine: EUBAM will, with its technical capacity and expertise, support both countries' political level to find practical solutions for existing cross-border problems caused through the situation in Transnistria. The Mission will also support both countries in the implementation of the Joint Statement of 30 December 2005 through advice provided to the border guard and customs services.
- b) Border Guard Services of Moldova and Ukraine: both services will directly benefit from capacity building measures, i.e. advice provided by EUBAM experts. Another valuable and sustainable effect is direct contacts to EU border police services which will foster cross-border cooperation and information exchange.
- c) <u>Customs Services of Moldova and Ukraine</u>: both services will directly benefit from capacity building measures, i.e. advice provided by EUBAM experts. Also the customs services will benefit from enhanced contacts to EU customs services which in the long run will help fighting customs related fraud and smuggling activities.
- d) Ministries of Internal Affairs of Moldova and Ukraine: police will participate in joint cross-border operations together with the Border Guard Services and the Customs Services which will intensify inter-agency cooperation and coordination between the law enforcement services. The Moldovan Ministry of Internal Affairs will also benefit from EUBAM's input into the reform of the Internal Customs Control Points (ICCP) on the administrative boundary with the Transnistrian region, as well as from the capacity building work undertaken by the Mission.
- e) General Prosecutors Office and Local Prosecutors Offices in Moldova and Ukraine: prosecutors will be assisted within their constitutional area of responsibility, i.e. supervising law enforcement services' investigations and coordinating investigations in which several law enforcement services are involved to ensure proper investigation, evidence gathering and prosecution of criminal activities.
- f) <u>Security Service of Ukraine, and Information and Security Service of Moldova</u>: both intelligence services will participate in joint cross-border operations together with the services mentioned above. This will intensify inter-agency cooperation and coordination between law enforcement services.
- g) <u>Tax authorities of Moldova and Ukraine</u>: Tax authorities will participate in joint cross-border operations together with the services mentioned above. This will intensify inter-agency cooperation and coordination between law enforcement agencies, the customs services and tax authorities.

### Final beneficiaries of EUBAM's intervention will be:

- h) Ministry of Finance of Moldova and Ukraine: EUBAM's activities will lead to a more reliable customs valuation of imports as well as decrease the level of cross-border criminal flows such as smuggling of goods. This will considerably increase the amount of customs revenue collected which will be transferred to the State budgets. Increased customs revenues and taxes income will allow the Governments more flexibility in investments.
- i) <u>Citizens of Moldova (including Transnistria) and Ukraine</u>: citizens of both countries will benefit from the acceleration of the transition from border control to border management, which supports freer, legitimate movement of people and fairer, more transparent, as well as freer trading conditions. The Mission's impact in reducing corruption and unnecessary bureaucracy will help people and business get a better service from the Border Guard and Customs Services of Moldova and Ukraine.



# 1.10. Lessons learned, risks and assumptions

# 1.10.1. Lessons learned from the previous project phases

- a) EUBAM has demonstrated that the innovative institutional compromise under which it was established is able to deliver significant results. The integrated interface between this European Commission Mission and the Council, through the EUSR, and the enhanced border team which includes personnel seconded directly by EU Member States (which also constitutes a considerable equivalent financial contribution), has provided an excellent framework for the Mission to provide technical advice and assistance, while maintaining awareness of, and responsiveness to, the context in which it operates. The enhanced credibility that EUBAM has gained through the employment of seconded, serving officers from EU Member States has been complemented by a cohesive, supranational culture on the Mission.
- b) EUBAM has benefited from dynamic, ambitious and imaginative leadership, which would help any mission, but this needs to be backed up with sufficient managerial, analytical, planning and organisational capacity from the outset. The creation of mission "start-up kits" including readymade management reporting systems and products may help to enhance the institutional learning process and prevent unnecessary reinvention of wheels.
- c) EUBAM benefits from the mix of professional and national backgrounds, enabling it to give practical expression to the phrase "United in Diversity". Increased contextual awareness and attention to linguistic and cultural acclimatisation and integration into the communities where mission members live and work may pay dividends in future.
- d) The effectiveness of non-executive missions could be increased by improving the mechanisms for escalating issues, and particularly obstacles, from the technical level to the political. If this were explicitly clear to all parties, it would leverage the influence of the Mission in its dealings with partners, through the creation of a credible and empowered accountability mechanism.
- e) Excellent public relations, as EUBAM has had, are essential in promoting the role of the Mission, maintaining momentum and ensuring that publics and customers are aware of the value of such a mission, which also supports the confidence building process with partner services.
- f) The nature of the tasks of a non-executive mission such as EUBAM are challenging, particularly in scenarios where there is no immediate accession perspective, and careful framing of the role of a mission as a partner, not an auditor and as an opportunity, not a threat needs to inform all dealings with host countries. The increasingly systematic approach to capacity building has paid dividends, particularly in tandem with the newly streamlined planning process, which creates clearer objectives for each unit, while enhancing the possibilities for devolved decision making, with improved quality management facilitating the necessary supervision and support from the headquarters.
- g) Implementation and practical backstopping of the Mission's logistic set-up by UNDP proved to be an effective way to manage complex operations of this nature. In particular, the flexibility and organisational capacity of UNDP proved to be of essence to the Mission of this size and nature. It has to be noted that both the EU and UNDP showed commendable flexibility in finding a compromise that combined adherence to procedure, while reflecting the unique character and needs of the Mission, which made this arrangement workable.

# 1.10.2. Assumptions underlying the project intervention

In order for the project activities to produce the expected results, which should together achieve the project purpose / specific objectives and contribute to the overall objectives, this intervention rests on a number of key assumptions. The project's success will crucially depend on the realisation of these assumptions.

Assumption 1: Ukrainian and Moldovan authorities will remain committed to the reform of their border and customs services, the fight against corruption, and bilateral co-operation, and will accept (at central, regional and local level) the presence and tasks of the Mission personnel throughout its duration.



The realisation of this assumption is likely, as the countries' political commitment emanates from the highest political level and was confirmed by the signature of the Memorandum of Understanding on the Border Assistance Mission between Ukraine, Moldova, and the Commission, as well as by the agreement of all parties to extend the Mission's mandate for further two years. Continued commitment and cooperation at the level of services was good during the four years of implementation, and will continue being regularly reported on by the Mission. Moreover, the President of Ukraine adopted the State Border Guard's development strategy up to 2015 in June 2006, a reform document aiming at achieving Schengen standards within the set time horizon. A similar reform strategy is underway for the Moldovan Border Guard Service. Also the State Customs Service of Ukraine has started elaborating a strategy paper for the service's development for the next decade in 2008. The Moldovan Customs Service has Institutional Development Plan for the period 2009 -2011.

Assumption 2: EU Member States customs and border police administrations will accept the secondment of the staff in the Mission as well as to suggest further suitably qualified personnel for reinforcing the Mission and will continue contributing towards the successful operation of this Mission, notably through exchange of information.

The realisation of this assumption is likely. EU Member States demonstrated strong support during the period 2006 – 2009 for EUBAM and a healthy interest in continuing / enhancing their contribution to this joint EU endeavour, through seconding own personnel as "field personnel" of the Mission, and accepting to allow continued detachment from national service of the contracted "core" personnel of the Mission.

**Assumption 3**: The presence of the Mission personnel alongside partner operational services along this border will contribute to improving the effectiveness of controls towards EU standards and best practices, to diminishing risks of corruption, and to curbing the main illegal cross-border flows.

The four years of the Mission's operation demonstrated the partners' sincere interest to improve the effectiveness of border and customs controls. All services cooperate closely with the Mission and implement their recommendations. The on job training in a live work environment is proving to be the right approach. This logic has underpinned all EC twinning projects deploying Member States practitioners in the pre-accession context.

Assumption 4: Improved border and customs controls and border surveillance along the whole border is a crucial element in the peaceful resolution of the Transnistrian conflict.

This assumption intervenes at the level of wider / overall objectives. Clearly the realisation of this overall objective is beyond the remit of this Mission alone and depends also on other external factors. There is already a clear indication that the expected results and the achievement of specific objectives will significantly contribute to this overall objective. Moldovan-Ukrainian relations improved considerably after the signing and implementing of a Joint Declaration of both countries' Prime Ministers dated 30 December 2005 and implemented since 3 March 2006 as well as the adoption of Decree no. 301/2007, later replaced by Decree no. 743/2007, by the Moldovan Government allowing companies located in the Transnistrian region of Moldova and temporarily registered in the State Registration Chamber fully benefiting from Moldova's preferential trade certificates of origin.

#### 1.10.3. Risks

The evident high level of corruption in all services could reduce the positive impact of EUBAM's operation. EUBAM is addressing this challenge through assisting the partner services in implementing anti-corruption strategies. These activities will be coordinated with an EC-funded anti-corruption project, as well as with an U.S.-funded anti-corruption initiative financed under the Millennium Challenge Account.

### 1.11. Duration and plan of action

#### 1.11.1. Duration (implementation period)

According to the Memorandum of Understanding between the European Commission, the Republic of Moldova, and Ukraine of 7 October 2005, amended on 11 May 2007 and on 15 July 2009 through the



exchange of verbal notes between the European Commission, the Republic of Moldova, and Ukraine, EUBAM's overall duration is expected to be six years.

The action is divided into the following phases:

- Phase 1 = EUBAM 1: 21 November 2005 20 May 2006;
- Phase 2 = EUBAM 2: 21 May 2006 30 November 2006;
- Phase 3 = EUBAM 3: 1 November 2006 31 January 2007;
- Phase 4 = EUBAM 4: 1 February 2007 30 November 2007;
- Phase 5 EUBAM 5: 1 December 2007 30 November 2008;
- Phase 6 EUBAM 6: 1 December 2008 30 November 2009; and
- Phase 7 EUBAM 7: 1 December 2009 30 November 2010

The duration of the seventh phase will be 12 months, starting on 1 December 2009. Necessary preparations for potential following phases may be financed under this contribution agreement.



## 1.11.2. Plan of action

		Se	meste	r1 / M	onth					Semest	er2 / Mo	nth		Responsible
	1	2	3	4	5	T	6	7	8	9	10	11	12	
Objective 1: Inhancing effectiveness of border guard and custom Output 1.1 Implementation of the endorsed recommendations or	impr										s (BCP	s) at th	e borde	r between the
Republic of Moldova and Ukraine assisted and asses 1.1.1 To assist and advise the partner services in developing their policy on the recommendations and the implementation of the relevant recommendations	sed.													- EUBAM - BG Services - CS Services
at the central level.  1.1.2.  To assist and advise the partner services in implementing the relevant recommendations at the regional and local levels in accordance with their policy.												6		- EUBAM - BG Services - CS Services
1.1.3.  To assess the progress made by the partner services at the central level on the implementation of the relevant recommendations.									de la company					- EUBAM - BG Services - CS Services
1.1.4.  To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.														- EUBAM - BG Services - CS Services
Output 1.2 Implementation of the endorsed recommendations Ukraine assisted and assessed.	on imp	provin	g the	borde	er cor	ntrol	at the	Gree	n and	Blue t	order	betwee	n the R	
1.2.1. To assist and advise the partner services in developing their policy on the recommendations and the implementation of the relevant recommendations at central level.				1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1										- EUBAM - BG Services
1.2.2.  To assist and advise the partner services in implementing the relevant recommendations at the regional and the local levels in accordance with their policy.														- EUBAM - BG Services
1.2.3. To assess the progress made by the partner services at the central level on the implementation of the relevant recommendations.														- EUBAM - BG Services
1.2.4. To assess the progress made by the partner services at the regional and local levels on the implementation of the relevant recommendations.														- EUBAM - BG Services
Output 1.3 Implementation of the endorsed recommendations Republic of Moldova assisted and assessed.	on in	nprovi	ng the	con	troi a	t the	boun	dary l	ine al	ong the	e two b	anks o	f the Dr	iester River in the
1.3.1. To assist and advise Ministry of Internal Affairs and Customs Service of the Republic of Moldova in developing their policy on the recommendations and the implementation of the relevant recommendations at the central level.														- EUBAM - MIA Moldova - CS Service MD
1.3.2.     To assist and advise the partner services in implementing the relevant recommendations at the regional and local levels in accordance with their policy.	1,303													- EUBAM - MIA Moldova - CS Service MD
1.3.3.  To assess the progress made by partner services at the central level on the implementation of the relevant recommendations.														- EUBAM - MIA Moldova - CS Service MD



	<del>                                     </del>	s	emeste	r1 / Mo	nth	,	Semester2 / Month						Responsible
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.3.4. o assess the progress made by the partner services						<u> </u>							- EUBAM
it the regional and local levels on the implementation										1	離打		- MIA Moldova - CS Service ME
f the relevant recommendations.  Dijective 2:	<u>l                                     </u>		<u> </u>	<u> </u>		<u></u>	100		- 3				- C2 Service ML
Building capacity and knowledge of EU standards/b  To contribute to the development of the Moldovan  To contribute to the implementation of effective stention to the entire Moldovan-Ukrainian State bor	and U	kraini	n bor	der gu surve g the	ards a illance Ukrain	nd cus meas ian and	toms an ures in d Moldo	uthorii the R	ties ad lepubli order c	minist c of M juards	rative c loldova and ci	apacity and Ui	caine, with parti
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Recommendations and advice to the partner service owards the EU standards and best practice provider 2.1.1.	s, to en d.	hance	the le	aders	hip ski	ills of t	heir ma	nager	s and d	develo	p their	manage	ement systems
o contribute to the implementation of strategy,									150			T M	- EUBAM
lanning and policy, based upon models of the EU and orldwide best practice.													- BG Services - CS Services
2.1.2. o assist the partner services in their leadership and	HILE.			4.1		100					SERVICE OF	\$ 7 m	- EUBAM
nanagement development at the senior level based												200	- BG Services
pon the agreed identified needs.  1.3.		e de la companya de La companya de la co											- CS Services
o assist middle and lower managers of the partner	23	7 (1)	24										- EUBAM
ervices in their leadership and management evelopment based upon the agreed identified needs.													- BG Services - CS Services
utput 2.2	OLD TO		<b>华</b> 港湾	Name:									
ecommendations and advice to the partner services to effectiveness of their resource deployment provi 2.1.	s on org	ganisa	itional	chang	jes, to	suppo	rt mode	em ma	nagem	ent m	ethods	of oper	ation and impro
assist the partner services in the realisation of the											<b>学</b>		- EUBAM
ganisational changes based upon the specific needs													- BG Services
nd reflecting best practice models and commendations.		4 A											- CS Services
o assist the partner services in improving the											200		- EUBAM
fectiveness of the deployment of their resources.													- BG Services
utput 2.3					124(1242)	Calmon Mea	**SAUTHUL	186	(00 (A) (E-(X))	AND SOME		F-12-13	- CS Services
ecommendations and advice to the partner services actice provided. 3.1.	to enh	ance	their o	rganis	ationa	l capac	ity to n	nanag Sesar	e and c	levelo	p the tr	aining :	
respond to the identified agreed needs of the						排具							- EUBAM - BG Services
ther services' training institutions by providing and litating advice, assistance and analysis in the													- CS Services
evelopment of training strategies, plans, policies.							H.						
ogrammes, curricula, training equipment and other gistical requirements, reflecting the EU and		4											
orldwide best practice.													
3.2.			e de la companya de l					254	9-2-30 (0.00)	44 A		raes.	- EUBAM
effecting the budgetary provision identify, in close illaboration with the EC Delegation and UA SBGS,													- LOBAIN - UASBGS Service
eas for assistance to the planned project for the													
tablishment of the Border Guard Training Centre in													
tovsk, and provide as appropriate and according to agreed timetable advice on training tools, curricula,						er i							
sign of courses, preparation of trainers.												沙树	
ocurement needs and other relevant matters.													
support the development of the Chisinau Training													- EUBAM
entre (MDCS) by providing advice and assistance in													- MDCS
entifying training needs, designing courses, and													
entifying necessary tools and equipment for the sility.													
tput 2.4	e com	0.3 H2	2000年		gant C	45.1	表音到某	201	500	<b>1931</b>	深画	10	



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.1.	1138	Time to		10.15	18 9 N		1204	3.17	1	100	d.	1. The	- EUBAM
provide assistance in developing the training skills	136								1250		<b>5</b> -10		- BG Services
t techniques of the designated trainers in the				5.0	建 27	<b>现多</b> 。		100			200		- CS Services
tner services.					March.		1	To the		1	(数数)		
.2.	14.62				能力。	10		清楚	100000	1865	13		- EUBAM
deliver training to the designated trainers on the			162	ALC: 1	47.7	7							- BG Services
ecific technical training subjects.						13.4				14.9	的政	1472	- CS Services
4.3.	1227	数例	To a	120			7.3		. 3		Mar.		- EUBAM
provide "on job" training and practical support to			10.0	卡拉							1000		- BG Services
e practitioners in the partner services in accordance						300	104						- CS Services
ith the EU practices.							100						
4.4.	ALT: N	240	200	机机器	19.64	i de la		10.12	世界的	は記録	制模線	開發性	- EUBAM
accordance with the agreed programme to provide	1303	12.44			133								- BG Services
aining to the practitioners in the partner services.										SIZE	7		- CS Services
4 4 5 5	Mass He state	Nantana (	SH BALL TO NAV	ac merrocana									
output 2.5 Providing advice and support to the partner service	es to in	nprove	their	capaci	ty thro	ugh ti	he dev	elopm	ent of i	nfrastr	ucture	and the	procurement of
echnical equipment.				'	•	•							
.5.1.		1.83			1125	120		P 550		193			- EUBAM
o facilitate and provide support to the realisation of	100		100										- BG Services
he designated EC funded donations to the partner				1				3 33	對關				- CS Services
ervices.						組織						對其於	
ervices. .5.2.		1 10 10				是海绵				a Ke			- EUBAM
o ensure that the potential and benefits of the EC													
donations of the technical equipment to the partner													
services are maximised through effective liaison with													
other donors, and by undertaking an agreed post													
other donors, and by undertaking an agreed post	10	Щŧ,			相流			4 4					
delivery audit programme with the partner services.  Dutput 2.6	\$1895988	es seden	and taskers	as herarin	September 1	and the contract	Mary - consects	things were	A COLUMN TO A COLU				
Output 2.6 Legislative gaps and issues with strategic importa services. 2.6.1. To inform partner services on the legal gaps, which	150												- EUBAM - BG Services
have been identified by the EUBAM during its monitoring and analytical activities.													- CS Services - MIAs - Security Service
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200	5.65.5 20.55	* <b>5</b>				21.0		THE SA		11 10		<b>36</b> 55	- EUBAM
2.6.2.  To provide periodic analysis of the gaps between the													- CS Services
customs procedures of the Republic of Moldova and Ukraine and the relevant EU standards.													
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	er maña	geme	nt issu	tes acc	ordin	to th	e agre	ed pro	gramm	353 A	1000000	為結構以	额 - EURAM
Output 2.7 Conferences, seminars and study tours on borde	er man	ageme	nt issu	ies acc	ordin	to th	e agre	ed pro	gramm				EUBAM - BG Services
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.1.2.		11174	AM.		187		4	12.1	ans of	1 68	Y DAY		- EUBAM
o assist in adoption of modern investigation methods, vidence gathering and use of case analysis.		3.6	學		1,37		134						- BG Services
vidence gamening and use of case analysis.	ŀ	4.4		133				7.	71113			7 45 T	- CS Servic es
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1.3.	<del> </del> -	1. 18 18 18 18 18 18 18 18 18 18 18 18 18	\$ 1	13 6 3	9.725			7	17,243			11.00 C	Security Services
o support the Joint Working Group on illegal									143				- EUBAM
nigration and trafficking in human beings.							200					路等	- BG Services
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o support the Joint Working Group on trafficking in	l l											Miss	- EUBAM
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nalytical capacity enhanced.													
2.1.			i di	海温	经验			3,846	Part and		Siles	<b>30</b> (3)	- EUBAM
o provide the services with analytical reports and lerts for direct input and tactical purposes.													- BG Services
2.2.	36961	(Her)	<b>建料</b>	tre se	17.00			1011		HI.		趣到	- CS Services
o support the partner services in their response to			in c						15.4			178	- EUBAM
ne identified threats.			30.3									4	- BG Services
utput 3.3.	4,825,6	是的語彙	The Date of		計分數		199	141.00	8,000		***	二點可	<ul> <li>CS Services</li> </ul>
argeted Monitoring Actions aimed at contributing	lo coun	teract	harder	rolato	d orien								
3.1.	Coun	ANIMES A	DOI UE	relate	u Cimi	s con	oucted	li Districtor	licano sebunif	den sances	V n to com I	A C. C. Chime . II	
o conduct targeted monitoring actions based on risk					4								- EUBAM
nalysis and local and regional phenomena, including:		1.5	24						300				- BG Services
<ul> <li>evaluation of risk;</li> </ul>													- CS Services
<ul> <li>planning of actions;</li> </ul>							rain.						
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making recommendations.										14 (3)			
bjective 4					12.		N.	(L GF	100	11/1/17		30 WE	91 34 85 7 B.C
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ocontribute to increasing customs revenue and to epublic of Moldova and Ukraine by upgrading the autput 4.1 inplementation of the endorsed recommendations of sisted and assessed.  1.1.	uvimilia	nauve											curing the revenu
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carry out targeted monitoring actions     MA) on customs clearance taking into	•													- EUBAM - CS Services	
count:  • misdescription;															
undervaluation;     origin of goods;											* 1				
<ul><li>and other relevant issues;</li><li>collation and evaluation of</li></ul>															
results and making recommendations.	i_											100			
tput 4.3. rgeted Monitoring Action in the Republic of Moido	ova ar	nd Ukra	aine c	ondu	cted in	orc	ler to	evalu	ate the	opera	tions o	of custo	oms mo	bile units.	
.1. carry out a targeted monitoring etion on the operation of customs obile units in order:														- EUBAM - CS Services	
<ul> <li>to identify the conditions for an efficient and effective deployment at tactical level;</li> </ul>															
to collate and evaluate results and to make recommendations						9H7									
for improvement.															
utput 4.4. aplementation of the endorsed recommendations	on im	provin	g the	use o	f the p	re-a	ırrival	infor	mation	excha	inge sy	rstem a	ssisted	and assessed.	
4.1. b assist and advise the partner services in eveloping their policy and the implementation of the														- EUBAM - CS Services	
4.2. o assess the progress made by the partner services the central level on the implementation of relevant	927 00													- EUBAM - CS Services	
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Republic of Moldova and Ukraine and draft the													
recommendations.													
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7.1.1.  To monitor and advise on the implementation of the													- CS Services
Joint Declaration of the Prime-Ministers of Ukraine and	ı 🏗									13.0			
the Republic of Moldova of 30 December 2005.		MA									ar his		
7.1.2.													- EUBAM
In case of the partners' commitment, to facilitate the						對地							- MD CS
organisation of three mutual visits of the customs	743.7 73.15												
experts from Chisinau, Tiraspol and the EUBAM to enhance confidence building measures.													
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To assist the customs service of the Republic of Moldova in implementing EUBAM technical proposals on cargo imports to "TN" through the TN segment of the Ukrainian-Moldovan border.											10.542 10.542 10.543		EUBAM
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To assist the customs service of the Republic of Moldova in implementing EUBAM technical proposals on cargo imports to "TN" through the TN segment of the Ukrainian-Moldovan border.	33										200		549L



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7.1.6.	1	2	3	4 %(50) - T	5	6	7	8	9	10	11	12	-
To provide assistance to the border demarcation along the border between the Republic of Moldova and Ukraine (as associated objective).													- EUBAM
7.1.7. To provide assistance to the EUSR and his Enhanced Border Team in fulfilling their efforts in the conflict settlement process.													- EUBAM
7.1.8. To ensure neutral, objective updates to the EU Commission (including EC Delegations in Chisinau and Kiev), EUSR, EU Member States, host countries Governments, OSCE and other international partners on border issues that relates to the conflict settlement process.													- EUBAM
Objective 8: Enhancing public awareness on border managemen a. To contribute to the improvement of public r services; b. To provide objective information to the locassistance provided to the countries. Output 8.1	elation	s capa	bilitle:	o Dor	ublia	c relati	ons so	ection Ukra	s of th	d the	ovan ani EU regal	d Ukrai rding E	nian partner UBAM mandate and
Public relation capabilities of the public relations se	ctions	of the	Repub	olic of	Moldov	ra and	Ukrair	ian B	order (	Suard s	and Cuel	ame c	Priese onbarrad
To further promote integrated and practical communication of the partner services with the public through training events and a study tour for public information officers of the Republic of Moldova and Ukrainian border guard and customs services.													- EUBAM - BG Services - CS Services
Output 8.2.  A set of public communication activities supported 8.2.1	o impr	ovo th	a bard					the Taranta Care	act werester	eur tünekise	re-transferritory	Market Work	
8.2.1. To assist the partner services in developing and disseminating information materials on the border crossing rules for travellers and trade.  8.2.2.				er cro	ssing t	or trav	ellers	and tr	ade.				- EUBAM - BG Services - CS Services
With the partner services to continue the implementation of public communication activities regarding border management and security, including information campaigns, fairs, publications, and separation of Europe Day.													- EUBAM - BG Services - CS Services
To continue assisting in the development of the border information signs for jointly operated border crossing points including the pilot project in the Rososhany-Briceni JOBCP.													- EUBAM - BG Services - CS Services
8.2.4. Based on the agreement with the partner services, to organise an external survey on the satisfaction of people with the services provided by the border agencies at the key working locations on the MD-UA border.						e He							EUBAM
Output 8.3.	LANGE ST	C. September 1	*18/84	150	HEN	3.70A			133	480	温等	3.1	
Authorities and general public of the Republic of Mol 8.3.1.	dova a	nd Ukı	aine ir	nforme	d abou	it EUB	AM ma	ndate	, coop	eration	and act	ivities.	
To regularly transmit assessments, analysis and proposals to the relevant Moldovan and Ukrainian authorities.													EUBAM
8.3.2. To provide academic institutions in the Republic of Moldova and Ukraine with information on the EU policies and EUBAM cooperation in the area of border management and security.												·	EUBAM Academic nstitutions



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8.3.3.  To inform population in the Republic of Moldova and Ukraine on EUBAM mandate, cooperation and activities.	1											77		- EUBAM
8.3.4. With the partner services to deepen and maintain relationship with local communities along the MD-UA border through school visits and information events in local municipalities.														- EUBAM - BG Services - CS Services
Output 8.4> The EU institutions, EU Member States and other re Moldovan and Ukrainian partners.	levant	organ	isatior	is infor	med a	bout b	est pra	ictice i	in co	operat	ion t	etwe	en EUE	
8.4.1. To host visitors from the EU institutions, EU Member States promoting EUBAM work and cooperation mechanisms with the Moldovan and Ukrainian border services.														- EUBAM
8.4.2.  In the framework of the Mission's mandate, to provide relevant information and support to researchers and students in their studies about the Mission.														- EUBAM
8.4.3. To share EUBAM cooperation and promote achievements of the partner services on the international level.														- EUBAM
Output 8.5> Regular information exchange and communication	with t	ha nar	tnor c	ninae	a hae	takeho	lders f	acilitat	ted.					•
8.5.1.  To submit EUBAM routine reports and assessments, analysis papers and findings to the partner services, European Commission, European Council and EU Member States at regular intervals.		pa 1					A CANADA							- EUBAM
8.5.2. To conduct Advisory Board Meetings.	TX 25FLD	<u>ne majorkanista</u>	20,000	enciso encigi	77574									- EUBAM - EC





## 2. EXPECTED RESULTS

## 2.1. Expected impact / results on target groups

Following on the expected results from the first six phases, it is expected that EUBAM will continue contributing to producing the following results:

- a) Professional capacity of border, customs and law enforcement officials enhanced: EUBAM found indications that the Moldovan-Ukrainian border is used for illegal activities, in particular smuggling. EUBAM experts identified, together with their national partners, a number of large-scale cases related to drug trafficking, trafficking of stolen vehicles, cigarette smuggling, etc.. As a response on those challenges, EUBAM gave during previous phases attention to changes in law, support for the development and implementation of strategies, training of people including on-the-job training, evaluation and changes of structures, etc. Assistance has also been given to issues such as integrated border management, fight against organised crime, fight against corruption, etc.. Several reviews concluded that progress has been made in enhancing the professional capacity in different fields of attention but that still important progress can be made in improving the effectiveness of the border controls. During the previous phase EUBAM realised extensive targeted monitoring actions which evaluated the border processes. Recommendations on enhancing the effectiveness and efficiency of the border control in the light of the EU standards and practices are made and agreed with the partners. To support the implementation of the recommendations EUBAM planned to assist the partner services at all levels and to assess the progress made. Those efforts will further enhance the professional capacity of border, customs and law enforcement officials.
- Bisk analysis capacity further improved: EUBAM has supported the border guard and customs services in establishing risk analysis capacity at central level and will continue providing assistance in this field but to a lesser extent. A Tacis project funded under the 2003 Regional Programme BOMMOLUK 1 has aimed, amongst others, at institutionalising risk analysis units in the partner services. This project has further enhanced the professional capacity in the analytical units and allowed the partner services to switch fully to risk based controls. At this stage it can be stressed that border guards and customs services have established their own risk management system. The partner services capacity to gather, analyse and disseminate information and intelligence at strategic, operational and tactical level has been increased, and the use of risk assessment techniques has been further reinforced. However, there is still room for improvement, in particular related to the effective use of all possibilities offered by a risk-based and selective control system. Development and use of risk profiles in a systematic way and putting into practice, the risk analysis processes and instructions at regional and local level should make the risk analysis capacity more sustainable.
- Administrative capacity enhanced: Border Guard and Customs services are aware of the importance to give permanently attention to the need to raise the capacity of their organisation. All services made already remarkable progress by improving their structures and competences of their employees. During the previous years, EUBAM made a great effort in delivering training in different fields of attention in order to upgrade the competences of staff members at all levels. Nevertheless, and because a permanent upgrading of the administrative capacity is still a central issue for each of the partner services, EUBAM will continue its efforts in order to contribute to the continuous improvement process and sustainability in all aspects of partner services' organisation. EUBAM will do this in common understanding and on the basis of the specific needs of each of the partner services in order to have a targeted, planned and professionally managed approach. In this regard EUBAM also adjusted its structure and the composition of its personnel. In line with the evolution and on the basis of agreed needs the support will focus on assisting and giving advice and recommendations regarding the implementation of partner services strategy, development of leadership skills of managers, improving management systems, implementation of organisational changes, resource deployment, identification of legislative gaps as well as on further assistance in the development and implementation of training systems and technical knowledge. In particular specific attention will be given to establishing the concept of train-the-trainers. This, together with on-the-job training and training to the practitioners will enhance sustainable capacity. Further, EUBAM will facilitate and provide support to the realisation of the designated EC funded donations to the partner services and maximise the potential and benefits of the EC donations of the technical equipment to the partner services through effective liaison with other donors.



- d) Cross-border cooperation between border customs and law enforcement authorities increased: Criminal groups still benefit from a lack of cross-border cooperation between border, customs and law enforcement authorities (though cooperation improved considerably since EUBAM's operation) and use this circumstance to their advantage. The need for further development of the integrated border management is obvious. Step by step border guard and customs services are putting in place a number of initiatives. EUBAM will continue supporting Moldova's and Ukraine's authorities to strengthen their intra-agency, inter-agency, bilateral and multi-lateral cooperation. The information exchange on statistical, analytical and tactical data will be further developed. A variety of measures such as initiating / participating and assisting in joint cross-border operations, facilitating the exchange of liaison officers in such operations, drafting of joint border security assessment reports, assisting the pilot project on jointly operated border crossing points and the working group on joint measures on border patrolling, etc. will support this evolution. In particular the installation of an automatic information exchange on the pre-arrival of goods, based on an agreement signed at the 5th Trilateral meeting on border issues on 21 November 2006 in Brussels, has improved customs controls and the fight against smuggling and undervaluation. In this regard EUBAM will assist and assess the implementation of the recommendations on further improving the use of the pre-arrival information exchange system. Once sustainability will be fully reached, this system will be an important tool to fight smuggling and undervaluation effectively. All these efforts will lead to an improved fight against cross-border crime and will, at the same time, facilitate legal movement of persons and goods across the border.
  - e) Analytical overview on border security and cross-border movement of goods and persons improved: EUBAM will perform visits and inspections to relevant locations including along the green border by joining border surveillance activities. This monitoring activity will encourage partner services to strictly implement the 2003 customs regime agreed between Ukraine and Moldova as well as to take serious counter-measures when criminal activities are detected. This, together with further developing and producing the common border security assessment reports for strategic and tactical usage and use of the risk analyses products will lead in the mid-term to a considerable reduction of illegal cross-border activities due to the increased risk of being detected, apprehended and prosecuted.
  - f) Corruption of border guards and customs officials at operational / tactical level decreased: Unquestionably, corruption is a very important issue to be tackled within the partner services. A permanent cooperation between partner services and EUBAM in this regard at all levels is still strongly needed so to motivate partner services' personnel to carry out their duties objectively and according to existing laws. This will reduce the border and customs staff preparedness to demand or accept bribes. Partner services have developed their anti-corruption strategies. Several initiatives have been undertaken and some results have been obtained. All partner services have introduced measures to fight and reduce corruption. Nevertheless, partner services as well as EUBAM are convinced that specific and constant attention needs still to be given to the fight against corruption. Therefore EUBAM will continue to offer assistance to partner services at local, regional and central level by advising partner services in the implementation of their anticorruption strategy at the regional and local level, assisting partner services in cases where corruption is indicated and report progress and apparent legal, procedural and other obstacles to due process. Support and assistance will be given to state institutions in developing their effectiveness in areas relevant to addressing corruption in partner services coordinated with the other donors, in particular those initiated by the European Commission and the United States. With the agreement and cooperation of the partners of Republic of Moldova and Ukraine the EUBAM is ready to establish pilot projects in order to determine and monitor the feasibility of establishing anti-corruption measures.
    - g) Measures to prevent border related crimes such as trafficking in persons, drugs trafficking, smuggling of goods, customs fraud and proliferation of weapons enforced: Trafficking in persons, drugs trafficking, smuggling of goods, customs fraud and the proliferation of weapons are subjects that need particular and ongoing attention at border controls and surveillance of the border. EUBAM gave in the previous years continuously advice and assistance in this regard. This support was given not only by providing advice at all levels of the partner services but also by delivering equipment and training. EUBAM will go on in this process by giving assistance to partner services' criminal investigations related to the Ukrainian-Moldovan border, by contributing to an enhanced analytical capacity and by conducting a targeted monitoring action aimed at contributing to counteract border related crimes so to decrease the border related crimes.







- h) Customs revenues increased and necessary conditions for the correct implementation of the partner services' national trade policy created: The Republic of Moldova and Ukraine want to increase customs revenues and to create the necessary conditions for the correct implementation of the national trade policy by upgrading the administrative and operational capacity of their Customs administration. Advice and assistance given by EUBAM in the past years to both customs services in this regard had already a positive result. EUBAM will continue to support the customs services by assisting them in the implementation of recommendations on improving all aspects of the customs clearance at the inland locations and assess the progress made, by conducting targeted monitoring actions on customs clearance at the relevant locations and evaluating the operations of customs mobile units, by assisting and assessing the implementation of the recommendations on improving the use of the pre-arrival information exchange system and by assisting in the post clearance control and audit procedures.
- Contributed to the settlement of the frozen Transnistria conflict: Several positive contributions have been made in the recent years. The 2003 Customs Protocol concluded between the Customs Service of the Republic of Moldova and the State Customs Service of Ukraine on mutual recognition of shipping, commercial and customs documents supply was reinforced in 2006 by the Prime Ministers of the Republic of Moldova and Ukraine in the Joint Declaration signed on 30 December 2005. EUBAM is permanently and closely monitoring the implementation of the Joint Declaration, including registration and reimbursement mechanisms for Transnistrian-based companies in Chisinau. EUBAM will continue to monitor, to advice and to inform on the implementation of the Joint Declaration. In this regard particular attention will be given to systems and procedures for reporting, registration and reimbursement and inspection of cargo and the issuing of certificates of origin. Upon partners commitment and / or request confidence building measures will be taken in specific areas.
- j) Border demarcation at the common Moldovan-Ukrainian State border progressed: The Moldovan and Ukrainian parties, represented by their Ministries of Foreign Affairs and the Joint Moldovan-Ukrainian Commission on Border Demarcation will benefit from EUBAM's expertise and advice regarding European best practices in border demarcation. EUBAM's intervention will promote progress on the completion of demarcation works as well as foster the settlement of open questions. Specific and necessary support can be provided if requested by parties.
- k) Level of information in the local population of EUBAM's activities and the partner services' efforts increased: Information on border crossing for travellers and trade should still be improved as well as the awareness in the local population of, for instance, the scale of smuggling and health risks and the losses for the State budget when consuming smuggled food stuff, which is extremely low. Targeted and objective information shall help the local population and policy makers to better understand the dimension of the scale of illegal activity and the results of the assistance rendered to the partner countries. In addition informing on EUBAM activities should be continued. EUBAM will support a set of public communication activities to improve the border crossing for travellers and trade. Together with the partner services EUBAM will deepen and maintain relationship with local communities along the Moldovan Ukrainian border through school visits, information events in local municipalities and several other initiatives. The cooperation between EUBAM and universities aiming to provide relevant information and support to researchers and students in their studies about the Mission will have a particular attention. EUBAM will also continue to provide information on EUBAM mandate, cooperation and activities to the population.
- Public relations capabilities of partner services enhanced: Border Guard and Customs Services will be further familiarised with public relations methodologies and tools as well as with the principles of public information. This will, on the one hand, promote a positive image of the services and, on the other hand, help the services to inform citizens professionally about border and customs related issues.

The expected results will be realized through the joint activities of all partners. The Mission prefers partnership that is based on the full respect of ownership of the Republic of Moldova and Ukraine, equality of all involved parties and their active participation in the joint endeavor. In order to realize the expected results these elements are essential.

The achievement of the results above can be expected only as the end result of EUBAM and related accompanying projects, and, most importantly, the countries' own efforts. During this seventh phase of EUBAMs mandate, it is expected that the Mission's activities will provide a significant further contribution to the achievement of these results, building on the activities initiated and co-operation



established with partner services during the previous phases. The ongoing attention to the implementation of the recommendations defined in the needs assessment and recommendations report produced by EUBAM during the sixth phase will ensure sustainable improvements of the partner services.

#### 2.2. Multiplier effects

EUBAM is providing best practices in integrated border management and in cross-border cooperation. While its initial focus is on the Moldova-Ukraine common border, clearly structural improvements thus initiated will also result in enhancing overall effectiveness of the partner services as far as other borders are concerned. The Mission's long term intervention and guidance on concrete measures of cross-border co-operation will have a positive effect also on other border regions which will take over best practices and cooperation methodologies from the Moldovan-Ukrainian state border which will serve as a positive model in the future. This will particularly be achieved through EUBAM-flanking measures funded under the 2003, 2005 and 2006 Tacis Regional programmes, as well as the 2007 and 2008 ENPI National programmes.

#### 2.3. Sustainability

EUBAM's activities are aimed to achieve sustainable development to the delivery of good quality border and customs services to the citizens and companies of Republic of Moldova and Ukraine to facilitate contacts and trade. The common goal is to develop a system of border and customs controls and border surveillance which meets European standards and serves the legitimate needs of the citizens of each country. There are some specific areas where Border Guards and Customs Services are very close to a sustainable progress such as Joint Border Control Operations, Common Border Security Assessment Report, exchange of pre-arrival information, information exchange between Border Guards. The consolidation of achieved results and some additional adjustment will lead to sustainability. However remaining challenges are identified and require more dynamic progress such as further changes of service mentality including public relation and communication, consolidation of ethical values, prevention and fight against organized crime (developing annual threat assessment report, national concept of Integrated Border Management, proper application of national trade policy etc. In accordance with the ongoing modernization plans of the partner agencies EUBAM will continue putting attention to the issue of capacity building through a mix of measures focusing on local, regional and central level. EUBAM structure has been adjusted with this purpose.

Reforms will continue being sustained through current or foreseen "flanking" measures including the enhancement of material capacities ensured by the EC. The EU-funded projects aimed at the same beneficiaries will be coordinated with the EUBAM and take into account results of the analysis done by the Mission to address the gaps in technical, institutional and human capacity of the partner agencies. Thus, it is expected that all these initiatives and activities will lead to additional sustainable results or development.



## 3. PROJECT IMPLEMENTATION

## 3.1. Project partners and their role

## 3.1.1. United Nations Development Programme (UNDP)

The EC's implementing partner for this project is the United Nations Development Programme (UNDP). UNDP supports the work of EUBAM as regards the administrative, financial and logistic issues in accordance with the existing agreements between the EC and the UNDP<sup>9</sup>. These functions are performed by the UNDP offices in Ukraine and Moldova. Since most of the Mission's core team is based in Ukraine, as well as the responsible EC Delegation, the UNDP office in Ukraine will assume a lead role, especially as regards financial management. Each office will have a focal point to support and backstop the Mission and both will work closely together to ensure proper operation of the Mission, synchronization and timely submission of administrative and financial reports and other required documentation to the EC.

### 3.1.1.1. Financial management

The UNDP offices in Kiev and Chisinau, in consultation with the EUBAM, wilf:

- establish the project budget and make resources available to the EUBAM as per UNDP rules and procedures;
- make payments in accordance to the project budget;
- prepare budget revisions and submit financial reports to the EC.

## 3.1.1.2. Organisational and logistical support

The UNDP offices in Kiev and Chisinau, in consultation with EUBAM, will:

- provide all necessary arrangements for proper functioning of EUBAM including procurement and contracting of all goods and services as well as EUBAM core personnel;
- ensure the administration of contracts and settlement of financial obligations for goods and services as well as personnel related costs of EUBAM such as medical insurance (in accordance with UNDP regulations and provisions);
- provide security framework, make recommendations and provide implementation support on security-related matters of EUBAM;
- report timely to the European Commission, represented by the Delegation of the European Commission to Ukraine and Belarus (and in copy to the Delegation of the European Commission to the Republic of Moldova).

#### 3.1.2. European Commission

The European Commission, represented by the Delegation of the European Commission to Ukraine and Belarus, supported as appropriate by Commission services in headquarters, will:

- provide the financial resources necessary to cover the costs of EUBAM;
- be the focal point for all political and operational issues to be dealt with the Council of the European Union, the EU Member States, the Governments of the Republic of Moldova and Ukraine;
- take all strategic decisions as regards EUBAM's operation in line with the Memorandum of Understanding between the European Commission, the Republic of Moldova and Ukraine dated 7 October 2005 and amended by the agreement reached between the European

<sup>&</sup>lt;sup>9</sup> i.e. the Financial and Administrative Framework Agreement, signed between the European Community, represented by the Commission of the European Communities, and the United Nations on 29 April 2003.



Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes;

- be EUBAM's direct communication partner for all operational issues.
- be EUBAM's and EU Member States' direct communication partner for seconded personnel issues.

### 3.2. EUBAM organisational set-up

#### 3.2.1. EUBAM area of responsibility

All operational activities and administrative activities which have been delegated to the EUBAM Headquarters will be prepared, executed and followed-up by the EUBAM Headquarters in close consultation with the project partners.

EUBAM will be guided by the Memorandum of Understanding concluded between the European Commission, the Republic of Moldova and Ukraine, by this description of the action, as well as by policy and strategic decisions made by the Advisory Board.

On matters related to security and management, the EUBAM will be guided by the applying Financial Rules and Procedures, Security and Safety guidelines, Internal Control Framework as well as project-specific delegation of authority.

The EUBAM Headquarters will be mainly responsible for:

- the implementation of all operational matters in line with the Memorandum of Understanding concluded between the Commission, the Republic of Moldova and Ukraine on 7 October 2005 and amended by the agreement reached between the European Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes;
- submitting all operational reports (see point 3.4.3.1.) timely to the Commission in accordance
  with established channels for the circulation of reports, allowing timely forward of these reports
  also to EU Member States through the EU Council Secretariat. A list of recipients has been
  agreed with EUBAM;
- carrying out payments related to the activities taking place in Ukraine and Moldova as far as
  they have been delegated to the EUBAM Headquarters, or preparing requests for payment or
  recruitment or procurement according to internal UNDP rules and financial system;
- transmitting all relevant financial and relevant project documentation to the UNDP offices in Kiev and Chisinau respectively in order to enable them to keep financial oversight;
- supporting the UNDP offices in Kiev and Chisinau in planning budgetary revisions;
- cooperating with the competent Ukrainian and Moldovan services and keeping excellent relations with them;
- organising semi-annual Advisory Board meetings and monthly External Coordination meetings;
- promoting the EUBAM's image through comprehensive public information activities, which
  include inter alia briefing papers, press-releases, maintenance of an interactive website;
- monitoring media on issues related to Transnistria and all information pertinent to EUBAM activities and acting as focal point for queries and information;
- assessing the impact and added value of each activity implemented.

#### 3.2.2. EUBAM Headquarters and Field Offices







The Mission's activities will take place in Moldova and Ukraine. Some Mission personnel (notably the Head of Mission, his Deputy or other "core" personnel) may need, in the exercise of their duties, to travel for coordination / information meetings or to report on the Mission's work abroad (notably to Brussels, to Vienna and EU capitals).

The Mission's Headquarters and most "core" personnel will be located in rented premises in Odessa. Some of the Mission's personnel will be located in national partners offices. The Liaison Office of EUBAM in the Republic of Moldova will be located in Chisinau to act as liaison between the Mission and the partner authorities to advise on management (organisational) issues of the Border Guards and Customs Services at strategic level.

The Mission's field personnel will mainly be located in locations close to the countries' common border or relevant inland locations. This will include six Field Offices: in Chisinau, Otaci and Basarabeasca (Moldova) and in Kotovsk with two Sub-offices in Platonovo and Timkove-Slobidka, in Kuchurgan and Odessa sea port with a Sub-office in Illichevsk sea port (Ukraine), as well as working places in the most important Customs Houses. Office space at these locations will be provided wherever materially possible by partner administrations. Each of the Mission's Field Offices will be led by a Head of Field Office (core personnel).

A number of the Mission's "field" personnel will work on a mobile basis at the relevant locations along the countries' common border and relevant inland locations (inland customs houses, main transit ports, including Odessa, Illichevsk, Reni and Izmail).

#### 3.2.3. EUBAM personnel

Mission's personnel not seconded by their national administration will be contracted by UNDP for the duration of this action. Contracted local personnel will be remunerated according to the prevailing UN salary scales in the two countries.

UNDP shall ensure that experts are adequately supported and equipped when in the field. In particular it shall ensure that there is sufficient logistic, administrative, secretarial and interpretation services to enable Mission personnel to concentrate on their core tasks. Likewise, UNDP will ensure that the relevant UN security policies and recommendations are applied to the EUBAM in order to ensure the safety and security of Mission personnel. The UNDP undertakes to ensure that necessary funds are transferred to the field in a timely fashion to support the activities of the project, and that project personnel are paid regularly and in a timely fashion.

Mission personnel will perform their activities on the basis of their job descriptions provided hereunder. A EUBAM-specific Code of Conduct, developed on the basis of the International Civil Service Commission's Standards of Conduct document as well as on the Council of the European Union's Generic Standards of Behaviour for ESDP Operations of 2 May 2005 and reference OPLANs for ESDP missions will be enforced to all Mission personnel, including contracted and seconded personnel, during the duration of their assignment.

## 3.2.3.1. International core personnel

Core personnel of the Mission will consist of the following posts:

#### 3.2.3.1.1. EUBAM Headquarters in Odessa

#### 3.2.3.1.1.1. Head of Mission

- Overall responsibilities for the Mission's operation, communication, reporting and its
  daily management as far as these have been delegated to the Head of Mission.
- Overall accountability for the management of the project's resources, within the framework of the Mission's mandate ("description of the action"), relevant financial rules and procedures, security and safety guidelines, as well as the Internal Control Framework.



- To supervise and instruct all mission personnel as regards the Mission's practical operation and work programme.
- To ensure conformity of the Mission's operation with the standard operating or administrative procedures, or specific applicable internal procedures.
- On matters related to security and management, to ensure the application of the relevant Financial Rules and Regulations, Security and Safety guidelines as well as project-specific delegation of authority to the Head of Mission.
- To ensure compliance of EUBAM procedures with the applying Internal Control Framework and the EUBAM-specific division of roles and responsibilities in managing the Mission's resources, as per delegation to the Head of Mission.
- To manage the activities of the Mission's personnel through general or individual instructions for issues not covered in the standard operating procedures or administrative procedures.
- To ensure timely and appropriate reporting, including regular operational reporting on the Mission's work to the Commission or relevant Council bodies (notably PSC, as well as COEST, CIVCOM, or the ENPI committee) as well as project reporting (progress and financial reports) according to ENPI reporting guidelines.
- To represent the Mission in senior level meetings with Moldovan and Ukrainian partner services, with EU Member States representations in the Republic of Moldova and Ukraine, and with the international community, notably the OSCE (including in Vienna, as appropriate).
- To work closely with Commission services (notably the EC Delegations in Chisinau and Kiev), including on coordinating the Mission's work with other related EC assistance projects, and on delivering recommendations for specific capacity building tasks.
- To nominate Mission personnel for the participation in other EC funded capacity building activities, as appropriate.
- As a Senior Political Adviser to the EU Special Representative for the Republic of Moldova, to fulfil all tasks delegated to him by the EUSR and to lead the EUSR's enhanced team<sup>10</sup>, as well as generally to ensure that EUBAM and the EUSR's team continue to operate in complementarity and as mutually reinforcing.

- Master's degree preferably in law;
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- At least 25 years of relevant professional experience in border management, customs management, law enforcement, crisis management or related fields, of which at least 10 years spent in senior management positions (Director or equivalent), preferably in a multinational environment.

The team will assist the EUSR *inter alia* in his task of regularly reporting to the Political and Security Committee on all aspects regarding the EU's engagement in this issue.



- Relevant operational experience with border police / customs / other law enforcement services active in the fight against corruption / smuggling / trafficking / fraud / organised crime within the EU Member States or at the European level.
- Excellent senior management and political skills, as well as operational experience.
- Experience with capacity building projects related to law enforcement services or with EU/EC police or customs missions in transition countries / other developing countries is highly desirable.
- Excellent communication skills.
- Very good command of written and spoken English; knowledge of other EU languages is an asset.
- Knowledge of Russian is an asset.
- Valid national security clearance of at least level "secret".

## 3.2.3.1.1.2. Deputy Head of Mission

### Functions (indicative):

- To coordinate the Mission's operation, communication, reporting and its day-to-day management as far as these have been delegated to the Head ôf Mission.
- To represent the Head of Mission in his functions during his absence and within the framework of the Mission's mandate ("Description of the Action").
- To represent and promote EUBAM at different levels in the Republic of Moldova and Ukraine.
- To support the Head of Mission in the planning and development of the Mission.
- To ensure timely and appropriate reporting, including regular operational reporting on the Mission's work to the Commission as well as project reporting (progress and financial reports) according to the ENPI reporting guidelines.
- To represent the Mission on behalf of the Head of Mission at senior level meetings with Moldovan and Ukrainian partner services, with EU Member States representations in the Republic of Moldova and Ukraine, and with the international community, notably the OSCE (including in Vienna, as appropriate).
- To work closely with Commission services (notably the EC Delegations in Chisinau and Kiev), including on coordinating the Mission's work with other related EC assistance projects, and on delivering recommendations for specific capacity building tasks.
- To supervise the head of operations, the chief of administration, the head of capacity building unit, the representative of EUBAM in the Republic of Moldova and customs advisor in the Republic of Moldova

- Master's degree preferably in law;
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- At least 20 years of operational experience of border management (preferably in IBM<sup>11</sup>), customs management, law enforcement, crisis management or related

Integrated Border Management



- fields, of which at least 7 years spent at senior management positions (Head of Department or equivalent), preferably in a multinational environment.
- Relevant operational experience with border police / customs / other law enforcement services active in the fight against corruption / smuggling / trafficking / fraud / organised crime within the EU Member States or at the European level.
- Experience in working in, or designing of / or managing customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Very good command of written and spoken English; knowledge of Russian will be an asset.
- Excellent communication, interpersonal and management skills.
- Valid national security clearance of at least level "secret".

## 3.2.3.1.1.3. Head of Operations

#### Functions (indicative):

- Overall responsibility for the activities of the personnel of the Department of Operations within the framework of the Mission's mandate ("Description of Action").
- To represent EUBAM in matters in line with the mandate as assigned by the Head of Mission or Deputy Head of Mission.
- To supervise and coordinate the activities of the Heads of Field Offices and Head of the Analytical and Operational Support Unit regarding operational matter and in compliance with the standard operating procedures.
- To ensure coordination between the Field Offices' daily operations.
- To maintain frequent contacts with the field personnel and to make direct additional instructions through appropriate communication channels.
- To brief/debrief his/her subordinates on regular basis.
- To contribute to the operational and analytical part of the Mission's reports.
- To ensure the delivery of information to the other units and functions of EUBAM as requested
- To contribute to the elaboration and regularly updating of assessments of the
  operational capacities of the Moldovan and Ukrainian services, also in view of
  making recommendations for structural reform efforts as regards sustainable
  improvements of those operational capacities, including through provision of
  specialized equipment.
  - To plan and implement operational tasks including but not limited to field deployment.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission

- Master's degree preferably in the field of law, economics or other related field;
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution



- At least 15 years of operational experience in border or customs management activities, of which at least 5 years spent at middle management level (Head of Unit or equivalent).
- Experience of working in / or designing of / or managing customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Very good command of written and spoken English; knowledge of Russian will be an asset.
- Excellent communication skills.
- Valid national security clearance of at least level "secret".

#### 3.2.3.1.1.4. Chief of Administration

- Functions (indicative):
- To advise the Head of Mission and/or Deputy Head of Mission on all aspects related to the management of the Mission.
- To liaise with the Head of Operations on all aspects concerning Operations/Administration.
- To obey relevant Financial Rules and Regulations (EU and UNDP), the applying Security and Safety guidelines as well as project-specific delegation of authority to the Chief of Administration.
- To ensure compliance of EUBAM procedures with the applying Internal Control Framework and the EUBAM-specific division of roles and responsibilities in managing the Mission's resources, as per delegation to the Head of Administration.
- To set policies and methods to maximise the administrative performance demonstrating capacity for innovation and creativity and providing advice to Head of Mission / Deputy Head of Mission on readjustment of the administration to take into account changes in the operating environment and when needed.
- To lead and guide the Mission administration team, to foster collaboration within the team and with other Mission functional teams/personnel consistent with the rules and a client-oriented approach.
- To ensure the strategic direction of the administration, including:
  - To ensure compliance with EC and UNDP rules, regulations and policies, implementation of corporate operational strategies, establishment of management targets and monitoring achievement of results.
  - To provide advice on strategies, policies and plans affecting the Mission's administration, delivery of practice advisory, knowledge and learning services.
  - To establish collaborative arrangements with potential partners, a Client Relationship Management System for service provision purposes and appropriate administrative partnership arrangements.
  - To map Mission business processes in cooperation with the UNDP Country Offices and to establish of internal Standard Operating Procedures in Mission Finance, Human Resources Management, Procurement, Logistical and ICT services, Results Management.
  - To monitor and analyse constantly the administrative environment, to apply quick readjustments as required, to advice on legal considerations and risk assessment (IA).



- To build and share knowledge with regard to management and administration in the Mission, to organise administration personnel trainings, synthesis of lessons learnt/best practices, and sound contributions to UNDP knowledge networks and communities of practice.
- To ensure effective and accurate financial resources management and supervision of the Finance team, including (IA):
  - To proper plan and track expenditure of Mission financial resources in accordance with UNDP rules and regulations.
  - To organise the Mission cash management.
  - To routinely monitor financial exception reports for unusual activities, transactions, and to investigate anomalies or unusual transactions. (To inform supervisors and other UNDP staff at Headquarters of the results of the investigation when satisfactory answers are not obtained).
- To ensure strategic human resources management and supervision of the HR team, including:
  - To ensure compliance with corporate human resources policies and strategies.
  - To ensure optimal staffing of the Mission.
  - To oversee recruitment processes and performance management systems ensuring link of job design with recruitment, performance management and career development (latter as applicable).
  - To develop logistical and administrative notes for the induction / briefing kit as well as a code of conduct for all Mission personnel.
  - To ensure practical and effective work arrangements through the development and application of team rotation and shift systems and procedures.
- To ensure efficient procurement and logistical services management and supervision of the Procurement team, including:
  - To ensure compliance with corporate rules and regulations in the field and management of procurement strategies including sourcing strategy, supplier selection and evaluation, quality management, customer relationship management, e-procurement promotion and introduction, performance measurement.
  - To manage the Mission contract strategy including tendering processes and evaluation, to manage the contract and contractor, as well as legal implications.
  - To oversee procurement processes and logistical services in accordance with UNDP rules and regulations.
  - To proper manage UNDP assets, facilities and logistical services.
  - To ensure forward-looking information and communication management and to supervise ICT team, including:
    - To maintain a secure, reliable infrastructure environment for ICT and to adequately plan for disasters and recoveries.
    - To use Atlas functionality for improved business results and improved client services.
    - To identify opportunities and ways of converting business processes into webbased systems to address the issues of efficiency and full accountability.



- To promote different systems and applications for optimal content management, knowledge sharing, information provision and learning including e-registry, web-based office management system, etc.
- To oversee financial and administrative reports.
- To prepare inputs to UNDP reports to the EC on EUBAM.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission

- Advanced university degree in Business Administration, Logistics/Procurement, Project Management, Economics or related discipline.
- Minimum of 7 to 10 years of progressive relevant experience in programme administration, preferably in a UNDP direct execution context, with excellent handson experience of administration management, of which at least the last 2 years with UNDP.
- Excellent knowledge of UNDP all administrative rules, regulations, procedures (including finance, procurement, asset management, contracting, human resources, general services, etc), best practices and related documentation.
- Excellent knowledge of EC administrative and financing rules, regulations, procedures (finance, procurement, asset management, etc.), best practices and related documentation.
- Integrity by modelling the EU's and UN's values and ethical standards.
- Displays cultural, gender, religion, race, nationality and age sensitivity and adaptability.
- Treats all people fairly without favouritism.
- Ability to lead strategic planning, results-based management and reporting.
- Builds strong relationships with clients, focuses on impact and result for the client and responds positively to feedback.
- Consistently approaches work with energy and a positive, constructive attitude.
- · Excellent oral and written communication skills.
- Openness to change and ability to manage complexities.
- Good mentoring and conflict resolution skills.
- Remains calm, in control and good humoured even under pressure.
- Proficiency in oral and written English. Knowledge of Russian will be an asset.
- Good knowledge of ATLAS system and MS Office software is an asset.

## 3.2.3.1.1.5. Executive Assistant to the Head of Mission

- Under the direct supervision of the Head of Mission and/or the Deputy Head of Mission, to ensure the effective, efficient and result-oriented functioning of the Head of Mission office / secretariat.
- To coordinate the activities of the EUBAM Secretariat.
- To coordinate the Head of Mission's calendar and contacts with high-ranking visitors, to arrange appointments and meetings, to take minutes of meetings.



- To ensure that visits are prepared in compliance with protocol procedures.
- To assist preparing high quality briefing materials for the Head of Mission.
- To draft the minutes of senior level meetings and letters related to the senior management.
- On explicit request of the Head of Mission to provide legal advice.
- To elaborate guidelines for the management and archiving of the EUBAM documents and correspondence and to assist in elaboration of other EUBAM internal rules and regulations.
- To organise / manage the Head of Mission's representation schedule, missions, etc.
- To assist planning and organising political and technical visits to EUBAM and to coordinate social and operational aspects of such visits.
- To coordinate official EUBAM correspondence, directives, and comments on behalf of the Head of Mission for his signature and ensure follow-up when required.
- To cooperate closely with the EUBAM management and to ensure proper information flow within the EUBAM Headquarters.
- To follow up the circulation of files; to observe deadlines, commitments made and actions taken.
- To manage incoming and outgoing correspondence of the Head of Mission and to ensure a proper follow-up.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

- University degree preferably in law or international relations;
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution
- At least 5 years of administrative experience at the national or international level.
- Proven planning and organisational skills for meetings, events, etc.
- Demonstrated ability to develop and maintain effective work relationships and to work in teams.
- Advanced knowledge and experience in using IT software tools such as MS Office, experience in handling of web-based management systems.
- · Excellent communication, drafting and interpersonal skills.
- Ability to work under pressure and to deadlines.
- Fluency in written and spoken English; knowledge of Russian will be an asset.
- Corresponding national security clearance.

#### 3.2.3.1.1.6. Reporting and Communication Officer

#### Functions (indicative):

 To elaborate the Mission's operational reports at the agreed periodicity and reporting format, including factual and analytical parts and send to both to the EU



(Commission, Council, and EU Member States) as well as Moldovan and Ukrainian authorities.

- To contribute to the drafting of the project's narrative progress reports according to ENPI guidelines and submit them to the Commission's implementing partner (UNDP office in Kiev).
- To compile regular reports on the basis of structured contributions from the Mission's
  personnel, notably the Head of Operations, Chief of Administration and the Head of
  Capacity Building Unit, and under the overall authority of the Head of Mission.
- To maintain regular contacts at the tactical level with all relevant international actors active in related reform projects, in order to include updates on their activities in the Mission's report.
- To follow up all activity plans for which the Reporting and Communication Officer is responsible within the action plan of EUBAM.
- Overall responsibility for structured external communication on the project (brochures, press releases and relations with the mass media, web page, correspondence, etc.) including ensuring appropriate and maximum EU visual identity of the project's information and communication.
- To advise on matters related to the internal communication.
- To liaise with respective communications and media officers of the EC and UNDP.
- Regular update and maintenance of EUBAM's web site <a href="http://www.eubam.org">http://www.eubam.org</a>.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

#### Requirements:

- Master's degree preferably in public relations or related field;
- At least 8 years of relevant professional experience such as a spokesperson / public relations specialist, preferably for a national or international public administration of an EU Member State or an EU Institution.
- Very good overall understanding of border security issues and the ability to present related issues clearly both to a generalist and a specialist audience.
- Outstanding drafting and communication skills.
- Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- Familiarity with relevant IT software tools, including power point presentations, web page design, update and maintenance.
- Corresponding national security clearance.

## 3.2.3.1.1.7. Strategy, Planning and Performance Officer

- To assist the Mission management in developing and administering the strategic frameworks for achieving the Mission's goals.
- To ensure proper follow-up of the implementation of the Mission's Implementation Plan.



- To provide the Mission management with the information and analysis necessary to plan the Mission's work in accordance with the strategic frameworks.
- To design and implement a Quality Management System for measuring and improving the Mission's performance and impact.
- To follow up specific activity plans for which the Strategy, Planning and Performance Officer is responsible within the action plan of EUBAM.
- To report on a regular basis on the above aspects and to support the Reporting & Communications Officer as necessary.
- To assist preparing discussion papers on the Mission's development, its focus and working methods.
- To support the development of improved performance management amongst the Mission's partner services as requested.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

- Master's degree in a related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- A minimum of four (4) years relevant working experience in a related field such as a strategy development and/or quality management, preferably for a national or international public administration, or an EU or UN Mission.
- Very good overall understanding of border security and law enforcement issues and to analyse, summarise and present related issues clearly both to a generalist and specialist audience.
- Advanced experience of creating, implementing and developing projects or performance management systems.
- Demonstrated analytical skills complemented with relevant work experience.
- Earlier international exposure, ability to work in a multicultural environment, or participation in border police or customs reform projects in developing countries or in an EU or UN Mission is an asset.
- Familiarity with relevant IT software tools such as MS Office applications and the ability to creatively use these applications.
- Excellent knowledge of written and spoken English; knowledge of Russian will be an asset.
- Excellent drafting and communication skills.
- Corresponding national security clearance.

## 3.2.3.1.1.8. Head of Safety and Security Unit

#### Functions (indicative):

 To serve as the principal advisor to the Head of Mission and senior Mission management in the execution of safety and security responsibilities of EUBAM personnel, their eligible dependants and Mission property in accordance with the Minimum Operating Security Standards (MOSS).



- To undertake threat assessments for all locations in the Mission area where EUBAM personnel are present.
- To update, test and manage separate warden systems for both international and national personnel.
- To contribute to the planning, implementation, and evaluation of the effectiveness of security plans and other aspects of security operations.
- To review and monitor activities related to the Mission security programme and Mission security plans, including all aspects related to the elaboration, development and updating of such plans and, if necessary, their implementation. Identify air and land evacuation requirements to be used in emergency cases.
- To maintain continuing awareness of prevailing local security conditions, to identify probable threats and to advise EUBAM staff to follow appropriate preventative steps.
- To arrange protection detail for senior personnel or visiting VIP's as necessary.
- To compile and maintain an updated staff list that includes all personnel, including visiting delegations and consultants.
- To establish and maintain contact with national security agencies in the EUBAM Area
  of Responsibility (AoR) in order to obtain the best information and protection for
  EUBAM personnel and their eligible dependants, operations and EUBAM property.
- To establish and maintain contact with security officials of diplomatic missions and International Organisations, specifically, OSCE, UNDP, UNDSS, EU and to share information pertaining to staff safety and security.
- To act as the EUBAM representative on the SMT for both the Republic of Moldova and Ukraine and advising Designated Officials (DOs) and Security Management Teams (SMTs) on operational security requirements consistent with the MOSS.
- To establish and maintain dialog with international institutions for coordination of efforts in the event of natural or man-made disasters.
- To assume responsibility for the monitoring and evaluation of office physical security measures.
- To determine need for, and provide training and advice to EUBAM personnel on residential security measures.
- To establish procedures for and conduct investigations on all deaths and all accidents and incidents in which mission personnel have been victims of crime.
- To follow up on all arrest of EUBAM personnel or suspected breaches of the EUBAM code of conduct.
- To assume responsibility for guard force management and issuance of ID cards.
- To evaluate effectiveness of prevailing fire safety measures in effect in assigned areas of responsibility, including fire prevention devices, fire-fighting equipment, and evacuation plans.
- To coordinate 24-hour response to all security related incidents involving EUBAM personnel and eligible dependants.
- To perform other security related tasks assigned by the Head of Mission, UNDP, UNDSS or DOs.
- To work closely with the Department of Administration on the identification and procurement of security-related equipment.



• To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

#### Requirements:

- Master's degree in security management or related field; in case of lower academic background, it shall be complemented with minimum 10 years of relevant working experience or an EU Institution.
  - Active (or recently retired) national or international Security Officer of the EU Member State.
- Minimum of ten (10) years of progressively responsible experience in security issues in a national service of an EU Member State or in an International Organisation or Mission, including operations in developing countries.
- Demonstrated leadership skills in managing security operations as well as capabilities in security risk assessment, planning and organisation.
- Proven crisis management capabilities, including the ability to make quick but thorough decisions in emergency cases or when rapid response is required.
- Excellent knowledge of the Minimum Operating Security Standards (MOSS) used in the United Nations operations.
- Extensive knowledge of, and experience with, secure information exchange systems.
- Good knowledge of the applicable procedures for the management of classified information (registry, etc.).
- Fluency in written and spoken English; knowledge of Russian will be an asset.
- · Valid driving license of at least category B.
- Familiarity with relevant IT software tools.
- Earlier international exposure, the ability to work in a multicultural environment, and a high level of integrity and reliability.
- Valid national security clearance at least of level "secret".

## 3.2.3.1.1.9. Safety and Security Officer

- To support the Head of Security Unit in daily and security management issues regarding the Mission, the Mission's premises and personnel in compliance with the MOSS.
- Under the supervision of the Head of Security Unit, to report to UN Designated Security Officials in Ukraine and in the Republic of Moldova on security-related aspects of EUBAM.
- To ensure the Mission's compliance with UN Security regulations.
- To closely liaise with relevant staff of the EUSR team, as well as Moldovan and Ukrainian regional and local authorities.
- To ensure that UN security standards are respected by the Mission's core and field personnel (in close cooperation with the Head of Operations). This includes carrying out unannounced inspections/visits at Mission's Field Offices, Sub-offices and working places as well as in all locations within the Mission's geographic area of responsibility.



- To ensure that communication security standards are obeyed by the Mission's headquarters and field personnel when using communication means (fixed or mobile telephones, e-mail, fax, radio equipment, or other).
- To continuously assess the security situation and propose to the Head of Security Unit any necessary measures.
- To brief incoming Mission personnel about the local security situation and any
  possible risks/threats, and ensure where appropriate that Mission personnel have an
  adequate knowledge of self protection and security awareness, including the
  provision of on-the-job training.
- Under the supervision of the Head of Security Unit, to investigate all security related incidences in which Mission personnel has been involved; to draft related reports and to suggest suitable measures to be taken, both generally to improve the security situation and individually regarding Mission personnel.
- To ensure security in the context of well-being of the personnel.
- To perform other appropriate tasks assigned by Head of Safety and Security.

- Master's degree in security management or related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience or an EU Institution.
- Active (or recently retired) national or international security officer of the EU Member State.
- At least 8 years experience in related security issues in a national service of an EU Member State or in an international organisation or mission, including operations in developing countries.
- Excellent knowledge of the Minimum Operating Security Standards (MOSS) used in United Nations operations.
- Extensive knowledge of, and experience with, secure information exchange systems.
- Good knowledge of the applicable procedures for the management of classified information (registry, etc.).
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.
- Valid driving license of at least category B.
- Valid national security clearance at least of level "secret".

## 3.2.3.1.1.10. Trust Officer (seconded post)

- To serve as a point of contact for all staff with regards to personal problems, issues related to the job or the social environment out of the chain of command.
- To liaise between Head of Mission and Mission personnel.
- To be readily accessible to all staff regardless of geographical location, and be available for travelling to the FOs as required



- To support the implementation of the EUBAM code of conduct and gender mainstreaming.
- To maintain frequent and close contact with the personnel in the HQ/FOs.
- To develop a trustful relationship with the staff.
- To review the social situation in the HQ/FOs.
- To identify possible problems regarding the working environments and social aspects.
- To make recommendations/proposals anonymous if necessary to the HoM or in his absence, to the DHoM to achieve/maintain a stable working environment within the HQ and the FOs.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

- Education background preferably in psychology.
- Experience in working for staff associations and/or trade unions.
- Very good command of written and spoken English; knowledge of other EU languages is an asset.
- Knowledge of Russian will be an asset.
- Excellent interpersonal and communications skills.

# 3.2.3.1.1.11. Liaison Officer of the EUBAM in the Republic of Moldova and Border Police Adviser

#### Functions (indicative):

- To manage the Liaison office of the EUBAM in the Republic of Moldova.
- To work as EUBAM Adviser and Liaison Officer for the Border Guard Service and other law enforcement agencies of the Republic of Moldova and other law enforcement attachés of EU Member States and Moldovan authorities.
- To advise on management (organisation issues) of the Border Guard Service at strategic level.
- To contribute to the development and implementation of operational/technical issues of the Border Guard Service of the Republic of Moldova.
- Upon assignment of the Head of Mission to represent EUBAM in meetings with Moldovan partner services.
- To implement all other tasks assigned by the Head of Mission or Deputy Head of Mission.

#### Requirements:

 Master's degree in law, economics or in other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.



- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- At least 8 years of relevant professional experience in border management, law enforcement, crisis management or related fields, of which at least 5 years spent in management positions, preferably in a multinational environment.
- Relevant operational experience with border police services active in fighting against corruption / trafficking / fraud/ organised crime within the EU Member States or at the European level. Additional operational experience with other law enforcement services in those fields of attention is an advantage.
- Excellent senior management and diplomatic skills, as well as operational experience.
- Experience with capacity building projects related to law enforcement services or with EU/EC police missions in transition countries / other developing countries is highly desirable.
- · Excellent communication skills.
- Very good command of written and spoken English; knowledge of other EU languages is an asset.
- Knowledge of Russian will be an asset
- Valid national security clearance of at least level "secret".

## 3.2.3.1.1.12. Customs Specialist in the Republic of Moldova

- To work as EUBAM specialist and liaison officer for the Customs Service of the Republic of Moldova, and law enforcement attachés of EU Member States as well as other Moldovan authorities related to the customs service.
- To advice in the development and implementation of the organisational / structural development of the Customs Service of the Republic of Moldova at central, middle and local level in order to bring the service to the EU best practice.
- To contribute to the development and implementation of operational issues of the Customs Service of the Republic of Moldova in relation to the settlement of the conflict in Transnistria.
- In cooperation with the specialists on customs status and customs procedures, customs tariff and tariff classification of goods and origin of goods, post-clearance control and audit and on customs management to elaborate a concept of the EUBAM on further development of the Customs Service of the Republic of Moldova based on the EU standard and best practices and within the mandate of the Mission.
- To elaborate special report and draft proposal on particular cases for the proper implementation of the customs status and customs procedures of the Customs Service of Republic of Moldova in the context of the Transnistrian issue.
- To implement all other tasks assigned by the Head of Mission or Deputy Head of Mission.

- Master's degree in the field of economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) national or international customs officer or civil servant of an EU Member State or an EU Institution dealing with customs issues.



- At least 8 years experience in a customs administration or a related service dealing with customs issues of an EU Member State, an EU institution or an international organisation (e.g. World Customs Organisation)), of which at least 4 years experience in the area of customs status and customs procedures.
  - Relevant operational experience with customs services active in the fight against corruption / smuggling / trafficking / fraud / organised crime within the EU Member States or at the European level. Additional operational experience with other law enforcement services in those fields of attention is an advantage.
  - Excellent management and diplomatic skills, as well as operational experience.
  - Experience with capacity building projects related to law enforcement services or with EU/EC customs missions in transition countries / other developing countries is highly desirable.
  - Excellent communication skills.
  - Very good command of written and spoken English; knowledge of other EU languages is an asset.
  - Knowledge of Russian will be an asset.
  - Valid national security clearance of at least level "secret".

## 3.2.3.1.1.13. Head of Analytical and Operational Support Unit

- To support the Head of Operations in daily and operational management issues regarding the activities of the Mission's Operational Quality Control cell, the Analytical cell, Risk Analysis cell and Investigation Advice cell.
- To coordinate the activities of the Department of Operations in case of absence of the Head of Operations within the framework of the Mission's mandate ("description of the action").
- To coordinate all activities between and among the Operations Quality Control cell, Analytical cell, Risk Analysis cell and Investigation Advice cell, as well as with the Field Offices on issues related to the activities of the Unit.
- To follow up all activity plans for which the Anailytical and Operational Support Unit is responsible within the action plan of EUBAM.
  - To supervise all the activities of the unit for carrying out the tasks related to information collection, collation, its interpretation, analysis and dissemination of analytical products in accordance to the EUBAM mandate as stipulated in the MoU.
  - To supervise the timely and accurate delivery to the Head of Operations of all documents and reports to be produced by the unit for internal and external purposes.
  - To ensure the examination, evaluation and analysis of all incoming reports and information.
  - To ensure the information flow, constant information sharing and the use of risk analysis in decision making; and to contribute to the timely and qualitative delivery of information for the Reporting and Communication Officer.
  - To draft periodical strategic crime threat assessment reports of the region in the area
    of the EUBAM responsibility and to take into account the EU organised crime threat
    assessment reports.



- To contribute and facilitate the elaboration of a common border security threat assessment.
- To provide assistance to the Head of Operations by preparing documents such as ad hoc reports, targeted risk analyses, special reports, contextual briefings, etc. to be submitted to the Head of Mission in his capacity of Senior Advisor to the EU Special Representative to the Republic of Moldova.
- To draft operational plans / operational orders, official documents, correspondence, including those associated with sensitive or EU restricted data and information related to the activities of the Department of Operations.
- To contribute to the elaboration and regular updating of assessments of operational capacities of all levels of border management - at the strategic, operational and tactical level - of the Moldovan and Ukrainian border and law enforcement services, also in view of making proposals of recommendations for structural reform efforts as regards sustainable improvements of those operational capacities, including provision of specialised equipment, to the Capacity Building Department.
- To provide advice on risk analysis activity in the establishment and guidance of common risk analysis standards and the implementation of structured, systematic and coordinated risk analysis process of customs and border guard services of the Republic of Moldova and Ukraine.
- To provide advice to the partner services on the management of investigations.
- To assist the Head of Operations in providing advice and facilitating the implementation of joint cooperation activities at national and international levels between the law enforcement authorities of the Republic of Moldova and Ukraine such as joint border control operations, as well as carrying out of special investigative techniques.
- To assist the Head of Operations in facilitating cooperation and communication with EU agencies such as FRONTEX and Europol as well as with other international organisations and regional institutions (Interpol, World Customs Organisation, IOM, SECI Center, etc.) in order to support the operational activities of the law enforcement authorities of the Republic of Moldova and Ukraine.
- To assist the Head of Operations in facilitating communication between the law enforcement authorities of the EU member states and the law enforcement authorities of the Republic of Moldova and Ukraine.
- To make an Evaluation (Progress) Report within its AoR by the end of each joint operation, other type of joint activity and at the end of each EUBAMs phase.
- To perform other appropriate tasks assigned by Head of Operations.

- Master's degree in the field of law or any other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- At least 8 years of operational experience of border and customs controls, of which at least 4 years spent at middle management level (Head of Unit or equivalent).
- Experience of working in, or designing / managing customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Excellent skills in making analysis and operational reports.



- Experience of working with data analysis and research software, preferably Analyst Notebook (i2).
- Demonstrated ability to decisively build and manage teams in a multinational environment.
- Excellent ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- Experienced in giving qualitative presentations
- Corresponding national security clearance.

## 3.2.3.1.1.14. Operational Quality Control Coordinator

#### Functions (indicative):

- To support the Head of Analytical and Operational Support Unit in daily and operational management issues regarding all activities of the unit.
- To replace the Head of Analytical and Operational Support Unit in his/her functions during his/her absence.
- To assist the Head of Analytical and Operational Support Unit in following up all activity plans for which the Unit is responsible within the action plan of EUBAM.
- To realise a quality control on the outgoing documents such as reports, letters, etc. of the Analytical and Operational Support Unit in order to guarantee that the quality criteria are fulfilled.
- To ensure all activities needed to be the 1<sup>st</sup> service point for the operational issues.
- To be the contact point for operational issues especially with the Field Offices.
- To evaluate and to review regularly the flow of operational information (daily reports, weekly reports, etc) of the unit.
- To ensure proper control on the non-violation of data-protection guidelines within the unit.
- To ensure archiving of all operational data of the unit.
- To apply the quality control approach in line with the all-over quality management system in place within EUBAM.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Support Unit.

- Master's degree in public or business administration or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
  - Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
  - At least 8 years of operational experience of border and / or customs controls, of which at least 4 years spent at management level.
  - Experience at operational level of working in or managing customs / border police reform projects / missions in transition countries / other developing countries will be an asset.



- Knowledge and experience of quality control / quality assurance and to have put it into practice.
- Demonstrated ability to decisively build and manage teams in a multinational environment.
- Excellent ability to work with word and power point programmes, e-mail, internet and spreadsheet applications
- Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- Experienced in giving qualitative presentations
- Corresponding national security clearance.

## 3.2.3.1.1.15. Operational Desk Officer (seconded expert)

#### Functions (indicative):

- To ensure all activities needed to be the first service point for the operational issues
- To deal with operational issues especially with the Field Offices
- To ensure the delivery of the daily / weekly report
- To contribute to the realisation of quality control on the outgoing documents such as reports, letters, etc. of the analysis and operational unit in order to guarantee that the quality criteria are fulfilled
- To enhance EUBAM's capability for situational awareness outside duty hours. For this purpose members of the Operational Quality Control cell shall work in shifts.
- To perform other appropriate tasks assigned by the Operational Quality Control Coordinator.

#### Requirements:

- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution..
  - At least 5 years of operational experience of border and / or customs controls,
  - Practical experience of quality control / quality assurance and to have put it into practice
- Excellent ability to work with word and power point programmes, e-mail, internet and spreadsheet applications
- Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- · Experienced in giving qualitative presentations
- Corresponding national security clearance.

#### 3.2.3.1.1.16. Customs Analyst



- To contribute to the delivery of information by preparing special, incident, weekly, monthly, interim and annual reports.
- To gather information from internal and external sources such as Field Offices, Risk Analysis and Investigation Advice cells and other units, partner services as well as from international organisations and media sources.
- To compare and make analysis of the information received in order to find out criminal phenomena and individual cases related to the Moldovan-Ukrainian border.
- To produce statistical information regarding the expected results as foreseen in EUBAM's annual "Description of the Action".
- To share information between the Analytical cell and other units, field offices of EUBAM and partner services.
- To contribute to the development of EUBAM's and partner services analytical capacity in the field by giving advise and providing training.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Support Unit.

- Master's degree in economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) customs official or civil servant of an EU Member State, an EU institution or an international organisation dealing with customs related issues (e.g. World Customs Organisation).
- Previous experience (minimum 8 years) in port or inland customs operations of which a minimum of 4 years in an analytical unit or equivalent.
- Good experience in analysis of customs trade data with a view to detect patterns
  of customs-related fraud.
- Fluency in working with data analysis and research software, preferably Analyst Notebook (i2).
- Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Very good command of written and oral English.
- Knowledge of Russian will be a distinct asset.
- Corresponding national security clearance.

#### 3.2.3.1.1.17. Customs Investigation Analyst

- To gather information from partner services, EUBAM Field Offices, Risk Analysis cell as well as from international organisations and media sources.
- To compare and make analysis of the information received in order to find out criminal phenomena and individual cases related to the Moldovan-Ukrainian border.
- To support activities in the field by targeting Mission specific phenomena and objectives.



- To produce statistical information about the effectiveness of EUBAM activities.
- To contribute to the delivery of information by preparing special, incident, weekly, monthly, interim and annual reports.
- To share information between the analysis cell and other cells and units, field offices of EUBAM and partner services.
- To develop the EUBAM's and partner services analytical capacity in the field by giving advises and providing training.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Support Unit.

- Master's degree in economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) customs official or civil servant of an EU Member State, an EU institution or an international organisation dealing with customs related issues (e.g. World Customs Organisation).
- Previous experience (minimum 8 years) in port or inland customs operations of which a minimum of 4 years in an investigative unit (e.g. customs investigation department) or equivalent.
- Good experience in analysis of customs trade data, customs documents etc. with a view to detect patterns of customs-related fraud.
- Fluency in working with data analysis and research software, preferably Analyst Notebook (i2).
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
- Very good command of written and oral English.
- Knowledge of Russian will be a distinct asset.
- Corresponding national security clearance.

### 3.2.3.1.1.18. Fiscal analyst

- To collect information from internal and external sources such as Field Offices, Risk Analysis and Investigation Advice cells and other units, partner services as well as from international organisations and media sources.
- To compare and make analysis of the information received in order to find out criminal phenomena and individual cases related to the Moldovan-Ukrainian border.
- To support daily activities in the field as a contribution for targeting Mission specific phenomena and objectives.
- To produce statistical information regarding the expected results as foreseen in EUBAM's annual "Description of the Action".



- To contribute to the delivery of information by preparing special, incident, weekly, monthly, interim and annual reports.
  - To share information between the analysis cell and other units, field offices of EUBAM and partner services.
  - To contribute to the development of EUBAM's and partner services analytical capacity in the field by giving advise and providing training
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit

- Master's degree in economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
  - Active (or recently retired) customs official or civil servant of an EU Member State, an EU institution or an international organisation dealing with customs related matter (e.g. World Customs Organisation).
  - Previous experience (minimum 8 years) in port or inland customs operations of which minimum of 4 years in a customs fiscal unit or equivalent.
  - Good experience in analysis of customs trade data with a view to detect patterns of customs-related fraud.
  - Fluency in working with data analysis and research software, preferably Analyst Notebook (i2).
  - Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
  - Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
  - Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
- Very good command of written and oral English.
  - Knowledge of Russian will be a distinct asset.
  - · Corresponding national security clearance.

#### 3.2.3.1.1.19. Border Police / Guard Analyst (2)

- To collect information from internal and external sources such as Field Offices, risk analysis and investigation Advice cells and other units, local partner services as well as from international organisations and media sources.
- To compare and make analysis of the information received in order to find out criminal phenomena and individual cases related to the Moldovan-Ukrainian border.
- To support daily activities in the field as a contribution for targeting Mission specific phenomena and objectives.



- To produce statistical information regarding the expected results as foreseen in EUBAM's annual "Description of the Action".
- To contribute to the delivery of information by preparing special, incident, weekly, monthly, interim and annual reports.
- To share information between the analysis cell and other units, field offices of EUBAM and local partner services.
- To contribute to the development of EUBAM's and local partner services analytical capacity in the field by giving advise and providing training
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

- Master's degree in a related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience
- Active (or recently retired) border police/ guard official or law enforcement (police)
  official of an EU Member State or an EU institution.
- Previous experience (minimum 8 years) in border control/surveillance operations of which are minimum of 4 years in an analytical unit, criminal investigation department or equivalent.
- Good experience in analysis of smuggling patterns with a view to detect patterns of trafficking of drugs, persons and weapons as well as customs-related fraud
- Fluency in working with data analysis and research software, preferably Analyst Notebook (i2) will be an asset.
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
- · Very good command of written and oral English.
- Knowledge of Russian will be a distinct asset.
- Corresponding national security clearance.

## 3.2.3.1.1.20. Border Police/Guard Risk Analysis Specialist

- To provide initial advice and training on risk analysis including the cross-border movement of persons, on irregularities, on the principles of collection, collation, analysis, and information handling
- To provide practical advise and guidance on the information collection, collation, analysis and dissemination



- To contribute to the improvement and strengthening of the function of risk analysis and units at strategic level in order to guarantee its sustainability and to evaluate the interaction between strategic, operational and tactical levels.
- To assist in maintaining sustainability of the functioning of Risk Analysis.
- To contribute to the sharing and exchanging of information with and between all authorities involved in border management focussing on customs and police
- To collect incident, daily, weekly, monthly, quarterly, semi-annual, annual and multiannual reports, relevant strategic, operational and economic plans as well as other relevant documents from the Moldovan and Ukrainian Border Guard Services and further distribute within EUBAM, if required.
  - To assist EUBAM experts in developing and implementing risk analysis profiles, basic tools and operational planning models taking into account the economic-political situation and the cultural links for each region at which border control is exercised in order to ensure that effective controls of all persons at the border is based on the use of proper risk analysis.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

- Master's degree in a related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
  - Active (or recently retired) border police/border guard or law enforcement official of an EU Member State or an EU institution.
  - Extensive experience (minimum 8 years) in the areas of risk analysis and border police/border guard or police intelligence, including analysis of cross-border trafficking, smuggling and economic fraud patterns, etc.; excellent knowledge of latest developments in the EU in this regard.
  - Familiarity with the EU acquis communitaire on border management.
  - Experience in planning and delivery of training in risk analysis and border policing intelligence.
  - Fluency in working with data analysis and research software used by border policing intelligence and risk analysis.
  - Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
  - Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
  - Very good communication and drafting skills.
  - Very good command in written and oral English.
  - Knowledge of Russian will be an asset.
  - Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
  - Corresponding national security clearance.



## 3.2.3.1.1.21. Customs Risk Analysis Specialist

#### Functions (indicative):

- To provide initial advice and training regarding customs risk analysis, intelligence and information systems in order to support customs controls at border crossing points, the internal "boundary" in the Republic of Moldova and in inland customs houses.
- To advise on gathering, analysing and disseminating information related to risk analysis of partner services.
- To advise EUBAM experts on establishing/implementing risk profiles taking into account the economic situation in the region concerned for each location at which customs control is exercised in order to ensure that selectivity of customs examination is based on the use of proper analysis of risk involved.
- To assist in maintaining sustainability of the functioning of the Central Bureaus of Risk Analysis.
- To identify and evaluate the gaps, lack of information flow between different levels tactical, operational and strategic, developing proposals for further activitiesadditional training, lack of computerized tool or other equipment etc to overcome the gaps.
- To liaise with other EU and non-EU international assistance organisations, criminal intelligence and investigation, and wider law enforcement areas.
- To collect incident, daily, weekly, monthly, quarterly, semi-annual, annual and other
  periodic reports, relevant strategic, operational and economic plans as well as other
  relevant documents from the Moldovan and Ukrainian Customs Services and their
  further distribution within EUBAM.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

- Master's degree in economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU institution.
- Extensive experience (minimum 8 years) in the areas of risk analysis and customs, including analysis of smuggling and economic fraud patterns, etc.; excellent knowledge of latest developments in the EU in this regard.
- Experience in planning and delivery of training in risk analysis and customs issues.
- Fluency in working with data analysis and research software used by customs services and risk analysis.
- Earlier international exposure, the ability to work in a multicultural environment, or participation in customs reform projects in developing countries is an asset.
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good communication and drafting skills.



- Very good command in written and oral English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.22. Investigation Specialist on Customs related Offences

#### Functions (indicative):

- To assist and advice the criminal investigation of significant cross-border crimes at the Moldovan-Ukrainian state border and led by Moldovan and Ukrainian competent partner services and law enforcement authorities.
- To assist and advice Moldovan and Ukrainian competent partner services and law enforcement agencies in the establishment of Joint Investigation Teams aimed at fostering more effective investigation against criminal groups and networks involved in cross-border crime at the Moldovan-Ukrainian state border.
- To assist and advice Moldovan and Ukrainian competent partner services and law enforcement agencies in the development/planning, implementation and evaluation of joint operations.
- To examine, in relation to the tasks of the investigation advice cell, all incoming reports and information, to prepare adequate information for the Reporting and Communication Officer and to contribute to the drafting of reports.
- To ensure close cooperation with the Analytical cell in order to render sufficient analytical assistance for the decision makers.
- To ensure close cooperation with the appropriate cells of the Capacity Building Unit in order to identify and address training needs of Moldovan and Ukrainian partner services' investigators.
- To ensure assistance for and advice to the EUBAM Field Offices in their efforts to advice Moldovan and Ukrainian competent services in effectively and efficiently preventing and fighting against crime, in particular in the area of customs frauds, smuggling of goods and trafficking in drugs and weapons.
- To assist the EUBAM Field Offices in the development of Targeted Monitoring Actions aiming at preventing and fighting cross-border crime and corruption.
- To make reports e.g. special reports including recommendations for the Moldovan and Ukrainian partner services and law enforcement agencies in his/her area of responsibility.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

- Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
  - Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
  - At least 8 years of operational experience of customs investigations



- Demonstrated knowledge of classical and modern investigation techniques, including interviewing and interrogation of suspects, witnesses and victims of crime, controlled delivery actions, securing the crime scene and evidence, profiling, risk assessment, exchange of operational information at international level, etc.
- Experience in working at regional or international level related to the prevention of and fight against organised cross-border crime, in particular in the field of customs fraud, trafficking in drugs, smuggling of goods and high-taxed goods as cigarettes and alcohol, weapons, will be an asset.
- Experience of working in, or designing / managing / customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Demonstrated ability to decisively build and manage teams in a multinational environment will be an asset.
- · Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.23. Organised Crime Investigation Specialist

- To assist and advice the criminal investigation of significant cases related to the Moldovan-Ukrainian state border and led by Moldovan and Ukrainian competent partner services and law enforcement agencies.
- To assist and advice Moldovan and Ukrainian competent partner services and law enforcement agencies in the establishment of Joint Investigation Teams aimed at fostering more effective investigation against organised criminal groups and networks involved in cross-border crime at the Moldovan-Ukrainian state border.
- To assist and advice the Joint Investigation Teams established in the Republic of Moldova and Ukraine in conducting criminal investigations aiming at approximating their standards and practice to those of the EU Member States.
- To assist and advice Moldovan and Ukrainian competent partner services and law enforcement agencies in the development/planning, implementation and evaluation of joint operations.
- To examine, in relation to the tasks of the investigation cell, all incoming reports and information, to prepare adequate information for the Reporting and Communication Officer and to contribute to the drafting of reports.
- To make reports e.g. special reports including recommendations for the Moldovan and Ukrainian partner services and law enforcement agencies in his/her area of responsibility.
- To ensure close cooperation with the Analytical cell in order to render sufficient analytical assistance for EUBAM Field Offices and Moldovan and Ukrainian competent partner services.
- To ensure close cooperation with the appropriate cells of the Capacity Building Unit in order to identify and address training needs of Moldovan and Ukrainian partner services' investigators.
- To contribute to the cooperation with international organisations



- To ensure assistance for and advice to the EUBAM Field Offices in their efforts to advice Moldovan and Ukrainian competent services in effectively and efficiently preventing and fighting against crime, in particular in the area of trafficking of human beings, smuggling of drugs and stolen vehicles, smuggling of persons, smuggling of goods and weapons.
- To assist the EUBAM Field Offices in the development of Targeted Monitoring Actions aiming at preventing and fighting cross-border crime and corruption.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

- Master's degree in law or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) national or international law enforcement official or civil servant of an EU Member State or an EU Institution.
- At least 8 years of operational experience of criminal investigations.
- Demonstrated knowledge of classical and modern investigation techniques, including interviewing and interrogation of suspects, witnesses and victims of crime, controlled delivery actions, securing the crime scene and evidence including DNA evidence, profiling, risk assessment, exchange of operational information at international level, etc.
- Experience in working at regional or international level related to the prevention of and fight against cross-border organised crime, in particular in the field of fight against illegal migration and smuggling of persons, trafficking in human beings, smuggling of drugs, stolen vehicles, smuggling of goods (for instance, cigarettes and alcohol) and weapons, as well as in the field of customs evaluation fraud, will be an asset.
- Experience of working in, or designing / managing / customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Demonstrated ability to decisively build and manage teams in a multinational environment will be an asset.
- Excellent command of written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

# 3.2.3.1.1.24. Investigation expert (seconded experts)(2) (border police / guard; customs)

### Functions (indicative): (for border police)

- To contribute to the implementation of the overall objectives assigned to the Investigation Advice cell
- To assist in criminal investigations conducted by Moldovan and Ukrainian Border Guard personnel, to assist and advice them on standards and practices applied in EU Member States, to come up with recommendations on how to make criminal investigations and collection and securing the evidence more effective and result



oriented, and to provide related on-the-job training to Moldovan and Ukrainian Border Guard personnel on a daily basis.

- To improve the operational effectiveness of Moldovan and Ukrainian Border Guard services through the transfer of skills and identified best practices, including, for instance, profiling and other risk assessment, the use of special investigation and evidence securing equipment, the interviewing and interrogation of suspects, witnesses and victims of crime, etc
- To provide pro-active advice and support to Moldovan and Ukrainian Border Guard services in the actual working environment on the basis of relevant Moldovan and Ukrainian national legislation.
- To assist and advice Moldovan and Ukrainian partner services and law enforcement agencies in the detection, investigation and examination of criminal activities, in particular related to the trafficking of human beings, drugs and stolen vehicles, the smuggling of persons, high-taxed goods, weapons, irregular migration, in identification, detection, examination and investigation of abuse and counterfeiting of travel documents, and the prevention of and fight against corruption.
- To report the lack of capacity of Moldovan and Ukrainian Border Guard personnel to the supervisor/head of the unit in order to promote a more effective border control and surveillance regime.
- To perform other appropriate tasks assigned by the Head of Analytical and Operational Unit.

#### Requirements (indicative):

- Active (or recently retired) Border Police or Police official of an EU Member State, an EU institution or an International Organisation dealing with the prevention of or fight against crime at the tactical level with sufficient experience in classical and modern investigation techniques, including interviewing and interrogation of suspects, witnesses and victims of crime, controlled delivery actions, securing of evidence (including DNA evidence), profiling and risk management.
- Previous experience (minimum 8 years) in a Border Police / Guard / Customs operational service of which a minimum of 4 years in a criminal investigation department or equivalent.
- Knowledge of recognised data protection provisions, respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties, especially related to the personal data
- Earlier international exposure, the ability to work in a multicultural environment, or participation in Border Police/Customs reform projects in developing countries is an asset.
- · Very good command of written and oral English.
- Knowledge of Russian will be a distinct asset.
- Corresponding national security clearance.

# 3.2.3.1.1.25. Heads of Field Offices in Chisinau, Otaci, Basarabeasca (the Republic of Moldova) and Kotovsk, Kuchurgan, and Odessa (Ukraine) (6)



- To contribute to the implementation of the Mission's mandate (Description of Action)
  and under the supervision of the Head of Operations to organise the work of the
  seconded field personnel under his/her direct supervision and responsibility, to
  determine results and tasks and to define their work schedule and working plans
  (including time table).
- To ensure field personnel's discipline and the obeying of the Code of Conduct/Standard Operating Procedures and the Standard Administrative Procedures as well as of individual instructions received from the EUBAM Headquarters.
- To oversee the on-the-job training and support delivered by the field personnel to their operational customs or border guards partner services in a live work environment, and of the practical work organisation and implementation of the field personnel.
- To ensure pro-active advice and support provided by the field personnel to their partner services in the practical working environment on the basis of the Moldovan and Ukrainian legislation, in order to assist them through the transmission of EU good/best practices.
- To keep frequent contact with the EUBAM Headquarters, in particular the Head of Operations.
- To regularly report to the Head of Operations on the basis of the introduced reporting schemes and templates.
- To ensure the monitoring, assistance, advice, recommendations and in-job training at border crossing points, inland customs houses, relevant law enforcement posts and along the green and blue border areas as regards control and clearance standards, prevention of and fight against smuggling of goods, customs valuation and fraud, trafficking of drugs, human beings and weapons as well as prevention of corruption.

#### For the Head of the Chisinau Field Office in addition:

- To ensure the monitoring, assistance, advice, recommendations and on the job training in the large middle part of the Transnistrian boundary.
- To ensure the monitoring, assistance, advice, recommendations and on the job training at the customs houses responsible for customs clearance and collection of customs revenue.

#### For the Head of the Odessa Field Office in addition:

- To ensure the monitoring, assistance, advice, recommendations and on the job training at the seaports regarding control and clearance standards, prevention of and fight against smuggling of goods, customs valuation and fraud, trafficking of drugs, human beings and weapons as well as prevention of corruption.
- To ensure the assessment of the control and clearance procedures applied and the existing mechanism of the cargo control system, in particular to the cargo coming from or going to the Republic of Moldova (export/import).
- For all Heads of Field Offices to perform other appropriate tasks assigned by the Head of Operations.

#### Requirements:

 Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 10 years of relevant working experience.



- Active (or recently retired) customs or border police/border guard or related law enforcement official of an EU Member State or an EU institution.
- At least 10 years of operational experience of border and/or customs controls, of which at least 5 years spent at middle management level (e.g. Head of Unit).
- Experience of working in, or designing / managing customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Demonstrated ability to decisively build and manage teams in a multinational environment is required.
- Very good communication and drafting skills.
- Very good command in written and oral English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.26. Deputy Head of Field Office in Chisinau

#### Functions (indicative):

- Under the direct supervision of the Head of Field Office, the Deputy-Head of Field
  Office will assist the Head of Field Office in everyday activities such as organizing
  the work of the field personnel, determining concrete tasks and defining their daily
  work schedule (including time table).
- To represent the Head of Field Office in his functions during his absence and within the framework of the Mission's mandate ("Description of the Action").
- To assist the Head of Field Office in ensuring field personnel's discipline and the obeying of the Code of Conduct/Standard Operating Procedures and the Standard Administrative Procedures as well as of individual instructions received from the EUBAM Headquarters.
- To assist the Head of Field Office in overseeing the on-the-job training and support
  provided by the field personnel to their operational customs or border guards partner
  services in a live work environment, and of the practical work organisation and
  implementation of the field personnel.
- To ensure pro-active advice and support provided by the field personnel to their partner services in the practical working environment on the basis of the Ukrainian legislation, in order to assist them through the transmission of EU good/best practices.
- To support the Head of Field Office in planning, implementing, and evaluating
  operational activities at border crossing points, customs houses, relevant law
  enforcement posts and at along the green and blue border areas as regards control
  and clearance standards, prevention of and fight against smuggling of goods,
  customs valuation and fraud, trafficking of drugs, persons and weapons as well as
  prevention of corruption.
- To perform other appropriate tasks assigned by the Head of Field Office.



- Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) customs or border police/border guard or related law enforcement official of an EU Member State or an EU institution.
- At least 8 years of operational experience of border and/or customs controls, of which at least 4 years spent at management level (e.g. Deputy-Head of Unit).
- Experience of working in, or designing / managing customs / border guard reform projects / missions in transition countries / other developing countries will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Demonstrated ability to decisively build and manage teams in a multinational environment
- Very good communication and drafting skills.
- Very good command in written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

### 3.2.3.1.1.27. Head of Capacity Building Unit

- Overall responsibility of the Mission's activities related to capacity building within the framework of the Mission's mandate ("Description of Action")
- To supervise and coordinate the activities of the Strategy and Policy Development and Implementation cell and the Training cell in relation to: EU customs standards as stipulated in Community Customs Code (Modernised Customs Code) and as described in EU Customs Blue Prints; the EU border policing standards in accordance with the Schengen acquis; the EU Integrated Border Management concept; Moldovan and Ukrainian border and customs legislations and practice; the organisational/structural development of the partner services/at strategic, operational and tactical level in order to assist to reach the EU best practices in general and the EU anti-corruption best practices in particular.
- To maintain frequent contacts and to coordinate the own activities with the Head of the Operations, under supervision of the DHoM.
- To monitor all the activity plans for which the Unit is responsible as agreed within the action plan of EUBAM.
- To elaborate and regularly update assessments of the Moldovan and Ukrainian services related to the capacity building issues.
- To ensure the elaboration by analogue a handbook of the EU border-related legislation and of best practices from the EU Member States (including the EC Regulations on establishing rules for border control of persons crossing the EU's external border, the Schengen Catalogue on External borders control Return and Readmission, catalogue of best practice, Integrated Border Management Concept etc.)
- To ensure the elaboration by analogue a handbook of the EU customs legislation and best practices from EU Member States. To ensure the identification of legal



gaps based on special reports of the Field Offices and Analytical and Operational Support Unit and draft recommendations to be provided to the partner services.

- To keep close overview on the activity of the related border projects from the EC and/or other donors
- To participate upon request of the EC Delegation in Kiev and in Chisinau in the implementation of capacity building measures in other EC projects.
- To keep overview of all advice and recommendations in accordance with EU standards and practices offered to the partner countries.
- To ensure the elaboration and regularly updating of assessments of the operational capacities of the Moldovan and Ukrainian services, also in view of making recommendations for structural reform efforts as regards sustainable improvements of those operational capacities, including through provision of specialized equipment.
- To submit to the Deputy Head of Mission proposals of recommendations for approval by the Head of Mission within the framework of the Mission's mandate as regards sustainable improvements.
- To implement and/or assist in the implementation of EC technical assistance projects such as BOMMOLUK project.
- To ensure that the Mission's personnel have sufficient knowledge and understanding of the Moldovan and Ukrainian legislation so as they to assist and advice sufficiently the partner services.
- By the end of each phase to ensure the elaboration of a Progress Report.
- To perform other appropriate tasks assigned by the Head of Mission or the Deputy Head of Mission.

#### Requirements:

- Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) national or international civil servant of an EU Member State or an EU Institution
- At least 8 years of operational experience in border or customs management activities, of which at least 4 years spent at management level
- Experience of working in / or designing of / or managing customs / border police reform capacity building projects / missions in transition countries / other developing countries will be an asset.
- · Excellent communication skills.
- Very good command of written and spoken English; knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.28. Anti-corruption Adviser

 To advise in the implementation of the anti-corruption strategy of partner services on regional and local level.



- To coordinate the activities of the Capacity Building Unit in case of absence of the Head of Capacity Building Unit.
- To assist in the development / implementation of departments /centres/ agencies dealing with anti-corruption of the Republic of Moldova and Ukraine.
- To advise partner services on the implementation of anti-corruption measures based on EU practices.
- To assist and advise EUBAM experts on assisting and giving advice to the partner services related to anti-corruption.
- To provide practical advice on implementation of the partner services' ethical policies and strategies so to make those sustainable.
- By the end of each phase to make a Progress Report.
- To implement all other tasks assigned by the Head of Capacity Building Unit.

- Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
  - Active (or recently retired) national or international civil law enforcement official or civil servant of an EU Member State or an EU Institution
- At least 4 years of experience in national anti-corruption service.
- In depth knowledge of anti-corruption strategies as applied by the EU-member states.
- Experience of working in / or designing of / or managing capacity building projects / missions in transition countries / other developing countries related to anticorruption.
- Experienced in implementing anti-corruption strategies preferably in border police or customs services at all levels of the organisation
- · Excellent communication skills.
- Very good command of written and spoken English; knowledge of Russian will be an asset
- Corresponding national security clearance.

## 3.2.3.1.1.29. Adviser on the Implementation of Schengen Acquis

#### Functions (indicative):

In relation to the Schengen Acquis:

- To advise partner services in the further development and implementation of the border police / border guard strategy within the mandate of EUBAM.
- To advice in the further organisational / structural development and implementation at the strategic, operational and tactical level in order to facilitate the implementation of best practices and recommendations.



- To follow the developments of the Schengen Acquis in order to provide updated advice to the partner services.
- To contribute and to maintain close contact with FRONTEX and the General Secretariat of the Council of the EU as well as with the relevant services of the EU Member States and other EU stakeholders
- To contribute and to maintain close contact with representatives of other relevant international organisations such as Europol, IOM.
- To provide training, seminars, workshops to the partner services regarding matters related to the Schengen Acquis.
- To provide information and to deliver training to the experts of EUBAM at their arrival in the mission and to update them about the latest developments.
- By the end of each phase to make a Progress Report.
- To implement all other relevant tasks assigned by the head of Capacity Building Unit.

- Master's degree in a related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) national or international civil servant of an EU Member State or any other EU Institution
- At least 10 years of operational experience in border management activities, of which at least 5 years spent at management level
- Experience of working with capacity building projects missions in transition countries or other developing countries will be an asset.
- Experienced in developing and implementing border police strategies.
- In depth knowledge of the Schengen Acquis.
- · Excellent communication skills.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Very good command of written and spoken English; knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.30. Adviser on Integrated Border Management

- To advise partner services in the further development and implementation of their strategy related to the Integrated Border Management (IBM) Concept within the mandate of EUBAM.
- To advise and assist partner services in the further development and implementation
  of elements of IBM, including Jointly Operated Border Crossing Points, the principles
  of coordinated/joint patrols, the joint border control operations, etc.



- To contribute to the reviewing and implementation of the agreements/protocols related to the exchange of information between the partner services.
- To contribute and to maintain close contact with FRONTEX and the General Secretariat of the Council of the EU as well as with the relevant services of the EU Member State.
- To contribute and to maintain close contact with representatives of other relevant international organisations such as Europol, IOM, SECI Center.
- To provide training, seminars, workshops to the partner services regarding matters related to integrated border management.
- To provide information and to deliver training to the experts of EUBAM on integrated border management at their arrival in the mission and to update them about the latest developments.
- By the end of each phase to make a Progress Report.
- To implement all other tasks assigned by the head of Capacity Building Unit.

- Master's degree in law, economics or related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) national or international law enforcement servant of an EU Member State or any other EU Institution.
- At least 10 years of operational experience in border management activities, of which at least 5 years spent at management level.
- In depth knowledge of the integrated border management concept.
- Experience of working with capacity building projects missions in transition countries or other developing countries related to integrated border management will be an asset.
- Experienced in implementing the concept of integrated border management at all levels of the organisation.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
  - Excellent communication skills.
  - Very good command of written and spoken English; knowledge of Russian will be an asset.
  - Corresponding national security clearance.

## 3.2.3.1.1.31. Border Police/Guard Management Specialist

#### Functions (indicative):

•To advice and assist partner services to implement the border guard strategy and to make the realisations sustainable.



- •To advice in the further implementation of the EU border policing standards (as also described in the Schengen acquis) in order to make those sustainable, e.g. to assist in developing procedures.
- •To oversee and coordinate advices related to the border police and delivered by the Mission's field personnel.
- •To elaborate by analogy a "handbook" of the EC border-related legislation and of best practices from EU Member States (including the Community Code on the rules governing the movement of persons across borders (so called Schengen Borders Code) establishing rules for border control of persons crossing the EU's external border, the Schengen Catalogue on External borders control, Return and Admission (best practices), Integrated Border Management Concept, etc.) which will guide the Mission's field personnel daily work in the transmission of EU standards and practices to their Moldovan and Ukrainian partners.
- •To acquire and maintain a full view of the applicable Moldovan and Ukrainian border control legislation and practice.
- •To keep a close overview of the activities of related border police/guard reform projects from the EC and other donors.
- •To participate, upon request of the EC Delegation in Kiev and Chisinau, in the implementation of capacity building measures in other EC projects.
- •To implement and / or assist in the implementation of the EC technical assistance projects such as BOMMOLUK project.
- •By the end of each phase to make a Progress Report.
- •To make proposals for initiating and conducting additional training for the border officials
- •To implement all other tasks assigned by the Head of Capacity Building Unit.

- Master's degree in law, economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) border police/border guard or other law enforcement official dealing with border related issues of an EU Member State or an EU Institution.
- At least 8 years experience in a border police/border guard administration or a related law enforcement service dealing with border control and surveillance issues and the fight against cross-border crime and corruption of an EU Member State or an EU institution.
- Extensive experience with, and knowledge of, both the common EU acquis communitaire related to border controls, and specific legislation and good/best practices of EU Member States, including a comparative and conceptual overview, as well as an understanding of customs issues through cooperative operational experience.
- Experience in border management reform projects of candidate countries for EU accession, preferably in transition countries (possibly as a twinning adviser).
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.



- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Corresponding national security clearance.

### 3.2.3.1.1.32. Customs Management Specialist

#### Functions (indicative):

- •To advice partner services in the development and implementation of the customs strategy within or in relation to the mandate of EUBAM.
- •To advice in the development and implementation of the EU customs standards in accordance with the EU Customs Blue Prints.
- •To advice in the development and implementation of the organisational / structural development at central, middle and local level in order to bring the service to the EU best practice
- •To acquire and maintain a full view of the applicable Moldovan and Ukrainian customs legislation and practice.
- •To assist in the implementation of the anti-corruption strategy
- •To keep a close overview of the activities of related customs reform projects from the EC and other donors.
- •In cooperation with the specialists on customs status and customs procedures, customs tariff and tariff classification of goods and origin of goods, post-clearance control and audit and the customs specialist in the Republic of Moldova to elaborate a concept of the EUBAM on the further development of the Moldovan Customs Service based on the EU standards and best practices and within the mandate of the Mission.
- •To participate, upon request of the EC Delegation in Kiev and Chisinau, in the implementation of capacity building measures in other EC projects.
- By the end of each phase to make a Progress Report.
  - •To implement and/or assist in the implementation of the EC technical assistance projects such as the BOMMOLUK project
  - •To implement all other tasks assigned by the Head of Capacity Building Unit.

- Master's degree in economics or other related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
  - Active (or recently retired) customs officer or civil servant dealing with customs issues
    of an EU Member State or an EU Institution.
- At least 8 years experience in a customs administration or a related service dealing with customs management issues of an EU Member State, an EU institution or an international organisation (e.g. World Customs).
  - Extensive experience with, and knowledge of, Community Customs Code (Modernized Customs Code) and other relevant regulations and EU practice, including a comparative and conceptual overview, as well as understanding of border policing/immigration issues through cooperative operational experience.



- Experience in the customs approximation process of candidate countries for EU accession, preferably in transition countries (possibly as a twinning adviser).
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Corresponding national security clearance

## 3.2.3.1.1.33. Customs Status and Customs Procedures Specialist

- To assist the Head of the Capacity Building Unit in the development of advice and recommendations on customs status and customs procedures in line with the EU rules and regulations - Community Customs Code (Modernised Customs Code) as well as in line with the "single window" concept and the EU reform concerning the implementation of the electronic customs
- To analyse the Moldovan and Ukrainian rules and regulations in the area of customs status and customs procedures and based on those studies to prepare and provide:
  - a) training to the partner services;
  - b) training respectively in the Republic of Moldova and in Ukraine for the EUBAM personnel.
- To elaborate action plan for improvement of the customs status and customs procedures and further approximation of the Customs administrations (in the Republic of Moldova and in Ukraine) towards the EU rules and regulations in order to:
  - Establish more favourable conditions for the economic operators in line with the trade facilitation agenda;
  - b) Carry out efficient customs clearance and risk-based controls;
  - c) Increase the revenue and reduce the risk of frauds and smuggling.
  - To advice in implementing in practice the EU customs standards in accordance to the EU Customs Blue Prints.
- To advice on the non-tariff measures and their implementation, and in particular those related to security and safety, to fight against counterfeit goods (Intellectual Property Rights), application of sanitary, healthy, environmental and consumer protection measures as well as collection of VAT and excise duties on importation or exemption from such taxes on exportation.
- To manage the advice and proposals of recommendations regarding the application of customs standards and best practices delivered by the Mission's personnel.
  - •To maintain a register on the provided advice and recommendations of the Mission in the area of the customs status and customs procedures.
- •To elaborate by analogy a "handbook" of the EC customs legislation and of good practices from EU Member States; this will guide the daily work of the Mission's personnel in the transmission of EU standards and practices to their Moldovan and Ukrainian partners.
- In cooperation with the specialists on customs tariff and tariff classification of goods and origin of goods, post-clearance control and audit, on customs management and



customs specialist in the Republic of Moldova to elaborate a concept of the EUBAM on further development of the Moldovan Customs Service based on the EU standard and best practices and within the mandate of the Mission.

- •To follow all developments and changes of the EU rules and regulations in the area of the customs status and customs procedures and to provide information (training if it is needed) to the EUBAM personnel on the latest developments.
- •By the end of each phase to make a Progress Report.
  - •To implement all other tasks assigned by the head of Capacity Building Unit.

#### Requirements:

- Master's degree in economics or related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) customs officer or civil servant dealing with customs issues
  of an EU Member State or an EU Institution.
- At least 8 years experience in a customs administration or a related service dealing with customs issues of an EU Member State, an EU institution or an international organisation (e.g. World Customs Organisation) ), of which at least 4 years experience in the area of customs status and customs procedures.
- Extensive experience with, and knowledge of, Community Customs Code (Modernised Customs Code) and other relevant regulations and EU practice, including a comparative and conceptual overview, as well as understanding of border policing/immigration issues through cooperative operational experience.
- Experience in the customs approximation process of candidate countries for EU accession, preferably in transition countries (possibly as a twinning adviser) and other developing countries.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance

# 3.2.3.1.1.34. Specialist on Customs Tariff and Tariff Classification of Goods and Origin of Goods

- To assist the Head of the Capacity Building Unit in the development of advice and recommendations on customs tariff and tariff classification of goods and origin of goods following the EU rules and regulations (Community Customs Code (Modernized Customs Code)), Harmonized Commodity Description and Coding System (HS), EU Combined Nomenclature (CN) and other relevant regulations in this field.
- To analyse the Moldovan and Ukrainian rules and regulations in the area of customs tariff and tariff classification of goods and origin of goods and base on the studies to prepare and to provide:
  - a) training to the partner services;



- b) training respectively in the Republic of Moldova and in Ukraine for the EUBAM personnel.
- To elaborate action plan for improvement of the customs tariff and tariff classification of goods and origin of goods and further approximation of the Customs administrations (in the Republic of Moldova and in Ukraine) towards the EU rules and regulations in order to:
  - Establish more favourable conditions for the economic operators in line with the trade facilitation agenda;
  - b. Carry out efficient customs clearance and risk-based controls;
  - c. Increase the revenue and reduce the risk of frauds and smuggling.
- To advise on further development of the customs laboratories of the customs services.
- To advice in implementing in practice the EU customs standards in accordance to the EU Customs Blue Prints.
- To manage the advices and proposals of recommendations regarding the application of customs standards and best practices delivered by the Mission's personnel.
- •To maintain a register on the provided advice and recommendations of the Mission in the area of the customs tariff and tariff classification of goods and origin of goods.
- •To elaborate special report and draft proposal on particular cases for the proper implementation of the customs tariff and tariff classification of goods and origin of goods in the context of the Transnistrian issue.
- •To elaborate by analogy a "handbook" of the EC customs legislation and of good practices from EU Member States; this will guide the daily work of the Mission's personnel in the transmission of EU standards and practices to their Moldovan and Ukrainian partners.
- •To provide training to the partner services in the area of the customs tariff and tariff classification of goods and origin of goods upon their request and after approval.
- •In cooperation with the specialists on customs status and customs procedures, postclearance control and audit; on customs management and customs specialist in the Republic of Moldova to elaborate a concept of the EUBAM on further development of the Moldovan Customs Service based on the EU standard and best practices and within the mandate of the Mission.
- •To follow all developments and changes of the EU rules and regulations in the area of the customs tariff and tariff classification of goods; origin of goods and the customs laboratories and to provide information (training if it is needed) to the EUBAM personnel on the latest developments.
- •By the end of each phase to make a Progress Report.
- •To implement all other tasks assigned by the head of Capacity Building Unit.

- Master's degree in economics or related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) customs officer or civil servant dealing with customs issues
  of an EU Member State or an EU Institution.
- At least 8 years experience in a customs administration or a related service dealing with customs issues of an EU Member State, an EU institution or an international



- organisation (e.g. World Customs Organisation), of which at least 4 years experience in the customs tariff and tariff classification of goods and origin of goods.
- Extensive experience with, and knowledge of, Community Customs Code (Modernized Customs Code) and other relevant regulations and EU practice, including a comparative and conceptual overview, as well as understanding of border policing/immigration issues through cooperative operational experience.
- Experience in the customs approximation process of candidate countries for EU accession, preferably in transition countries (possibly as a twinning adviser) and other developing countries.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.35. Post-clearance Control and Audit Specialist

- To assist the Head of the Capacity Building Unit in the development of advice and recommendations on Post-clearance Control and Audit following the EU rules and regulations.
- To analyse the Moldovan and Ukrainian rules and regulations in the area of postclearance control and audit and based on those studies to prepare and to provide:
  - a) training to the partner services;
  - b) training respectively in the Republic of Moldova and in Ukraine for the EUBAM personnel.
- Based on the analyses of the Moldovan customs legislation to elaborate a proposal for legal changes in the area of customs post-clearance control and audit.
- To elaborate an action plan for the improvement of post-clearance control and audit
  of the Moldovan Customs Service towards the EU rules and regulations having in
  mind the main preconditions that are needed such as exchange of customs
  information in real time; efficient risk based controls; cooperation on daily bases with
  the tax administration, police and the judicial authorities.
- To advice in implementing in practice the EU customs standards in accordance to the EU Customs Blue Prints.
- To manage the advices and proposals of recommendations regarding the application of customs standards and best practices delivered by the Mission's personnel.
  - •To maintain a register on the provided advice and recommendations of the Mission in the area of post-clearance control and audit.
  - •To elaborate a special report and draft proposals on particular cases for the proper implementation of the post-clearance control and audit in the context of the Transnistrian issue.
  - •To elaborate by analogy a "handbook" of the EC customs legislation and of good practices from EU Member States; this will guide the daily work of the Mission's personnel in the transmission of EU standards and practices to their Moldovan and Ukrainian partners



- •In cooperation with the specialists on customs status and customs procedures, customs tariff and tariff classification of goods and origin of goods, on customs management and customs specialist in the Republic of Moldova to elaborate a Concept of the EUBAM on further development of the Moldovan Customs Service based on the EU standard and best practices and within the mandate of the Mission.
- •To follow all developments and changes of the EU rules and regulations in the area of the post-clearance control and audit and to provide information (training if it is needed) to the EUBAM personnel on the latest developments.
- •By the end of each phase to make a Progress Report.
  - •To implement all other tasks assigned by the head of Capacity Building Unit.

- Master's degree in economics or related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
- Active (or recently retired) customs officer or civil servant dealing with customs issues
  of an EU Member State or an EU Institution.
  - At least 8 years experience in a customs administration or a related service dealing
    with customs issues of an EU Member State, an EU institution or an international
    organisation (e.g. World Customs Organisation) of which at least 4 years experience
    in the area of the post-clearance control and audit.
- Extensive experience with, and knowledge of, Community Customs Code(Modernized Customs Code) and other relevant regulations and EU practice, including a comparative and conceptual overview, as well as understanding of tax administration and police issues through cooperative operational experience.
- Experience in the customs approximation process of candidate countries for EU accession, preferably in transition countries (possibly as a twinning adviser) and other developing countries.
- Good drafting skills, familiarity with relevant IT software tools such as power point, etc.
- Very good command of written and spoken English.
- Knowledge of Russian is an asset.
- Corresponding national security clearance.

### 3.2.3.1.1.36. Training Specialist

- •To draft a proposal of training plan of EUBAM for partner services.
- To organise trainings through seminars, workshops, conferences, study visits, etc. in customs and border policing related issues for the partners of the Republic of Moldova and Ukraine.
- •To provide training to the partner services for improvement of their training function.
- •On request to contribute to the recruitment, monitoring and evaluation of short term experts.
- •To draft a proposal of training plan and to organise training for experts of EUBAM, such as induction training.



•To implement all other tasks assigned by the head of Capacity Building Unit.

#### Requirements:

- Master's degree in related field; in case of lower academic background, it shall be complemented with minimum 8 years of relevant working experience.
  - Active (or recently retired) civil servant dealing with customs issues of an EU Member State or any other EU Institution.
  - Minimum 8 years of experience in training and education preferably in relation to customs / border police or police services of an EU Member State, an EU institution or an international organisation, of which at least 4 years spent at management level.
  - Good drafting skills, good experience in drafting layouts for training manuals, familiarity with relevant IT software tools such as power point, etc.
  - Very good command of written and spoken English.
  - Knowledge of Russian will be an asset.
  - Corresponding national security clearance.

## 3.2.3.1.1.37. Training Expert (seconded expert)

#### Functions (indicative):

- To assist the training coordinator in relation to his/her tasks, specifically in:
  - Monitoring of the training plans
  - Organising trainings
  - Preparing and conducting of study visits
  - Ensuring proper evaluation of trainings (seminars, ...)
  - Contributing to drafting of booklets after each study visit
  - Supporting experts of EUBAM for their delivering of local training
  - Assisting in evaluation of training courses delivered by EUBAM experts

#### Requirements:

- Active (or recently retired), civil or law enforcement servant of an EU Member State or any other EU Institution.
- Experience in training and education preferable in relation to customs / border police or police services of an EU Member State,
- Good drafting skills, good experience in drafting layouts for training manuals, familiarity with relevant IT software tools such as power point, etc.
- Very good command of written and spoken English.
- Knowledge of Russian will be an asset.
- Corresponding national security clearance.

### 3.2.3.1.1.38. Administrative Officer



- Under the supervision of the Head of Administration, to run all administrative related matters and to ensure a successful implementation of the programme by UNDP.
- To set up and administer effective and results-oriented general administrative services, including transport and travel, accreditation/permits processing, office maintenance, assets management / inventory control, filing, administration of personnel contracts and insurance, organisation of conferences / meetings / events, etc.
- To apply and ensure at all times full compliance and application of standard EC and UNDP administrative, human resources and financial rules, procedures and best practices.
- To kick-start, together with the Procurement, Logistic and Contracting Officer, the establishment of Mission offices and ensure their immediate and continuous functionality (office equipment, supplies, communications, vehicles, support and maintenance systems, etc.).
- To identify accommodation options for field personnel in the seven selected Mission locations in the operation area.
- To provide inputs to draft Standard Operating Procedures (SOP) for all administrative processes, in cooperation with the Finance and the Procurement, Logistic and Contracting Officer.
- To provide inputs to draft logistical and administrative notes for the induction / briefing kit as well as a Code of Conduct for all Mission personnel.
- To brief staff on standard operating procedures and other relevant related rules and procedures.
- To administer personnel contracts and insurance coverage, draft terms of reference for administrative support personnel, to advertise vacancies and organise recruitment processes.
- To develop team rotation and work shift systems and procedures.
- To establish and ensure application of vehicle maintenance protocols, vehicle use logs and procedures, safety procedures, standards of conduct/behaviour for drivers, and overall do's and don'ts for Mission personnel.
- To ensure optimum working conditions of all Mission premises and offices, including good operating conditions of office equipment, availability of office consumables, water, and electricity.
- To follow up with field offices and seconded personnel to ensure timely and effective provision of administrative services and back-up adopting a client-satisfaction approach.
- To assist in the preparation of reports with administrative inputs.
- To perform timely processing of travel requests, ticketing, per diem, accommodation and related functions.
- To process all required transactions through ATLAS (pre-encumbrances, purchase orders, payment requests, personnel contracts, etc.).
- To set up and administer programme assets, to perform inventory control and facilities management.
- To set up and maintain proper filing and correspondence management systems.
- To oversee the successful organisation of special events, conferences and meetings.



- Citizenship of an EU Member State or a country eligible under the Tacis Regulation.
- University degree in Business Administration, Logistics/Procurement, Project Management or related discipline.
- Minimum 5 years of progressive relevant experience in programme administration, preferably in a UNDP direct execution context, with good knowledge of general services management, procurement, and human resources management.
- Excellent knowledge of EC and UNDP administrative, financial, procurement and contracting rules, regulations, procedures, best practices and related documentation.
- Strong focus on client-satisfaction and quality results.
- Resourceful, dynamic, self-starter, mature, tactful and team-player.
- Demonstrated ability to develop and maintain effective work relationships.
- Ability to establish priorities and to plan, coordinate and monitor own work plan and those under his/her supervision.
- Ability to draft clear concise procurement documentation.
- Demonstrated ability to provide seasoned technical advice and training in specific procurement and contracting areas to UNDP and programme colleagues.
- Excellent drafting and communication skills.
- Excellent command in oral and written English. Knowledge in Russian and/or Ukrainian and/or Moldovan is an asset.
- Good knowledge of the ATLAS system and MS Office software is an asset.

#### 3.2.3.1.1.39. Finance Officer

- Under the direct supervision of the Head of Administration, to manage all Mission-related finance and donor reporting.
- To act in full compliance with EC and UN/UNDP rules and regulations of financial processes, financial records and reports and audit follow up; to implement the effective internal control framework.
- To manage and administer all Mission funds efficiently.
- To map CO Finance business processes and to elaborate the content of internal Standard Operating Procedures in Finance in consultation with the direct supervisor and office management.
- To continuous analyse and monitor the Mission's financial situation; to present expenditure forecasts and actual performance results to the management through ATLAS reports (expenditure status).
- To exercise control and monitoring over the adequate disbursement of resources as well as to provide technical advice on related financial policies and decision making.
- To maintain ledgers and accounting records, to classify and record financial transactions, to reconciliate accounts and to prepare financial reports.
- To prepare and modify the Mission budget (i.e. progress reports, addenda, budget revisions).
- To administrate the Mission's budget in ATLAS.



- To ensure that timely corrective actions on unposted vouchers and reversal of charges, including the vouchers with budget check errors, match exceptions, unapproved vouchers.
- To advise and provide guidance to the CO and Mission management on financial and administrative matters.
- To produce quality periodic financial reports as per donor regulations and contractual obligations.
- To organise and backstop audit or verification missions, and participation in their briefing and debriefing.
- To act as focal point, in liaison with CO Operations, with verification missions and financial checks commissioned by the EC and governed by the UN-EC FAFA.
- To ensure financial follow-up and control of the Mission cash-flow, evaluate and report on gaps between the actual financial situation and work plan targets and commitments (i.e. currently exchange losses, delays in payments transfers, etc).
- To assist, if required, in the preparation and review of contractual documents.

- Citizenship of an EU Member State or a country eligible under the Tacis regulation.
- University degree in Business Administration, Economics, Finance or equivalent discipline.
- Minimum of 5 years of progressive relevant experience in programme management with particular focus on financial analysis, control and reporting of EC-funded projects.
- Excellent knowledge of EC and UNDP financial rules, regulations, procedures and best practices.
- Demonstrated ability to write concise analytical papers for decision-making as well as presentations.
- Strong focus on client-satisfaction and quality results.
- Resourceful, dynamic, self-starter, mature, tactful and team-player.
- Demonstrated ability to develop and maintain effective work relationships.
- Ability to establish priorities and to plan, coordinate and monitor own work plans and those under his/her supervision.
- Ability to draft clear concise procurement documentation.
- Excellent communication and drafting skills.
- Excellent command in oral and written English. Knowledge of Russian and/or Ukrainian and/or Moldovan is an asset.
- Good knowledge of ATLAS system and MS Office software is an asset.

## 3.2.3.1.1.40. Information Technology Officer

### Functions (indicative):

 Under the supervision of the Head of Administration, to execute ICT services for the Mission, to implement ICT management systems and strategies, to provide daily technical support to users of information management tools and technology infrastructure, including telecommunication.



- To review and advice on the use of new technologies that will enhance the Mission's productivity.
- To ensure the implementation of ICT strategies and to introduce / implement new technologies, including:
  - To comply with corporate information management and technology standards, guidelines and procedures for the Mission's technology environment.
  - To elaborate internal policies and procedures on the use of ICT.
  - To elaborate the content of internal Standard Operating Procedures in Information Technology, including telecommunication, in consultation with the office management.
  - To develop and update the ICT annual plan.
- To ensure effective functioning of the Mission's hardware and software packages, including:
  - To advice on maintenance of equipment and acquisition of hardware supplies, to make routine repairs and to change hardware electronic components.
  - To supervise the implementation of corporate systems.
  - To develop new software for high impact results (e.g. office management system, electronic registry, etc).
- To ensure efficient networks administration, including:
  - To operate network utility procedures, to define network users and security attributes, to establish directories, menus and drive-mappings, to configure network printers and to provide user access.
  - To trouble-shoot and monitor network problems.
  - To respond to user needs and questions regarding network access.
  - To maintain up-to-date parameters of information for network clients and electronic mail.
  - To implement backup and restoration procedures for local drives. To maintain backup logs. To organise off-site storage of backups.
  - To timely upgrade LAN Infrastructure and Internet connectivity based on the Mission requirements.
- To provide web management services, including:
  - To identify opportunities and ways of converting business processes into webbased systems; to address the issues of efficiency (office management system, EC profile software, knowledge management systems).
  - To create and maintain the Mission's web site, internet and intranet; to ensure that the content is updated and meets the requirements of the Mission.
- To provide administrative support, including:
  - To advice on and assist in procurement of new equipment for the CO and projects; to provide technical specifications and information on best options in both local and international markets; to review quotations and bids.
  - To maintain up-to-date inventory of the software and hardware.
  - To maintain the library of reference materials.
  - To maintain the inventory and stock of supplies and spare parts in cooperation with the Procurement Unit.



- To ensure facilitation of knowledge building and knowledge sharing in the Mission, including:
  - To identify and to promote different systems and applications for optimal content management, knowledge management and sharing; to provide related information.
  - To organise trainings for the operations / project personnel on ICT issues.
  - To maintain personnel training profiles.
  - To synthesise lessons learned and best practices in ICT.
  - To contribute to the knowledge of networks and practical network communities.

- Citizenship of an EU Member State.
- University degree in information technology, preferably computer science
- Minimum of 5 years working experience in network administration and the use of hardware / software, telecommunication facilities.
- Ability to develop systems for structuring, codifying and providing access to information and knowledge.
- Excellent knowledge of database packages and experience in web design.
- •. Ability to provide IT support services, including IT hardware / infrastructure support, ERP support, other IT applications support, web design and maintenance.
- Good knowledge of PC/LAN operating systems, Microsoft Windows, corporate protection systems, programming with UNIX, Perl, PHP, SQL, HTML, JavaScript, knowledge of Novell Netware network administration.
- Ability to provide input to business processes re-engineering, elaboration and implementation of new systems.
- Focuses on results and responds positively to feedback
- Approaches consistently work with energy and a positive, constructive attitude.
- Demonstrates openness to change and ability to manage complex situations.
- Good command in oral and written English. Knowledge of Russian and/or Ukrainian and/or Moldovan is an asset.
- Corresponding national security clearance.

## 3.2.3.1.1.41. Procurement/Logistics/Contracting Officer

- Under the direct supervision of the Head of Administration, to manage all programmerelated logistics, procurement and contracting (including personnel) activities implemented by UNDP.
- To ensure the success of the overall logistics and procurement activities, including efficient utilisation of resources in accordance with EC and UNDP administrative, procurement and personnel procedures.
- To ensure full compliance and application of standard EC and UNDP administrative, procurement and contracting rules, procedures and best practices taking into account the Financial and Administrative Framework Agreement between the European Community and UNDP as well as the Tacis Regulation and the EC Financial Regulation).



- To prepare and implement a comprehensive programme procurement plan taking into account strict adherence to deadlines, priorities, availability of financial resources, operational feasibility, procurement modalities, alternative scenarios, etc.
- To establish and maintain logistics, procurement and contracting systems and processes that ensure effective programme ability.
- To source and deliver quality goods and services (including personnel), including, inter alia, vendors' database, prequalification of suppliers, standardisation of equipment, simplification and grouping of procurement processes, etc.
- To ensure budget availability in order to cover the obligations made by the programme prior to raising any commitments.
- To ensure proper management of all the program assets.
- To develop and update on a regular basis a roster of suppliers; to ensure that the Mission suppliers are selected on the basis of an open and transparent competition.
- To manage procurement contracts and, upon delegation of responsibility, perform the functions of Buyer in ATLAS.
- To elaborate an internal control system that will ensure that Purchase orders are duly prepared and dispatched. To ensure timely corrective actions on POs with budget check errors and other problems.
- To employ rigorous standards regarding fairness, integrity, transparency, effective competition and best value for money in all logistic, procurement and contracting activities.
- To manage local and international logistic, procurement and contracting activities, including solicitation processes, evaluation, selection and contract issuance (i.e. RFQ, RFP, ITB, direct contracting, open/limited competition, contract types, contract negotiation and management, shipping and insurance, etc.).
- To provide inputs to the programme formulation phases that ensure UNDP's ability to deploy equipment, materials and personnel on time.
- To prepare monthly reports on the status of the overall programme logistics, procurement and contracting processes.
- To ensure a smooth operation of the Mission offices; to ensure their immediate functionality (office equipment, utilities, supplies, communications, vehicles, etc.).
- To coordinate shipping and delivery arrangements of purchased goods and equipment. To liaise with clients on quality control, specification conformity, volume assessment, monitoring and verification of deliveries.

- Citizenship of an EU Member State or of a country eligible under the Tacis Regulation.
- University degree in Business Administration, Logistics/Procurement, Economics, Finance or equivalent disciplines.
- Minimum of 7 years of progressive relevant experience in procurement and contracts management with solid administrative background.
- Excellent knowledge of EC and UNDP administrative, procurement and contracting rules, regulations, procedures and related documentation.
- Good knowledge of EC and UNDP financial rules and procedures.
- Knowledge of local and European market conditions is desirable.



- Strong focus on client-satisfaction and quality results.
- Resourceful, dynamic, self-starter, mature, tactful and team-player.
- Demonstrated ability to develop and maintain effective work relationships.
- · Ability to establish priorities and to plan, coordinate and monitor own work plan and those under his/her supervision.
- Ability to draft clear concise procurement documentation.
- Proficiency in English and Russian. Knowledge of Ukrainian and/or Romanian is an
- Good knowledge of ATLAS system and MS Office software is an asset.

## 3.2.3.2. International field personnel

The Mission's field personnel will be composed of up to 60 customs or border police officials seconded from EU Member States. EU Member States were invited by the European Commission, represented by the Delegation of the European Commission to Ukraine, on 24 September 2009 to propose secondments of suitably qualified national personnel to this Mission.

The Mission's additionally required field personnel will be selected among the secondees proposed by the EU Member States. Selection will be operated on the basis of the candidates' professional qualifications, work experience, and language skills. Additional selection factors for field personnel will include the desirability of ensuring balanced participation from different EU Member States in view of reflecting the European character of the Mission, and the desirability of ensuring adequate representation of women in the Mission.

Exact tasks and detailed work programmes for the teams constituted by the Mission's field personnel will be determined as appropriate by the Head of Mission / Deputy Head of Mission / Head of Operations / Heads of Field Offices.

## 3.2.3.2.1. Expert with Middle Management Experience

## Border Guard/Border Police officials

#### Functions (indicative):

- To assist the partner services in the development of local and middle level leadership and management.
- To identify and assess the developmental issues at local and middle management level, and to provide assistance in developing management skills in the related field, as well as to provide constructive advice during the implementation of recommended changes.
- To assist and advise the partner services at middle management level in capacity building and the effective use of human and non human resources.
- To provide training (seminars, workshops, roundtable discussions, etc.) on enhancing skills for leaders and focusing on practical use of management methodologies.
- To provide advice and recommendations to support partner services in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To improve operational effectiveness of partner services through transfer of skills and good practices, including profiling and other risk assessment tools, and use of special equipment,
- To support the activities of the EUBAM management expert at the local and field level.
- · To assist and advise partner services in the identification of cross-border crime as well as in the prevention of corruption.
- To contribute to regular reporting.

- Active (or recently retired) border police/border guard officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in border police/border guard service (border crossing points or green border operations), of which minimum 5 years in middle management position(s).



- Previous involvement in management capacity building projects will be an asset.
- Investigation skills, especially in cross-border crime such as car trafficking, drugs, human trafficking, etc.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### Customs officials

#### Functions (indicative):

- To assist the partner services in the development of local and middle level leadership and management.
- To identify and assess the developmental issues at local and middle management level, and to provide assistance in developing management skills in the related field, as well as to provide constructive advice during the implementation of recommended changes.
- To assist and advise the partner services at middle management level in capacity building and the effective use of human and non human resources.
- To provide training (seminars, workshops, roundtable discussions, etc.) on enhancing skills for leaders and focusing on practical use of management methodologies.
- To provide advice and recommendations to support partner services in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To improve operational effectiveness of partner services through transfer of skills and good practices, including profiling and other risk assessment tools, and use of special equipment, etc.
- To support the activities of the EUBAM management expert at local and field level.
- To assist and advise partner services in the identification of goods and drugs smuggling, customs fraud as well as in prevention of corruption.
- To contribute to regular reporting.

#### Requirements:

- Active (or recently retired) customs officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in cross-border operations, of which minimum 5 year in middle management position(s).
- Previous involvement in management capacity building projects will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### 3.2.3.2.2. Anticorruption

Border Guard/Border Police officials

- To assist the partner services in developing their capacity to deter, prevent and detect staff corruption prevention and to support successful prosecutions.
- To support partners services and the activities of the EUBAM anticorruption expert in combating corruption, by providing them at the local level, indicators of corruption.



- To provide training (seminars, workshops, roundtable discussions, etc.) on professional integrity and training on identification and combating corruption.
- To provide practical advice on implementation of anticorruption strategy and ethical policies and strategies at the local level.
- To provide advice and recommendations to support partner services in combating corruption in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To contribute to regular reporting

- Active (or recently retired) border police/border guard officials of EU Member States at the operational or tactical level.
- A minimum of 5 years of appropriate experience with anti-corruption issues.
- Exposure to law enforcement practices pertaining to anti-corruption
- Previous involvement in management capacity building projects will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information, which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### Customs officials

#### Functions (indicative):

- To assist the partner services in developing their capacity to deter, prevent and detect staff corruption prevention and to support successful prosecutions.
- To support the partner services and the activities of the EUBAM anticorruption expert in combating corruption, by providing them at the local level, indicators of corruption.
- To provide training (seminars, workshops, roundtable discussions, etc.) on professional integrity and training on identification and combating corruption.
- To provide practical advice on implementation of anticorruption strategy and ethical policies and strategies at the local level.
- To provide advice and recommendations to support partner services in combating corruption in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To contribute to regular reporting

#### Requirements:

- Active (or recently retired) customs officials of EU Member States at the operational or tactical
- A minimum of 5 years of appropriate experience with anti-corruption issues.
- Exposure to law enforcement practices pertaining to anti-corruption
- Previous involvement in management capacity building projects will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information, which could be received or handled in the exercise of the duties.
- · Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment..

#### 3.2.3.2.3. Risk Analysis



## Border Guard/Border Police officials Functions (indicative):

- To observe and evaluate the gathering, treatment, assessment and dissemination of information by partners services and to provide initial advice for tactical risk analysis.
- To provide training at the operational level on risk analysis for the cross-border movement of persons, relating to irregularities, collection and treatment of information, use of intelligence and information available to support border control and surveillance.
- To improve and strengthen the functioning of risk analysis units at operational level in order to guarantee its sustainability, which will have influence on the interaction between strategic, operational and tactical levels.
- To help establish risk analysis profiles, basic tools and operational planning models taking into
  account the specifics of the working location at which border control is exercised, in order to
  ensure that effective control of all persons at the border is based on the use of proper risk
  analysis.
- To assist in sharing and exchanging information within and between all authorities involved in border management (i.e. customs and police).
- To liaise with EUBAM Risk Analyst experts and provide necessary support for fulfillment of their tasks; to liaise with all relevant partners within the area of responsibility.
- To assist the EUBAM HQ Operational Team in Odessa regarding the assessment of operational results and their implementation, through advice related to the activity plans of the Moldovan and Ukrainian Border Guard Services.
- To contribute to regular reporting.

#### Requirements:

- Citizenship of an EU Member State; active (or recently retired) border police/border guard or law enforcement official of an EU Member State or an EU institution.
- Extensive experience (minimum 3 years) in the areas of risk analysis and border police/border guard or police intelligence, including analysis of cross-border trafficking, etc.; excellent knowledge of latest developments in the EU in this regard.
- Familiarity with the EU Acquis communitaire on border management and the Common Integrated Risk Analysis Model (CIRAM).
- Experience in planning and delivery of training in risk analysis and border policing intelligence.
- Fluency in working with data analysis and research software used by border policing intelligence and risk analysis.
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Respect of confidentiality clauses regarding any sensitive/confidential information, which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Very good drafting skills.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.

#### Customs officials

- To observe and evaluate the gathering, treatment, assessment and dissemination of information by partner services, and to provide initial advice for tactical risk analysis.
- To provide training at the operational level on risk analysis for the cross-border movement of goods and persons, relating to irregularities, collection and treatment of information, use of intelligence and information available to support customs control.
- To improve and strengthen the functioning of risk analysis units at operational level in order to guarantee its sustainability, which will have influence on the interaction between strategic, operational and tactical levels.
- To help establish risk profiles at the operational level, taking into account the economic situation in the region concerned for each location at which customs control is exercised, in order to ensure that selectivity of customs examination is based on the use of proper analysis of risk involved.





- To liaise with all relevant partners within the area of responsibility in order to help, support and advise their local risk analysis units in any issues dealing with the analysis of information.
- To assist in sharing and exchanging information within and between all authorities involved in border management (i.e. border guards and police).
- To liaise with EUBAM Risk Analyst experts and provide necessary support for fulfillment of their tasks;
- To assist the EUBAM HQ Operational Team in Odessa regarding the assessment of operational results and their implementation through advice related to the activity plans of the Moldovan and Ukrainian Customs Services.
- To contribute to regular reporting.

- Citizenship of an EU Member State; active (or recently retired) customs official/customs specialist of an EU Member State, an EU institution or an international organization dealing with customs issues (e.g. World Customs Organization).
- Extensive experience (minimum 3 years) in the areas of risk analysis and customs intelligence, including analysis of customs and trade data, customs-related fraud patterns, etc.; excellent knowledge of latest developments in the EU in this regard.
- Experience in planning and delivery of training in risk analysis and customs intelligence.
- Fluency in working with data analysis and research software used by customs intelligence and risk analysis.
- Very good ability to work with word and power point programmes, e-mail, internet and spreadsheet applications.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Very good drafting skills.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.

### 3.2.3.2.4. Criminal Investigation

## Border Guard/Border Police officials Functions (indicative):

- To monitor criminal investigations conducted by Moldovan and Ukrainian Border Guard personnel; to assist and advise them on the standards and practices applied in EU Member States; to make recommendations on how to conduct criminal investigations; to gather information and secure evidence more effectively and result oriented, and to provide related on-the-job training to Moldovan and Ukrainian Border Guard personnel on a daily basis.
- To improve the operational effectiveness of Moldovan and Ukrainian Border Guard services through the transfer of skills and good practices, including profiling and other risk assessment techniques, the use of special investigation and evidence securing equipment, the interrogation of suspects, questioning of witnesses and victims of crime, etc.
- To proactively provide advice and support to Moldovan and Ukrainian Border Guard services in the actual working environment on the basis of relevant Moldovan and Ukrainian national legislation.
- To assist and advise Moldovan and Ukrainian partner services and law enforcement agencies in the detection, investigation and examination of criminal activities, in particular related to the trafficking of persons, drugs and stolen vehicles, the smuggling of persons, certain goods and weapons, irregular migration, counterfeiting of travel documents, and the prevention of and fight against corruption.
- To build up the capacity of Moldovan and Ukrainian Border Guard personnel in order to promote a more effective border control and surveillance regime.
- To support the activities of the EUBAM investigation expert at local and field level.
- To share information between EUBAM Headquarters, Field Offices, Risk Analysis Advisors, and local counterparts.



To support the Analytical unit through the preparation of special, incident, weekly, monthly, interim and annual reports.

#### Requirements (indicative):

- Citizenship of an EU Member State, active (or recently retired) Border Police or Police official
  of an EU Member State, an EU institution or an International Organization dealing with the
  prevention of or fight against crime at the tactical level with experience in classical and
  modern investigation techniques, including interrogation of suspects, questioning witnesses
  and victims of crime, controlled delivery actions, securing of evidence (including DNA
  evidence), profiling and risk management.
- Previous experience (minimum 8 years) in a Border Guard operational service of which a minimum of 4 years was in a criminal investigation department or equivalent.
- Knowledge of recognized data protection provisions, and respect for confidentiality clauses regarding any sensitive/confidential information, which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

## Customs officials

#### Functions (indicative):

- To monitor criminal investigations conducted by Moldovan and Ukrainian Customs personnel; to assist and advise them on the standards and practices applied in EU Member States; to make recommendations on how to conduct criminal investigations; to gather information and secure evidence more effectively and result oriented, and to provide related on-the-job training to Moldovan and Ukrainian Border Guard personnel on a daily basis.
- To improve the operational effectiveness of Moldovan and Ukrainian Customs services through the transfer of skills and good practices, including, profiling and other risk assessment techniques, the use of special investigation and evidence securing equipment, the interrogation of suspects, questioning of witnesses and victims of crime, etc.
- To proactively provide advice and support to Moldovan and Ukrainian Customs services in the actual working environment on the basis of relevant Moldovan and Ukrainian national legislation.
- To assist and advise Moldovan and Ukrainian partner services and law enforcement agencies in the detection, investigation and examination of criminal activities, in particular related to the trafficking of drugs, the smuggling of goods and weapons, the prevention of and fight against customs fraud, and the prevention of and fight against corruption.
- To build up the capacity of Moldovan and more effective customs control regime.
- To support the activities of the EUBAM investigation expert at local and field level.
- To share information between EUBAM Headquarters, Field Offices, Risk Analysis Advisors, and local counterparts.
- To support the Analytical Unit through the preparation of special, incident, weekly, monthly, interim and annual reports.

#### Requirements (indicative):

- Citizenship of an EU Member State, active (or recently retired) Customs official of an EU Member State, an EU institution or an International Organization dealing with the prevention of or fight against crime at the tactical level with experience in classical and modern customs investigation techniques, including interrogation of suspects, questioning of witnesses and victims of crime, controlled delivery actions, securing of evidence, profiling and risk management.
- Previous experience (minimum 8 years) in a Customs operational service of which a minimum of 4 years in a Customs investigation department or equivalent.



- Knowledge of recognized data protection provisions, and respect for confidentiality clauses regarding any sensitive/confidential information, which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### 3.2.3.2.5. Mobile Units

## Border Guard/Border Police Officials Functions (indicative):

- To assist the partner services in the development of mobile units, their operational activities and management.
- To assist and advise on mobile units' activities in developing their capacity building and more
  effective operational activities. To provide training for mobile units in order to transfer skills
  and knowledge on the concept of mobile unit operations (e.g. concept of target location
  selection, understanding of the need for targeted operations, the components of selectivity,
  concept of threat assessment and selectivity as applicable to mobile groups, etc.)
- To provide on-job training on daily basis to enhance the skills of members of mobile units in order to promote a more effective border control and surveillance regime focusing on practical use of mobile teams.
- To improve operational effectiveness of mobile units through transfer of skills and good practices, including operational planning of profiling and other risk assessment techniques, use of special equipment, etc.
- To provide advice and recommendations in order to support the border guard service in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To provide assistance and advice to the mobile units in the identification of cross-border crime as well as in the prevention of corruption.
- To contribute to regular reporting.

#### Requirements:

- Active border officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in mobile units operations, of which minimum 5
  years in middle management position(s).
- Knowledge and practical experience in vehicle searching techniques, different areas combating illegal immigration and other cross border crime, experience as a trainer would be an asset.
- Experience in Schengen Acquis, national border guard law and regulations.
- Previous involvement in management capacity building projects will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

## **Customs Officials**

#### Functions (indicative):

 To assist the partner services in the development of the mobile units, their operational activities and management.



- To assist and advise on mobile units' activities in developing their capacity building and more
  effective operational activities. To provide training for mobile units in order to transfer skills
  and knowledge on the concept of mobile unit operations (e.g. concept of target location
  selection, understanding of the need for targeted operations, the components of selectivity,
  concept of threat assessment and selectivity as applicable to mobile groups, etc.)
- To provide on-job training on daily basis to enhance the skills of members of mobile units in order to promote a more effective border control and surveillance regime focusing on practical use of mobile teams.
- To improve operational effectiveness of mobile units through transfer of skills and good practices, including operational planning of profiling and other risk assessment techniques, use of special equipment, etc.
- To provide advice and recommendations in order to support the customs service in the practical working environment on the basis of relevant Moldovan/ Ukrainian legislation.
- To provide assistance and advice to the mobile units in the identification of cross-border crime as well as in the prevention of corruption.
- To contribute to regular reporting.

- Active customs officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in mobile units operations, of which minimum 5
  years in middle management position(s).
- Knowledge and practical experience in vehicle searching techniques, different areas combating smuggling of goods, experience as a trainer would be an asset.
- Experience in customs code, national customs law and regulations
- Previous involvement in management capacity building projects will be an asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### 3.2.3.2.6. Training Experience

## Border Guard/Border Police officials

#### Functions (indicative):

- To support the EUBAM training coordinator in the fulfillment of his/her tasks, support in implementation of the EUBAM central training plan and coordination of the implementation of EUBAM local training plans.
- To support partner services in the development of training curricula for training activities for their staff, especially for the Training Centers run by the Border Guard Services of Moldova and Ukraine.
- To assist relevant agencies in delivering training as well as to evaluate the progress in implementing given recommendations.
- To improve the operational effectiveness of partner services through the transfer of skills and good practices, including introduction of new teaching techniques, understanding and using the principles of training trainers, training needs analysis, profiling and other risk assessment techniques, use of special equipment, etc.
- To pro-actively provide advice and support to the partner Border Guard Service in the practical working environment on the basis of relevant Moldovan/Ukrainian legislation.
- To assist and advise partner services in capacity building for the creation of a more effective border control and surveillance regime.
- To contribute to regular reporting.

- Active (or recently retired) border police/border guard officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in cross-border operations, of which minimum 3 year in training activities.







- Experience in developing and delivering trainings, especially for TOT<sup>12</sup> programmes.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### **Customs Officials**

#### Functions (indicative):

- To support the EUBAM training coordinator in the fulfillment of his/her tasks, support in implementation of the EUBAM central training plan and coordination of the implementation of EUBAM local training plans.
- To support partners services in development of curricula for training activities for their staff, especially for the Training Centers run by the Customs Services of Moldova and Ukraine.
- To advise on procurement needs for training tools and materials for Moldovan Customs Training Center in Chisinau.
- To provide assistance and advice in developing the training plan for the Moldovan Customs Training Centre in Chisinau including support in identification of the training needs and helping to design training courses.
- To assist the relevant agencies in delivering training as well as to evaluate the progress in implementing given recommendations.
- To improve the operational effectiveness of partner services through the transfer of skills and good practices, including the introduction of new teaching techniques, understanding and using the principles of training trainers, training needs analysis, profiling and other risk assessment techniques, use of special equipment, etc.
- To proactively provide advice and support to the partner Customs Services in the practical working environment on the basis of relevant Moldovan/Ukrainian legislation.
- To assist and advise local authorities in the identification of goods and drugs smuggling, customs fraud, as well as in the prevention of corruption.
- To contribute to regular reporting.

#### Requirements:

- Active (or recently retired) customs officials of EU Member States at the operational or tactical level.
- Previous experience (minimum 10 years) in cross-border operations, of which minimum 3 year in training activities.
- Experience in developing and delivering training, especially for train the trainers<sup>13</sup> programmes.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

# 3.2.3.2.7. Integrated Border Management or Schengen Acquis or Joint Control at the BCPs or Joint Patrols

<sup>&</sup>lt;sup>12</sup> Training of Trainers (TOT)

<sup>&</sup>lt;sup>13</sup> Training of Trainers (TOT)



## Border Guard/Border Police officials

#### Functions (indicative):

- To monitor, assist, advise, recommend and provide on-job training on a daily basis to Moldovan/Ukrainian border guard officials in a live work environment.
- To support the activities of the EUBAM experts on Schengen Acquis and Integrated Border Management at local and field level.
- To improve operational effectiveness of partner services through transfer of skills and EU best practices on development of jointly operated border crossing points or joint patrols.
- To provide pro-active advice and support to the partner's border guard services in the practical working environment on the basis of relevant Moldovan/Ukrainian legislation.
- To assist and advise local authorities in the fight against cross-border smuggling of goods, trafficking of drugs, persons and weapons, as well as in the prevention of corruption.
- To assist and advise in capacity building of the partner services for the creation of a more effective border control and surveillance regime.
- To contribute to regular reporting.

#### Requirements:

- Citizenship of an EU Member State; active (or recently retired) border police/border guard
  officials or law enforcement officials with relevant background of EU Member States or EU
  institutions at the tactical level.
- Legal or border control related background. Previous experience (minimum 5 years) in border police/border guard service (border crossing points or green border operations).
- Practical experience in management or design of jointly operated border crossing points or joint patrols, or experience in the Schengen accession process or experience with implementation of the IBM concept.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Previous international exposure, and specifically participation in border management reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

#### 3.2.3.2.8. Sea Port Experience

#### Customs officials

#### Functions (indicative):

- To assist the customs service in the development of control functions and relevant methodologies at ports.
- To assess the institutional capacity of the customs port authority, and to assist it in its development, as well as providing advice during the implementation of given recommendations.
- To assist customs and EUBAM in liaising with the port and other control authorities in the ports.
- To provide training (seminars, workshops, etc.) on enhancing related skills.
- To provide advice and recommendations in the practical working environment.
- To improve operational effectiveness with the transfer of skills and good practices, use of special equipment, etc.
- To assist and advise in the identification of smuggling of goods, drugs and customs fraud.
- To advise on the specifics of the control of containers, ships and related documents.
- To contribute to regular reporting.

- Active (or recently retired) customs official of EU Member States at the operational level.
- Previous relevant experience (minimum 10 years).
- Previous involvement in capacity building projects will be an asset.





- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Previous international exposure, and specifically participation in customs reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

## 3.2.3.2.9. Customs Status and Customs Procedures

#### Customs officials

#### Functions (indicative):

- To assist the customs service in the development of customs procedures and relevant methodologies.
- To support the activities of the EUBAM customs status and procedures expert at local and
- To assess relevant institutional capacity and to assist it in developing appropriate skills, to provide advice during the implementation of given recommendations.
- To provide training (seminars, workshops, etc.) on enhancing related skills.
- To provide advice and recommendations in the practical working methods.
- To advise on the legislation, and to assist with the implementation of relevant EU and WCO standards and best practice.
- To improve operational effectiveness with the transfer of skills and good practices, use of special techniques, etc.
- To contribute to regular reporting.

#### Requirements:

- Active (or recently retired) customs official of EU Member States at the operational level.
- Previous relevant experience (minimum 10 years).
- Previous involvement in capacity building projects will be an asset.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Previous international exposure, and specifically participation in customs reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

### 3.2.3.2.10. Post Clearance Audit

#### Customs officials

- To assist the customs service in the development of post clearance audit function and relevant methodologies.
- To support the activities of the EUBAM Post Clearance Control and Audit expert at local and field level.
- To assess relevant institutional capacity, and to assist it in developing appropriate skills, to provide advice during the implementation of given recommendations.
- To provide training (seminars, workshops, etc.) on enhancing related skills.
- To provide advice and recommendations in the practical working methods.
- To advise on the legislation and to assist with the implementation of relevant EU and WCO standards and best practice.
- To improve operational effectiveness with the transfer of skills and good practices, use of special techniques, etc.



To contribute to regular reporting.

#### Requirements:

- Active (or recently retired) customs official of EU Member States at the operational level.
- Previous relevant experience (minimum 10 years).
- Previous involvement in capacity building projects will be an asset.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Previous international exposure, and specifically participation in customs reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

## 3.2.3.2.11. Origin of Goods and/or Customs Valuation

#### **Customs Officials**

#### Functions (indicative):

- To assist the customs service in the development of origin of goods and/or customs valuation function and relevant methodologies.
- To support the activities of the EUBAM Tariff Classification and Origin expert at local and field level.
- To assess relevant institutional capacity and to assist it in developing appropriate skills, to provide advice during the implementation of given recommendations.
- To provide training (seminars, workshops, etc.) on enhancing related skills.
- To provide advice and recommendations in the practical working methods.
- To advise on the legislation and to assist with the implementation of relevant EU and WCO standards and best practice.
- To improve operational effectiveness with the transfer of skills and good practices, use of special techniques, etc.
- To contribute to regular reporting.

#### Requirements:

- Active (or recently retired) customs official of EU Member States.
- Previous relevant experience (minimum 10 years).
- Previous involvement in capacity building projects will be an asset.
- Very good command of English, which is the Mission's working language; knowledge of Russian and/or Ukrainian and/or Romanian will be a distinct asset.
- Respect of confidentiality clauses regarding any sensitive/confidential information which could be received or handled in the exercise of the duties.
- Previous international exposure, and specifically participation in customs reform projects in third countries, will be an asset.
- Strong interpersonal, communication and presentational skills, and the ability to work effectively in a multicultural environment.
- Corresponding national security clearance.
- Advanced user of PC and other office equipment.

## 3.2.3.3. International short-term experts

In addition to long-term international personnel as described above, the Mission's work will be supported by additional short-term deployment of sector specialists. Those short-term experts / sector specialists may notably be deployed for the elaboration of specific studies / assessments or the delivery of specialised training courses, on the basis of needs identified during the Mission's activities and in consultation with the partner services. The use of short-term experts / sector specialists by the Mission will be approved by the Head of Mission who will be responsible for maintaining the quality of the Terms of Reference for short-term experts, their selection, the monitoring of their performance, and the results achieved by the short-term experts / sector specialists. The Head of Mission may delegate this responsibility entirely or partially to the Deputy Head of Mission.







The Terms of Reference for the short-term experts' / sector specialists' employment will be approved by the Head of Mission or by the Deputy Head of Mission, if this responsibility has been delegated to him. The Head of Mission and the Deputy Head of Mission respectively have to ensure that quality standards of the Terms of Reference will be observed.

#### 3.2.3.4. Local personnel

A sufficient number of local personnel will be hired to ensure adequate administrative, secretarial, IT, logistical and interpreting support, or other services (drivers, security guards, office clerks, and a receptionist).

Indicative numbers of local support personnel include:

- 71 administrative support personnel / interpreters. This figure may vary e.g. if language knowledge of international personnel allows to dispense with interpretation in some cases.
- 33 drivers/office clerks.
- Other support personnel (indicatively two IT Assistants, one Finance Assistant, one Receptionist and Travel Manager in the EUBAM Headquarters, eight Security Guards in the EUBAM Headquarters, and two cleaning personnel in the EUBAM Headquarters).

The UNDP as implementing partner shall select and hire local experts as required. The selection procedures shall be in line with UNDP usual transparent procedures, including professional qualification, language skills and work experience. All local personnel are to be independent and free from conflicts of interest. Civil servants and other personnel of the public administrations of the beneficiary countries may not be recruited for the Mission.

The UNDP can propose, together with the action's progress reports, revisions to the numbers of local support personnel.

## 3.2.4. EUBAM equipment and supplies

The following equipment may indicatively be procured for the Mission (in addition to or in replacement of the equipment already purchased during the previous phases):

- Adequate office furniture and fittings for the EUBAM Headquarters and Field Offices according
  to demand. This includes the maintenance of Sub-offices and working places, as well as the
  replacement of broken or fatigued furniture/fittings. For such purpose, a lump sum of € 10,000
  will be allocated. For the renovation and refurbishment of Field Offices, a lump sum of €
  20,000 will be made available.
- IT and related equipment or devices as well as IT network equipment for the EUBAM Headquarters and Field Offices (Sub-offices) according to demand (a lump sum of € 35,000 and € 15,000 respectively will be allocated for such purpose), as well as licences and support software which need to be renewed according to demand (a lump sum of € 20,000 will be allocated).
- A lump sum of € 3,000 will be allocated for the procurement of mobile phones (GSM) and a lump sum of € 40,000 will be allocated for procurement of equipment related to security systems and security devices, including radios for cars.

If there is a need to purchase additional vehicles, furniture, fittings, IT equipment etc. in order to prepare the Mission for a likely further extension of EUBAM's mandate beyond 30 November 2010, the necessary procurement of supplies required may take place under this action within the overall budget available.

UNDP will be responsible for the procurement of all equipment, which can be purchased under UN procurement procedures in accordance with the General Conditions of the EC contribution agreement with international organisations, and the Financial and Administrative Framework Agreement between the European Commission and the United Nations.



Equipment purchased for EUBAM under the Rapid Reaction Mechanism and under the Tacis Regional Action Programmes 2003, 2004 and 2006, as well as under the ENPI East Regional Action Programme 2007 will be retained by the Mission during the subsequent phases of ENPI financing. At the end of the Border Assistance Mission, all its equipment will be transferred to the Moldovan and Ukrainian authorities (half to each country). For supplies (vehicles, furniture, equipment) which need to be taken out of service during the lifetime of the Mission because they have either been damaged or become dysfunctional, or a handover of the supplies to the partner services would harm the European Commission's or the Mission's reputation, the UN rules will apply. In such cases, UNDP shall inform the Contracting Authority accordingly in writing.

### 3.2.5. EUBAM communication and communication lines

#### 3.2.5.1. Operational communication

EUBAM will communicate directly with the European Commission on all issues which are related to its Mission mandate. Relevant reports (see point 3.4.3.1.) will be directly submitted to the European Commission, represented by the EC Delegation to Ukraine and Belarus, in accordance with the communication scheme which will be agreed and modified as necessary. UNDP will receive copies of such reports, except in cases where reports have been classified as "EU restricted". The Commission will ensure rapid forward as appropriate of EUBAM reports to the EU Member States.

### 3.2.5.2. Administrative, financial and logistic communication

Administrative, financial and logistic communication, i.e. all issues which concern the implementation of the action such as IT, finance, procurement, logistics, contracting, security or other administrative matters will be forwarded and discussed with UNDP. This includes project related reports (progress reports, financial reports) as well as requests for addenda, etc. (see point 3.4.3.2.).

### 3.2.6. Procurement of equipment for partner organisations

Upon request by Moldovan and Ukrainian partner services and based on proper needs assessment, EUBAM may, upon approval of the EC Delegation, supply technical border control equipment –except vehicles- to Moldovan and Ukrainian partner services with a view to enhance the partner services' ability to conduct border and customs controls, to monitor the green and blue border, as well as to facilitate law enforcement activities related to the prevention of and fight against crime, including corruption.

### 3.3. Advisory Board

An Advisory Board will provide advice to the Mission concerning the quality and adequacy of their tasks and the implementation of the Memorandum of Understanding, signed between the European Commission, the Republic of Moldova and Ukraine on 7 October 2005 as amended by the agreement reached between the European Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes

#### 3.3.1. Responsibility

The Advisory Board's role is in particular:

- To assist and advice the Mission with respect of strategic and operational planning and other matters decided by the Advisory Board.
- To advance strategic, collaborative and complementary approaches to border and customs control and surveillance development and implementation.
- To collate and analyse information / feedback from the Mission and from the monthly Coordination Meetings.
- To review the achievement of the Mission's objectives.
- To ensure the Government of the Republic of Moldova's, the Government of Ukraine's and the Commission's involvement in the establishment and ongoing management of the Mission.





- To review the situation at the Moldovan-Ukrainian state border and to advise on improving border security.
- To review the implementation of the Agreement between the Customs Service of the Republic
  of Moldova and the State Customs Service of Ukraine dated 15 May 2003 regarding customs
  control procedures and the Joint Declaration of the Prime Ministers of Moldova and Ukraine of
  30 December 2005.
- To review the implementation of the Protocol on the exchange of (pre-arrival) information on goods between the Customs Service of the Republic of Moldova and the State Customs Service of Ukraine, as well as the Protocol on the exchange of information on persons between the Border Guard Service of the Republic of Moldova and the State Border Guard Service of Ukraine, both signed on 21 November 2006 in Brussels.
- To maintain interactive and pro-active involvement and communication with EUBAM.

#### 3.3.2. Membership

The Advisory Board shall consist of high-level representatives of the following:

- Ministry of Foreign Affairs and European Integration of the Republic of Moldova
- Ministry of Foreign Affairs of Ukraine
- Border Guard Service of the Republic of Moldova
- State Border Guard Service of Ukraine
- Customs Service of the Republic of Moldova
- State Customs Service of Ukraine
- Any special envoys for Transnistria or for EUBAM issues appointed by the respective Presidents or Cabinets of Ministers of Moldova or Ukraine.
- European Commission
- EU Border Assistance Mission
- EU Special Representative for Moldova
- EU Presidency
- Organisation for Security and Cooperation in Europe
- United Nations Development Programme

The following authorities and institutions will be observer to the Advisory Board meetings:

- International Organization for Migration
- Ministry of Internal Affairs of the Republic of Moldova
- Ministry of Internal Affairs of Ukraine
- Ministry of Justice of the Republic of Moldova
- Ministry of Justice of Ukraine
- Information and Security Service of the Republic of Moldova
- Security Service of Ukraine
- General Prosecutor Office of the Republic of Moldova
- General Prosecutor Office of Ukraine

In order to maintain the balance of representation and to ensure continuity and effectiveness of the Advisory Board, substitution of representatives at meetings should be limited to the absolute necessary.

Each member in the Advisory Board may be accompanied by experts as he/she wishes.



#### 3,3,3. Chair

The Advisory Board will be chaired by the European Commission, represented by the Head of Delegation of the European Commission to Ukraine and Belarus. In those cases where an Advisory Board meeting will take place in Moldova, the Head of Delegation of the European Commission to the Republic of Moldova will chair the meeting. The Chair will be supported by the Advisory Board Secretariat.

#### 3.3.4. Meetings

Advisory Board meetings will be held semi-annual, usually at the EUBAM Headquarters in Odessa. The Chair will invite the Advisory Board members and the observers timely in writing.

#### 3.3.5. Advisory Board Secretariat

The EUBAM Headquarters will fulfil the role of the Advisory Board Secretariat. The Secretariat will support the Chair in the fulfilment of his function and will in particular:

- prepare the meetings and provide all logistic support, including simultaneous interpretation;
- draft the minutes of the Advisory Board meetings;
- distribute meeting documents, summaries, and minutes to the Advisory Board members upon approval by the Chair.



#### 3.3.6. Language

The language of the Advisory Board will be English and Russian.

#### 3.3.7. Terms of Reference

The Advisory Board may endorse Terms of Reference in order to further regulate the procedures applied.

# 3.4. Coordination mechanism and working groups

An External Coordination mechanism will ensure the implementation of the Memorandum of Understanding, signed between the European Commission, the Republic of Moldova and Ukraine on 7 October 2005, as amended by the agreement reached between the European Commission, the Republic of Moldova, and Ukraine on 11 May 2007 through the exchange of verbal notes.



#### 3.4.1 Responsibility

The External Coordination Committee's role is in particular:

- To fulfil the directives and advice provided by the Advisory Board.
- To perform detailed technical reviews of the border security situation at the Moldovan-Ukrainian state border.
- To review the border and customs control standards applied by the parties.
- To participate and monitor the work in the joint working groups on specific issues as well as in the joint operations which have been agreed upon by the Advisory Board.
- To exchange information on all aspects related to border security, border and customs controls, customs clearance.



- To initiate proposals which are aimed to improve border security as well as border and customs control standards, even if on a pilot basis, and to submit them to the Advisory Board for discussion and approval.
- To monitor the implementation of the Agreement between the Customs Service of the Republic of Moldova and the State Customs Service of Ukraine dated 15 May 2003 regarding customs control procedures and the Joint Declaration of the Prime Ministers of Moldova and Ukraine of 30 December 2005.
- To monitor the implementation of the Protocol on the exchange of (pre-arrival) information on goods between the Customs Service of the Republic of Moldova and the State Customs Service of Ukraine, as well as the Protocol on the exchange of information on persons between the Border Guard Service of the Republic of Moldova and the State Border Guard Service of Ukraine, both signed on 21 November 2006 in Brussels.
- To maintain interactive and pro-active involvement and communication with EUBAM.

# 3.4.2. Membership

The External Coordination Committee shall consist of representatives/experts of the following:

- Ministry of Foreign Affairs and European Integration of the Republic of Moldova
- Ministry of Foreign Affairs of Ukraine
- Border Guard Service of the Republic of Moldova
- State Border Guard Service of Ukraine
- Customs Service of the Republic of Moldova
- State Customs Service of Ukraine
- Ministry of Internal Affairs of the Republic of Moldova
- Ministry of Internal Affairs of Ukraine
- Information and Security Service of the Republic of Moldova
- Security Service of Ukraine
- General Prosecutor Office of the Republic of Moldova
- General Prosecutor Office of Ukraine
- European Commission
- EU Border Assistance Mission
- United Nations Development Programme

In order to maintain the balance of representation and to ensure continuity and effectiveness of the Coordination Committee, substitution of representatives at meetings should be limited to the absolute necessary.

Membership to other law enforcement services in Moldova and Ukraine may be granted, if deemed suitable and necessary.

#### 3.4.3. Chair

The External Coordination Committee will be chaired on rotation basis by EUBAM and the services that hosted the meeting.

#### 3.4.4. Meetings

External Coordination Committee meetings will be held monthly in the premises of the participating services in Chisinau or in Odessa.



#### 3.4.5. Language

The languages of the External Coordination Committee will be English and Russian.

### 3.4.6. Terms of Reference

The External Coordination Committee may endorse Terms of Reference in order to further regulate the procedures applied, if required and appropriate.

## 3.4.7. Working groups

Temporary joint working groups on specific issues may be established by the parties after prior endorsement by the Advisory Board or the External Coordination Committee.

## 3.5. EU visibility

All EUBAM activities will adhere to the requirements for communication and visibility as described in Art. 11 of the Financial and Administrative Framework Agreement between the European Community and the United Nations. Art. 6 of the General Conditions of this Agreement, as well as to the Joint Visibility Guidelines for EC-UN Actions in the Field.

This shall include, but not be limited to, press releases and briefings, reports, events, websites and any promotional items. Structures funded by this project shall display the required EU commemorative plaques and equipment paid for by this project will have EU panels. Events funded under this project will have an EU flag prominently displayed that is the same size or larger than any other flags present. All publications produced under this project shall have the EU logo displayed at the same size or larger than any other logos, display the text:

"Entirely funded by the EU",

as well as include the disclaimer:

"This publication has been produced with the assistance of the European Union. The contents of this publication are the sole responsibility of <name of the author/contractor/implementing partner> and can in no way be taken to reflect the views of the European Union."

All communication products will be made available to the Delegation of the European Commission to Ukraine and Belarus when and as they are issued. A publication disclaimer according to EC rules will be placed on all publications and equipment funded by the project.

All press releases will be sent to the Delegation of the European Commission to Ukraine and Belarus for review and approval before being distributed. All invitation letters will feature the EU logo equal in size and prominence to those of the partner organizations, clearly identifying the project as being part of an EU-funded programme.

In order to ensure the EU's visibility against the partner services and the population living in EUBAM's geographic area of operation, as well as in order to equip EUBAM personnel with adequate clothing and protection means for their monitoring and police-twinning-type of tasks, EUBAM personnel will be equipped with EUBAM-specific summer and winter clothing and other protection means. For this purpose, a lump sum of € 40,000 will be allocated.

# 3.4. Monitoring and reporting

### 3.4.1. Monitoring

UNDP's general monitoring system is based on a continuous review of all related activities throughout the life cycle of programme implementation to ensure that operations are proceeding correctly. UNDP

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will assess progress; identify operational difficulties, alert relevant personnel to implementation problems and other problem areas, and recommend remedial action.

Monitoring of the programme will be an ongoing activity that serves the purpose of ensuring that inputs through activities are transformed into outputs and the planned and stated results according to the programmes work plan.

Specifically the monitoring process will include the following:

- exchange of information between all involved parties in the implementation of the programme to ensure that activities are implemented in an appropriate and coordinated way;
- recording of Minutes of envisaged meetings organised by the various actors involved in programme implementation will assist in monitoring processes and procedures.

Furthermore, the ENPI Monitoring Team, in accordance with their Terms of Reference, will carry out periodic monitoring on behalf of the European Commission, represented by the EC Delegation to Ukraine and Belarus.

# 3.4.2. Objectively verifiable indicators

The following indicators of achievement are indicatively proposed for the expected results:

a) Enhanced professional capacity of Ukrainian and Moldovan customs officials and border guards at the operational / tactical level.

Measurable by: level of customs revenue / excise duties collected at the Moldovan-Ukrainian state border; volume / value of seized smuggled goods and intercepted illicit goods; number of intercepted illegal immigrants / trafficked persons.

b) Decreased corruption of border guards and customs officials at operational / tactical level.

Corruption assessed through rotation, figures of disciplinary cases related to corruption/bribery of officials, assessment of border region populations, Independent reports and surveys such as Transparency International, UNDP, OSCE, World Bank etc. Regular updated assessments by the Mission of the counterparts' capacities.

c) Improved risk analysis capacity in terms of gathering, analysing, and disseminating information and intelligence at strategic, operational and tactical level as well as reinforced use of risk assessment techniques.

Measurable by: proportion of successful interceptions / seizures due to use of risk assessment techniques; assessment from operational / tactical level on quality of strategic analysis; assessment from strategic level on quality of operational / tactical inputs.

d) Improved knowledge of EU standards and good / best practices and their practical application by Moldovan and Ukrainian services.

Measurable by: knowledge by counterparts of EU standards / practices; availability of handbook / SOPs; periodic assessments by the mission of standards applied; other reports of (ENP, JHA scoreboard).

 e) Increased co-operation and complementarities between border guards and customs services, and other law enforcement agencies, as well as increased understanding of an integrated approach to border management.

Measurable by: the level of inter-agency co-operation, i.e. volume and frequency of information exchange; number of joint operations etc.; level of application of integrated border management approach.

f) Improved analytical overview on border security and cross-border movement of goods and persons.

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Measurable by: availability of reliable information on legal and illegal cross-border flows through comparison between official and intelligence estimates on cross-border criminal flows, economic and statistical reports/data on legal cross-border movement of goods and persons.

g) Improved cross-border cooperation between Moldovan and Ukrainian services including the implementation of specific joint initiatives.

Measurable by: respect of current arrangements; volume and frequency of bilateral information exchange; cooperation in trilateral, advisory board and monthly coordination meetings; number of joint operations, coordination of border surveillance etc.

h) Progress in the demarcation of the common Moldovan-Ukrainian State border.

Measurable by: length of border actually demarcated; solutions found regarding disputed border sections.

#### 3.4.3. Reporting

## 3.4.3.1. Operational reporting

The Head of the Mission will submit regular reports on EUBAM operational issues which are of interest for the EU Member States and the European Commission, directly (see point 3.2.3.) to the Commission and to the EU Special Representative for Moldova. Minimum requirements for regular reports are:

- Monthly operational reports, providing an analysis of the situation at the Moldovan-Ukrainian state border (border security issues), information of EUBAM's activities, all other relevant information related to EUBAM's mandate.
- Special reports, when a situation requires immediate information to be provided for EU Member States and the European Commission.

The reporting frequency may be altered if required by particular circumstances.

# 3.4.3.2. Project related reporting

Taking into account that the project has initially been started under the Rapid Reaction Mechanism which was immediately followed by the Tacis funded phases, UNDP will submit to the Contracting Authority for approval:

A progress report by mid-January 2011 (covering the period from 1 December 2009 – 30 November 2010), consisting of a narrative and a financial report following the United Nations – European Commission FAFA and Joint Guidelines on reporting obligations under the FAFA. The narrative report will also include an overview of the deployment of the project's resources, a work programme for the subsequent period, indications on likely financial savings or shortcomings. The report should be accompanied, if applicable, by any request for amendments of the contract (including the project budget) for the following project period.

All reports shall be submitted in hard copy and in electronic format. UNDP shall also provide the EC Delegation to Ukraine and Belarus with electronic versions and hard copies of all assessment reports, study reports, training material, etc. prepared under this project. The front pages of all reports must follow the 2008 Communication and Visibility Manual for EU External Actions.

No report shall be distributed to third parties prior to the approval by the European Commission (EC Delegation in Kiev or Commission headquarter services, as appropriate). Copyright on all reports and other material prepared under this contract shall reside with the European Commission.



# II. THE UNITED NATIONS DEVELOPMENT PROGRAMME

# 1. Identity

Full legal name:	United Nations Development Programme
Acronym:	UNDP
Legal status:	International non-profit organisation
VAT registration number (where applicable):	er n/a
Official address:	1, United Nations Plaza, New York, NY10017
Postal address:	1, Klovskiy uzviz, Kyiv, Ukraine, 01021
Contact person:	Ms. Ricarda Rieger
Telephone n°:	+38044 253 40 13
Fax n°:	+38044 253 26 07
E-mail address:	ricarda.rieger@undp.org
Website:	www.undp.org.ua

# 2. Bank details

Account name:	UNDP Contributions Account
Bank account no:	BE80301018613977
Bank code:	
SWIFT code:	BBRUBEBB010
Bank name:	ING Belgium S.A./N.V.
Bank address:	60, Cours Saint Michel, Brussels 1040, Belgium
Name(s) and position (s) of signatory(ies):	

# III. DECLARATION BY UNDP

I, the undersigned, being the person responsible in the implementing organisation for the project, certify that the information given in this document is correct:

Name:	Ricarda Rieger
Position:	UNDP Country Director
Signature:	Thee de d
Date and Place:	39.12009, Kyiv, Ukraine

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## **ANNEX II**

# General Conditions applicable to European Community contribution agreements with international organisations

# General and administrative provisions

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## GENERAL AND ADMINISTRATIVE PROVISIONS

#### Article 1 - GENERAL OBLIGATIONS

- 1.1 The Organisation shall ensure that the Action is carried out in accordance with the Description of the Action contained in Annex 1 and is responsible for achieving the objectives set out therein. The Organisation shall report on the indicators of achievement specified in the Description of the Action.
- 1.2 The Organisation shall implement the Action with the requisite degree of care, efficiency, transparency and diligence, as required by best practice in the field concerned, and in compliance with this Agreement.
  - The Organisation shall make every effort to mobilise all the financial, human and material resources required for full implementation of the Action, as specified in the Description of the Action.
- 1.3 The Organisation may act either alone or in partnership with one or more organisations mentioned in the Description of the Action. It may also contract parts of the Action, in accordance with the provisions of article 10 hereof.
  - Partners participate in implementing the Action, and the costs they incur are eligible under the same conditions as those incurred by the Organisation.
  - The Organisation is fully responsible for the co-ordination and execution of all contracted activities.
- 1.4 The Organisation undertakes to ensure that the conditions imposed upon it under Articles 1, 3, 4, 5, 6, 7, 14, 16 and 17 of this Agreement also apply to all partners and, where applicable, contractors involved.
- 1.5 The Organisation shall take appropriate measures to prevent irregularities, fraud, corruption or any other illegal activity in the management of the Action. All suspected and actual cases of irregularity, fraud and corruption related to this Agreement as well as measures related thereto taken by the Organisation must be reported to the Contracting Authority without delay.
  - Where appropriate the Organisation shall terminate contracts with partners, contractors or agents involved in fraudulent behaviour or corrupt practices in connection with this or any other actions implemented by the Organisation and financed by the European Community or the Contracting Authority, and take all reasonable measures to recover funds unduly paid.
- 1.6 Without prejudice to Articles 1.3 and 10, the Agreement and the payments attached to it may not be assigned to a third party in any manner whatsoever without the prior written consent of the Contracting Authority.
- 1.7 The provisions regarding "Joint Management Actions" in these General Conditions may be applied where at least one of the following conditions is met:
  - the performance of the Action requires the pooling of resources from a number of donors, and where it is not reasonably possible or appropriate to



assign the share contributed by each donor to each type of expenditure (hereinafter, "Multi-donor Actions"). Article 3(2) of the Special Conditions will not show the percentage of estimated total eligible cost, to which the Contracting Authority contributes, where the final funding of the Action is not known at the time of signing the Agreement, or

- the European Commission and the Organisation are bound by a long-term framework agreement laying down the administrative and financial arrangements for their cooperation; or
- the European Commission and the Organisation have jointly assessed the feasibility and defined the implementation of the Action.
- 1.8 Where the European Community is not the Contracting Authority, it shall not be a party to this Agreement, which shall only confer on it rights and obligations where explicitly stated. It will nevertheless endorse the Agreement to ensure that the Contracting Authority's contribution is eventually paid by the European Community budget<sup>1</sup>, and the provisions on visibility in this Agreement will apply accordingly.

# Article 2 - OBLIGATIONS REGARDING INFORMATION AND FINANCIAL AND NARRATIVE REPORTS

- 2.1 The Organisation shall provide the Contracting Authority with full information on the implementation of the Action. To that end, the Organisation shall provide before signature of this Agreement a work plan for the first period of implementation as specified in the Description of the Action. The Organisation shall also draw up progress reports and a final report. These reports shall consist of a narrative part and a financial part. Reporting, narrative as well as financial, shall cover the whole of the Action, regardless of whether this Action is wholly financed or co-financed by the Contracting Authority.
- 2.2 The Contracting Authority may request additional information at any time, providing the reasons for the request. Such information shall be supplied within 30 days of the request.
- 2.3 The Organisation shall send the Contracting Authority progress reports in accordance with the provisions below. Every report shall provide a complete account of all aspects of implementation for the period covered.

The report shall be laid out in such a way as to allow comparison of the objective(s), the means envisaged or employed (in particular all expenses actually incurred by the Organisation), the results expected and obtained and the budget details for the Action. The level of detail in any report should match that of the Description of the Action and of the Budget for the Action.

- 2.4 The narrative report shall directly relate to this Agreement and shall at least include:
  - Summary and context of the Action;

<sup>&</sup>lt;sup>1</sup> Where the contribution is financed out of the European Development Fund, mentions of European Community financing must be read as referring to European Development Fund financing.



- Activities carried out during the reporting period (i.e. directly related to the Action description and activities foreseen in this Agreement);
- Difficulties encountered and measures taken to overcome problems;
- Changes introduced in implementation;
- Achievements/results by using the indicators included in this Agreement;
- Work plan for the following period including objectives and indicators of achievement. If the report is sent after the end of the period covered by the preceding work plan, a new work plan, albeit provisional, is always required before such date.
- 2.5 The final report shall contain the above information (excluding the last indent) covering the whole implementation period of this Agreement, information on the measures taken to identify the European Union as the source of financing and details on the transfers of assets mentioned in article 7.3 if relevant, plus a full summary of the Action's income and expenditure and payments received.
- 2.6 The reports shall be presented in the same language as the Agreement. They shall be submitted at the following intervals:

if payments follow option 1 in Article 15.1:

- a progress report shall be forwarded to the Contracting Authority at the end of every twelve-month period, where the implementation period of this Agreement is longer;
- a final report shall be forwarded to the Contracting Authority within six months of the end of the implementation period of this Agreement as defined in Article 2 of the Special Conditions;

if payments follow option 2 in Article 15.1:

- a progress report shall accompany every request for further instalment of prefinancing;
- the final report shall be forwarded to the Contracting Authority within six months of the end of the implementation period of this Agreement as defined in Article 2 of the Special Conditions.
- 2.7 Reports will be submitted in Euro, and may be drawn from financial statements denominated in other currencies as per the Organisation's legislative requirements. Where necessary, actual expenditure will be converted into Euro using the rate of exchange at which the Contracting Authority's contribution was recorded in the Organisation's accounts, unless otherwise specified in article 4(3) of the Special Conditions.
- 2.8 Any additional reporting requirement will be set out in the Special Conditions.
- 2.9 If the Organisation fails to supply a final report by the final report deadline laid down in Article 2.6, and fails to furnish an acceptable written explanation of the reasons why it is

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unable to comply with this obligation, the Contracting Authority may refuse to pay any outstanding amount and recover any amounts unduly paid.

Furthermore, where the Organisation fails to present a progress report and where relevant a request for payment by the end of each twelve-month period following the date laid down in Article 2(2) of the Special Conditions, the Organisation shall inform the Contracting Authority of the reasons why it is unable to do so, and shall provide a summary of the state of progress of the Action. If the Organisation fails to comply with this obligation, the Contracting Authority may terminate the Agreement in accordance with the first indent of Article 12.2, refuse to pay any outstanding amount and recover any amounts unduly paid.

2.10 In addition to the above mentioned reports, the Organisation will ensure that progress and situation reports, publications, press releases and updates, relevant to this Agreement, are communicated to the Contracting Authority as and when they are issued.

The Organisation and the Contracting Authority (the "Parties") will further endeavour to promote close collaboration and exchange of information on the Action. The Organisation will invite the European Commission to join any donor committee which may be set up in connection with Multi-Donor Actions.

2.11 In any event the Organisation shall inform the Contracting Authority without delay of any circumstances likely to hamper or delay the implementation of the Action.

#### Article 3 - LIABILITY

- 3.1 The Organisation shall have sole responsibility for complying with any legal obligation incumbent on it.
- 3.2 The Contracting Authority cannot under any circumstances or for any reason whatsoever be held liable for damage or injury sustained by the staff or property of the Organisation while the Action is being carried out or as a consequence of the Action. The Contracting Authority cannot therefore accept any claim for compensation or increases in payment in connection with such damage or injury.
- 3.3 Subject to the rules governing the Organisation's privileges and immunities, the Organisation shall assume sole liability towards third parties, including liability for damage or injury of any kind sustained by them in respect of or arising out of the Action. The Organisation shall discharge the Contracting Authority of all liability associated with any claim or action brought as a result of an infringement by the Organisation or the Organisation's employees or individuals for whom those employees are responsible of rules or regulations, or as a result of violation of a third party's rights.

## Article 4 - CONFLICT OF INTERESTS

The Organisation undertakes to take all necessary precautions to avoid conflicts of interests and shall inform the Contracting Authority without delay of any situation constituting or likely to lead to any such conflict.

There is a conflict of interests where the impartial and objective exercise of the functions of any person under this Agreement is compromised for reasons



involving family, emotional life, political or national affinity, economic interest or any other shared interest with another party.

## Article 5 - CONFIDENTIALITY

Subject to article 16, the Contracting Authority and the Organisation undertake to preserve the confidentiality of any document, information or other material directly related to the Agreement and duly classified as confidential, until at least five years after the end date as specified in article 12.5. Where the European Commission is not the Contracting Authority, it shall still have access to all documents communicated to the Contracting Authority, and will maintain the same confidentiality.

## Article 6 - VISIBILITY AND TRANSPARENCY

- Unless the European Commission requests or agrees otherwise, the Organisation shall take all appropriate measures to publicise the fact that an Action has received funding from the European Union. Information given to the press, the beneficiaries of an Action, all related publicity material, official notices, reports and publications, shall acknowledge that the Action was carried out "with funding by the European Union" and shall display in an appropriate way the European logo (twelve yellow stars on a blue background).
  - It is understood that the Organisation's equipment and vehicles may routinely carry its emblem and other indications of ownership prominently displayed. In cases where equipment or vehicles and major supplies have been purchased using funds provided by the European Community, the Organisation shall include appropriate acknowledgement on such vehicles, equipment and major supplies (including display of the European logo (twelve yellow stars on a blue background) provided that such actions do not jeopardise the Organisation's privileges and immunities and the safety and security of the Organisation's staff.
- 6.2 The size and prominence of the acknowledgement and European Union logo shall be clearly visible in a manner that will not create any confusion regarding the identification of the Action as an activity of the Organisation, the ownership of the equipment and supplies by the Organisation, and the application to the Action of the Organisation's privileges and immunities.
- 6.3 All publications by the Organisation pertaining to Actions that have received funding from the European Community, in whatever form and whatever medium, including the internet, shall carry the following or a similar disclaimer: "This document has been produced with the financial assistance of the European Union. The views expressed herein can in no way be taken to reflect the official opinion of the European Union."
- 6.4 If the equipment bought with a European Community contribution is not transferred to local partners of the Organisation or the final recipient of the Action at the end of the implementation period of this Agreement, the visibility requirements as regards this equipment (in particular display of the European logo) shall continue to apply between the end of the implementation period of this Agreement and the end of the overall Action, if the latter is longer.
- 6.5 Publicity pertaining to European Community contributions shall quote these contributions in Euro, in parenthesis if necessary. The Organisation's publications and reports prepared



in response to, and in accordance with, its legislative directives are excluded from this provision.

6.6 The Organisation accepts that the Contracting Authority and the European Commission (where it is not the Contracting Authority) publish in any form and medium, including on their websites the name and address of the Organisation, the purpose of the contribution as well as the amount contributed and if relevant the percentage of cofinancing.

Upon a duly substantiated request by the Organisation, the European Commission may agree to forego such publicity if disclosure of the above information would risk threatening the Organisation's safety or harming its interests.

- 6.7 With due regard to the applicable rules on confidentiality, security and protection of personal data, the Organisation shall publish, on an annual basis, including by electronic means such as Internet, the following information on grant and procurement contracts financed by the Contracting Authority: title of the contract/project, name and nationality of the contractor or grant beneficiary and amounts of the contract/project. For Multidonor Actions, the level of information will comply with the Organisation's rules and procedures pertaining to ex-post publicity.
- 6.8 The Organisation shall provide to the Contracting Authority the address of the website where this information can be found and shall authorise the publication of such address in the Contracting Authority's internet site.

The Organisation ensures that the obligation to publish this information is also applied by its implementing partners as described in Annex I of this Agreement, with regard to their own grant and procurement contracts financed by the Contracting Authority.

# Article 7 - OWNERSHIP/USE OF RESULTS AND EQUIPMENT

- Ownership, title and industrial and intellectual property rights in the results of the Action and the reports and other documents relating to it shall vest in the Organisation, as the case may be together with third parties or as may otherwise be agreed by the Organisation.
- 7.2 Notwithstanding the provisions of the first paragraph and subject to Article 5, the Organisation grants the Contracting Authority (and the European Commission where it is not the Contracting Authority) the right to use free of charge and as it sees fit all documents deriving from the Action, whatever their form, provided it does not thereby breach existing industrial and intellectual property rights.
- 7.3 Unless otherwise specified in the Special Conditions, the equipment, vehicles and supplies paid for by the Contracting Authority's funding shall be transferred to local authorities or partners (excluding commercial contractors) of the Organisation or to the final recipients of the Action by the end of the Action. The documentary proof of those transfers shall be kept for verification along with the documents mentioned in article 16.3.



## Article 8 - EVALUATION OF THE ACTION

- 8.1 Representatives of the European Commission shall be invited to participate in the main monitoring and in the evaluation missions relating to the performance of the Action. The results of such missions shall be reported to the European Commission.
- 8.2 This is without prejudice to any evaluation mission which the European Commission as a donor may wish to perform. Evaluation missions by representatives of the European Commission should be planned and completed in a collaborative manner between the Organisation's staff and the European Commission's representatives, keeping in mind the commitment of the Parties to the effective and efficient operation of this Agreement. These missions are to be planned ahead and procedural matters are to be agreed upon by the European Commission and the Organisation in advance. The mission will offer to make a draft of its report available to the Organisation for comments prior to final issuance.

## Article 9 - AMENDMENT OF THE AGREEMENT

9.1 Any modification of the Agreement, including the annexes thereto, shall be set out in writing in an amendment.

If the request for an amendment comes from the Organisation, the latter shall submit that request to the Contracting Authority one month before the amendment is intended to enter into force, unless there are special circumstances duly substantiated by the Organisation and accepted by the Contracting Authority. A request to extend the implementation period of this Agreement must be duly justified and submitted no later than one month before the end of it.

9.2 Where a modification to the Description of the Action and/or the Budget does not affect the basic purpose of the Action and the financial impact is limited to a transfer within a single budget heading, including cancellation or introduction of an item, or a transfer between budget headings involving a variation (as the case may be in cumulative terms) of 15 % or less of the amount originally entered (or as modified by a formal amendment) in relation to each concerned heading for eligible costs, the Organisation may amend the Budget and shall inform the Contracting Authority accordingly in writing. This method may not be used to amend headings for administrative costs or the contingency reserve.

Changes of address and changes of bank account may simply be notified in writing to the Contracting Authority. Changes of bank account must be specified in the request for payment, using the financial identification form attached as Annex IV.

#### Article 10 - CONTRACTING

10.1 If parts of the Action are contracted, the contracting arrangements, including in particular the principles for the award of procurement and grants, will be as specified in the Description of the Action. If they are not specified therein, the Organisation will present them to the Contracting Authority as soon as they are available. The Organisation will also inform the Contracting Authority, with as much prior notice as possible, of changes in these arrangements. The Organisation will provide detailed information on contracting arrangements in the final report.

10.2 Unless otherwise agreed by the Parties in writing, the procurement of any goods, works or services and the award of grants by the Organisation and its partners in the context of the Action shall be carried out in accordance with the applicable rules and procedures adopted by the Organisation.

This is based on the understanding that the Organisation's rules and procedures conform to internationally accepted standards, in compliance with the principles of transparency, proportionality, sound financial management, equal treatment and non discrimination, care being taken to avoid any conflict of interests.

Without prejudice to the specific procedures and exceptions applied by the Organisation, the award by the Organisation of grants financed by the Contracting Authority's contribution shall comply with the following principles:

- may not be cumulative, awarded retrospectively or have the purpose or effect of producing a profit for the grant beneficiary;
- must involve co-financing from other donors, save in cases of humanitarian and crisis situation, the protection of health and fundamental rights of people, where the grant beneficiaries are third countries or other international organisations and where it is in the interest of the European Commission to be the sole donor.
- 10.3 If allowed by the applicable regulatory provisions of the European Community, the origin of the goods and the nationality of the organisations, companies and experts selected for carrying out activities in the Action shall be determined in accordance with the Organisation's relevant rules. In any event goods, organisations, companies and experts eligible under the applicable regulatory provisions of the European Community shall be eligible.

In all other cases the partners, contractors, experts and goods, the cost of which are financed out of the Contracting Authority's contribution, shall originate in the European Community or the country or countries eligible under the programme of which the Action is part. Any departure from the rules of origin and nationality set out above is subject to the specific provisions of the applicable regulatory provisions of the European Community.

- 10.4 The Organisation shall adopt reasonable measures, in accordance with its own procedures, to ensure that potential candidates or tenderers and grant beneficiaries shall be excluded from the participation in a procurement or award procedure financed by the Contracting Authority's contribution, if:
  - they are bankrupt or being wound up, are having their affairs administered by the courts, have entered into an arrangement with creditors, have suspended business activities, are the subject of proceedings concerning those matters, or are in any analogous situation arising from a similar procedure provided for in national legislation or regulations;
  - they have been convicted of an offence concerning their professional conduct by a judgement which has the force of res judicata;



- they have been the subject of a judgement which has the force of res judicata for fraud, corruption, involvement in a criminal organisation or any other illegal activity detrimental to the Community's financial interests;
- they are guilty of misrepresentation in supplying the information required as a condition of participation in the procedure or fail to supply this information.
- are subject to a conflict of interest.
- 10.5 In the event of failure to comply with the above provisions the relevant costs shall not be eligible for funding by the Contracting Authority.

# Article 11 - IMPLEMENTATION PERIOD OF THE AGREEMENT, SUSPENSION, FORCE MAJEURE

- 11.1 Irrespective of the starting date and implementation period of the Action, the implementation period of this Agreement shall be as set out in Article 2 of the Special Conditions
- 11.2 The Organisation may suspend implementation of all or part of the Action if circumstances (chiefly force majeure) make it too difficult or dangerous to continue. It shall inform the Contracting Authority without delay and provide all the necessary details. This Agreement may be terminated in accordance with Article 12.1. If the Agreement is not terminated, the Organisation shall endeavour to minimise the duration of the suspension and may resume implementation of the Action once the conditions allow, and shall inform the Contracting Authority accordingly.
- 11.3 The Contracting Authority may request the Organisation to suspend implementation of all or part of the Action if circumstances (chiefly *force majeure*) make it impossible or too difficult or dangerous to continue. This Agreement may be terminated in accordance with Article 12.1. If the Agreement is not terminated, the Organisation shall endeavour to minimise the duration of the suspension and shall resume implementation of the Action once the conditions allow, with the prior written approval of the Contracting Authority.
- 11.4 The implementation period of this Agreement is automatically extended by an amount of time equivalent to the duration of the suspension. This is without prejudice to any amendments to the Agreement which may be necessary to adapt the Action to the new implementing conditions.
- 11.5 Force majeure shall mean any unforeseeable exceptional situation or event beyond the Parties' control which prevents either of them from fulfilling any of their obligations under this Agreement, was not attributable to error or negligence on their part (or of their partners, contractors, agents or employees), and could not have been avoided by the exercise of due diligence. Defects in equipment or material or delays in making them available, labour disputes, strikes or financial problems cannot be invoked as force majeure by the defaulting party. Neither of the Parties shall be held liable for breach of its obligations under the Agreement if it is prevented from fulfilling them by force majeure. Without prejudice to Articles 11.2 and 11.3 above, the Party invoking force majeure shall notify the other without delay, stating the nature, likely duration and foreseeable effect, and take any measure to minimise possible damage.



# Article 12 - TERMINATION OF THE AGREEMENT

12.1 If, at any time, either Party believes that the purposes of this Agreement can no longer be effectively or appropriately carried out, it shall consult the other Party. Failing agreement on a solution, either Party may terminate this Agreement by serving two months' written notice. In this event, the Organisation shall be entitled to payment of the contribution only for the part of the Action carried out, and to reimbursement of commitments entered into by the Organisation for the implementation of the Action, which the Organisation cannot reasonably terminate on legal grounds.

## 12.2 Where the Organisation:

- fails, without justification, to fulfil any of the obligations incumbent on it and, after being given notice by letter to comply with those obligations, still fails to do so or to furnish a satisfactory explanation within 30 days of sending of the letter;
- fails to comply with articles 1.5, 1.6 or 4;
- makes false or incomplete statements to obtain the contribution provided for in the Agreement or provides reports that do not reflect reality;
- commits financial irregularities or is guilty of grave professional misconduct;
- undergoes legal, financial, technical or organisational change that is liable to affect this Agreement substantially or to call the award decision into question;

the Contracting Authority will enter into discussions with the Organisation and, failing a proper solution within one month, may terminate this Agreement, without prior notice and without paying compensation of any kind. In that event the Contracting Authority may demand full or partial repayment of any amounts unduly paid, after allowing the Organisation to submit its observations.

- 12.3 Prior to or instead of terminating the Agreement as provided for in Article 12.2, the Contracting Authority may suspend payments or (exceptionally) the eligibility of expenses as a precautionary measure, informing the Organisation immediately.
- 12.4 This Agreement shall be automatically terminated if it has not given rise to a payment by the Contracting Authority (including pre-financing) within three years of its signature.
- 12.5 Unless this Agreement is earlier terminated pursuant to this Article 12.2, the payment obligations of the European Community hereunder shall cease at the "end date", which shall occur 18 months after the end of the implementation period as defined in Article 2 of the Special Conditions.

The Contracting Authority notifies the Organisation of any postponement of the end date. The Contracting Authority shall postpone the end date, so as to be able to fulfil its payment obligations, in all cases where the Organisation has filed the payment request in accordance with contractual provisions or, in case of dispute, until completion of the dispute settlement procedure provided for in article 13.



#### Article 13 - SETTLEMENT OF DISPUTES

- 13.1 The Parties shall endeavour to settle amicably any dispute or complaint relating to the interpretation, application or fulfilment of this Agreement, including its existence, validity or termination. In default of amicable settlement, any Party may refer the matter to arbitration in accordance with the Permanent Court of Arbitration Optional Rules for Arbitration Involving International Organisations and States in force at the date of this Agreement.
- 13.2 The language to be used in the arbitral proceedings shall be English. The appointing authority shall be the Secretary General of the Permanent Court of Arbitration following a written request submitted by either Party. The Arbitrator's decision shall be binding on all Parties and there shall be no appeal.
- 13.3 Nothing in this Agreement shall be interpreted as a waiver of any privileges or immunities accorded to any Party hereto by its constituent documents or international law

#### FINANCIAL PROVISIONS

#### Article 14 - ELIGIBLE COSTS

- 14.1 To be considered eligible as direct costs under this Agreement, costs must:
  - be necessary for carrying out the Action, be provided for specifically in this Agreement and comply with the principles of sound financial management, in particular value for money and cost-effectiveness;
  - have actually been incurred during the implementation period of this Agreement as defined in article 2 of the Special Conditions, whatever the time of actual disbursement by the Organisation;
  - be recorded in the Organisation's or Organisation's partners' accounts, be identifiable, backed by originals of supporting evidence (as the case may be in electronic form), and verifiable pursuant to the provisions of article 16.4.
- 14.2 Subject to the above and without prejudice to article 10.4, the following direct costs of the Organisation or its implementing partners may in particular be eligible:
  - the cost of staff assigned to the Action, corresponding to actual salaries plus social security charges and other remuneration-related costs (including in the form of provisions made in accordance with the Organisation accounting rules in case of Joint Management Action). Identifiable personnel costs at headquarters level arising as a direct consequence of the Action may be included. Salaries and costs will not exceed those normally borne by the Organisation or partners;
  - travel and subsistence costs for staff taking part in the Action, provided they do not exceed those normally borne by the Organisation or partners;



- purchase costs for equipment (new or used) which are attributable to the Action;
- purchase costs for goods and services (transport, storage and distributing, rent of equipment, etc.) which are directly attributable to the Action;
- costs directly arising out of, or related to, accepting or distributing contributions in kind;
- costs of consumables and supplies directly attributable to the Action;
- expenditure on contracting directly attributable to the Action;
- the proportion of field office costs that corresponds to the amount of activity directly attributable to the Action or to the proportion of funding by the Contracting Authority;
- costs deriving directly from the requirements of this Agreement (dissemination of information, evaluation specific to the Action, specific reporting for the needs of the Contracting Authority, translation, reproduction, insurance, targeted training for those involved in the Action, etc.) including financial service costs (in particular bank fees for transfers).
- 14.3 The following costs shall not be considered eligible:
  - debts and provisions for possible future losses or debts;
  - interest owed by the Organisation to any third party;
  - items already financed from other sources;
  - purchases of land or buildings;
  - currency exchange losses;
  - taxes, duties and charges charged to the Organisation (unless the Organisation is not able to reclaim them and if allowed by the applicable regulatory provisions of the European Community).
- 14.4 A fixed percentage of direct eligible costs, not exceeding 7 %, may be claimed as indirect costs by the Organisation to cover the administrative overheads incurred for the Action.

Subject to the above, for comparable Actions and Actions where there is more than one donor the amount recovered shall not, in percentage terms, be higher or lower than for other comparable contributions.

Indirect costs are eligible provided that they do not include costs assigned to another heading of the budget of this Agreement.

Indirect costs may be charged on the value of in-kind commodities delivered by the Contracting Authority, including their associated costs.



Where the rates applied in accordance with the Organisation's governing bodies' decisions exceed 7%, the Organisation may recover the balance as direct eligible costs, subject to the provisions governing direct eligible costs referred to in this article 14 being fulfilled.

Indirect costs shall not be eligible where the Agreement concerns the financing of an Action where the Organisation is already receiving an operating grant from the European Community during the period in question.

- 14.5 A contingency reserve may be included in the Budget of the Action, to cover any adjustment necessary in the light of changed circumstances on the ground. The contingency reserve should not be higher than 5% of eligible costs and can only be used with the prior written (by letter) authorisation of the Contracting Authority, upon a duly justified request from the Organisation.
- 14.6 In the case of co-financing, contributions in kind made by the Organisation or its partners may neither be considered as co-financing nor as eligible costs. The cost of staff assigned to the Action is not a contribution in kind and may be considered as co-financing in the Budget for the Action when paid by the Organisation or its partners.

#### Article 15 - PAYMENTS

15.1 Payment procedures are set out in Article 4 of the Special Conditions and follow one of the two options below:

Option 1: When the implementation period of the Agreement does not exceed 12 months or the contribution is less than EUR 100 000

The Contracting Authority will provide a payment of pre-financing of from 80% up to 95% of the sum referred to in Article 3(2) of the Special Conditions less contingencies within 45 days of receiving the Agreement signed by both Parties and accompanied by a request for payment conforming to the model attached as Annex V.

The Contracting Authority will pay the balance within 45 days of approving the final report.

Option 2: When the implementation period of the Agreement exceeds 12 months and the contribution is of EUR 100 000 or more

The Contracting Authority will provide a payment of pre-financing of from 80% to 95% of that part of the forecast budget for the first 12 months of an Action which is being financed by it (excluding contingencies) within 45 days of receiving the Agreement signed by both Parties and accompanied by a request for payment conforming to the model attached as Annex V.

Each further instalment of pre-financing will cover the remainder of the Contracting Authority's part of the planned budget for the previous period (including any approved contingencies) plus a pre-financing of from 80% to 95% of that part of the forecast budget for the subsequent 12-month period (or of the remaining period if shorter as regards the last instalment of pre-financing) which is financed by it (excluding contingencies), and be made by the Contracting



Authority within 45 days of approving a progress report, provided that at least 70% of the immediately preceding payment (and 100% of previous payments if any) has been incurred, as proven by the relevant report. For the purpose of this provision funds are incurred when they are the subject of a formal legal commitment between the Organisation (or its partners) and a third party.

The Contracting Authority will pay the balance within 45 days of approving the final report.

15.2 Any report will be deemed approved 45 days after receipt, accompanied by a request for payment conforming to the model attached as Annex V, if the Contracting Authority has not reacted.

If the Contracting Authority does not intend to approve a report, as submitted, it shall revert to the Organisation with a request explaining the reason and specifying the additional information it requires within the first 45-day period. The deadline for approving the report shall be suspended pending the receipt of the requested information. If the Contracting Authority deems that a payment request cannot be met, it shall revert to the Organisation with a request explaining the reason and specifying the additional information it requires within the second 45-day period. The payment period shall be suspended pending the registration of a properly formulated payment request.

Reports shall be presented in accordance with the stipulations of Article 2.

Approval of a report does not imply recognition of the regularity, authenticity, completeness and correctness of the declarations and information contained therein.

15.3 On expiry of the payment period specified in article 15.1, the Organisation may, within two months of receiving late payment, demand interest at the rate applied by the European Central Bank to its principal refinancing operations, as published in the C series of the Official Journal of the European Union on the first day of the month in which payment was due, increased by three and a half percentage points.

The interest shall be payable for the period elapsing from the day following expiry of the time limit for payment up to the day of payment. Any partial payment shall first cover the interest.

The interest shall not be treated as an income for the purposes of determining the final amount of Community financing within the meaning of article 17. The suspension of payment by the Contracting Authority may not be considered as late payment.

- 15.4 The level of pre-financing referred to in article 15.1 above shall be set at a level of between 80% and 95% in 5% increments taking into account past record of the Organisation in particular as regards timely submission of the final report.
- 15.5 The Contracting Authority will make payments in EUR into the bank account referred to in the financial identification form in Annex IV. Where payment is to be made to a bank account which is already known to the Contracting Authority, the Beneficiary may provide a copy of the relevant financial identification form.



- 15.6 Where feasible, the funds paid by the Contracting Authority shall be maintained in Euro denominated bank accounts. They may be pooled together with contributions from other donors. They may be exchanged for other currencies in order to facilitate their disbursement.
- 15.7 For Joint Management and/or Multi-Donor Actions, the Organisation's rules and procedures pertaining to bank interest shall apply, and an equal treatment among donors shall be ensured. This is based on the understanding that these rules and procedures conform to internationally accepted standards.

In all other cases, interest earned by the Organisation on funds received from the Contracting Authority shall be identified as such and reflected in reports to the Contracting Authority. In such cases, subject to the conditions provided for in the applicable regulations of the European Community:

- for pre-financing payments equal or below EUR 250 000 (or for crisis management, equal or below EUR 750 000 per agreement at the end of each financial year and for projects of a duration of more than 12 months), interests earned on such pre-financing payments shall not be due to the Contracting Authority.
- for pre-financing payments exceeding the amounts indicated above and below EUR 750 000 (except in case of crisis management), interest earned on such pre-financing payments shall be assigned to the Action and deducted from the payment of the balance of the amounts due to the Organisation, unless the Contracting Authority requests the Organisation to reimburse the interest generated by pre-financing payments before the payment of the balance.
- for pre-financing payments exceeding EUR 750 000 per agreement at the end of the financial year, the amount of earned interests on such pre-financing payments shall be recovered by the Contracting Authority for each reporting period following the implementation of the Agreement.

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## Article 16 - ACCOUNTS AND TECHNICAL AND FINANCIAL CHECKS

16.1 The Organisation shall keep accurate and regular records and accounts of the implementation of the Action. Separate accounts shall be kept for each Action, and shall detail all income and expenditure.

For Joint Management and/or Multi-Donor Actions, the accounting regulations and rules of the Organisation shall apply. This is based on the understanding that these regulations and rules conform to internationally accepted standards.

In all other cases the Organisation shall use a dedicated double-entry book-keeping system as part of or as an adjunct to the Organisation's own accounts. This dedicated system shall follow the procedures dictated by professional practice and provide precise details of interest accruing on funds paid by the Contracting Authority.

- 16.2 Financial transactions and financial statements shall be subject to the internal and external auditing procedures laid down in the Financial Regulations, Rules and directives of the Organisation. A copy of the audited financial statements shall be submitted to the European Commission by the Organisation.
- 16.3 The Organisation shall, until at least five years after the end date as specified in article 12.5:
  - keep financial accounting documents concerning the activities financed by the contribution and,
  - make available to the competent bodies of the European Communities, upon request, all relevant financial information, including statements of accounts concerning the Action, whether they are executed by the Organisation or by its implementing partners or contractors.
- 16.4 In conformity with its financial regulations, the European Communities, including its Court of Auditors, may undertake, including on the spot, checks related to the Actions financed by the Contracting authority.
- 16.5 These provisions shall be applied in accordance with any specific agreement concluded in this respect by the Organisation and the European Community.

# Article 17 - FINAL AMOUNT OF FINANCING BY THE CONTRACTING AUTHORITY

- 17.1 The total amount to be paid by the Contracting Authority to the Organisation may not exceed the maximum contribution established by Article 3(2) of the Special Conditions, even if the overall actual expenditure exceeds the estimated total budget set out in Annex III.
- 17.2 Where Article 3(2) of the Special Conditions sets out a maximum percentage of estimated total eligible cost to be financed by the Contracting Authority, and if the eligible costs at the end of the Action are less than the estimated total cost specified in Article 3(1) of the Special Conditions, the contribution of the Contracting Authority may be limited to the amount produced by multiplying the actual expenditure by the percentage laid down in Article 3(2) of the Special Conditions.



Where the percentage set out in article 3(2) of the Special Conditions is likely to change in the course of implementation, the Organisation will consult the Contracting Authority without delay so as to agree on appropriate measures, in accordance with Article 9.

- 17.3 The Organisation accepts that the contribution of the Contracting Authority shall be limited to the amount required to balance income and expenditure for the Action and that it may not in any circumstances result in a surplus for the Organisation.
- 17.4 In cases where the Action is suspended or not completed within the implementation period of this Agreement, the funds that remain unexpended after all liabilities incurred in this period have been satisfied, including interest earned where applicable, will be reimbursed to the Contracting Authority.
- 17.5 Where the Action is not carried out at all, or is not carried out properly, in full or on time and without prejudice to its right to terminate this Agreement pursuant to article 12.2, the Contracting Authority may, after allowing the Organisation to submit its observations and without prejudice to article 13, reduce the contribution pro rata the actual implementation of the Action on the terms laid down in this Agreement.

#### Article 18 - RECOVERY

- 18.1 Where recovery is justified, the Organisation undertakes to repay to the Contracting Authority within 45 days of the issuing of the debit note, the latter being the letter by which the Contracting Authority requests the amount owed by the Organisation, any amounts paid in excess of the final amount due.
- 18.2 If the Organisation fails to repay by the due date, the sum due shall bear interest at the rate indicated in article 15.3. The interest shall be payable for the period elapsing from the day following expiry of the time limit for payment up to the day of payment. Any partial payment shall first cover the interest.
- 18.3 Amounts to be repaid to the Contracting Authority may be offset against amounts of any kind due to the Organisation, after informing it accordingly. The Organisation's prior consent is not required. This shall not affect the Parties' option to agree on payment in instalments.
- 18.4 Bank charges incurred by the repayment of amounts due to the Contracting Authority shall be borne entirely by the Organisation.



# **EUBAM VII Budget draft**

EXPENSES	Unit	# People	#   Inite	Unit Price	T-4-1 :
1. HUMAN RESOURCES		# 1 dopie	1 - 4n de	Offic Price	Total in Euro
1.1. Salaries of contracted personnel	• · · · · · · · · · · · · · · · · · · ·	1 offer "1	March	trata, tra a la	
1.1.1 Core international personnel (SSA)					,
Head of Border Assistance Mission	mar mar with				
Deputy Head of Mission	per month	1	12,0	14800	177 600,00
Head of Operations	per month per month	1	12,0	11300	135 600,00
Head of Analytical and Operational Support Unit	per month	1	12,0	10300	123 600,00
Head of Capacity Building Unit	per month	1	12,0	9900	118 800,00
Executive Assistant to the Head of Mission and Event Manager	per month	1	12,0 12,0	9900	118 800,00
mead of Security and Safety Unit	per month	1	12,0	9300 9300	111 600,00
Security and Safety Officer	per month	1	12,0	8500	111 600,00
Heads of Field Offices	per month	6	12,0	9300	102 000,00
Deputy Head of Field Office Chisinau	per month	1	12,0	8400	669 800,00 100 800,00
Liaison Officer MD and Senior Border Police Advisor	per month	1	12,0	9300	111 600,00
Customs Specialist in the Republic of Moldova	per month	1	12,0	8500	102 000,00
Reporting and Communications Officer	per month	1	12,0	9300	111 600,00
Strategy Planning and Performance Officer Operational Quality Control Coordinator	per month	1	12,0	9300	111 600,00
Senior Advisor on Anti-Corruption	per month	1	12,0	9300	111 600,00
Senior Advisor on Schengen Acquis	per month	1	12,0	9300	111 600,00
Senior Advisor on IBM	per month	1	12,0	9300	111 600,00
Customs Analyst	per month	1	12,0	9300	111 600,00
Customs Investigation Specialist	per month	1	12,0	8500	102 000,00
Customs Fiscal Specialist	per month	1	12,0	8500	102 000,00
Customs Risk Analysis Advisors	per month	1	12,0	8500	102 000,00
Border Police Risk Analysis Advisors	per month	. 1	12,0	8500	102 000,00
Border Police Analyst	per month per month	1	12,0	8500	102 000,00
Investigation Advisor	per month	2 2	12,0	8500	204 000,00
Border Police Management Advisor	per month	1	12,0	8500	204 000,00
Customs Management Advisor	per month	1	12,0 12,0	8500	102 000,00
Customs Status and Customs Procedures Advisor	nor month	1	12,0	8500	102 000,00
Customs Tariff and Tariff Classification and Origins of Goods Advisor	per month	1	12,0	8500 8500	102 000,00
Post-clearance Control and Audit Advisor	per month	1	12,0	8500	102 000,00
Training Coordinator	per month	1	12,0	8500	102 000,00 102 000,00
IT Officer	per month	1	12,0	8400	100 800,00
1.1.1.2 Core international personnel (FT)			,-		100 000,00
Chief of Administration					1
Procurement / Logistics and Contracting Officer	per month	1	12,0	10450	125 400,00
Manufacturation of the second	per month	1	12,0	8500	102 000,00
Ance Officer	per month	1	12,0	8500	102 000,00
Sub total international personnel	per month	1	12,0	8500	102 000,00
, production		43			4 715 400,00
1.1.2 Local personnel					ļ
IT expert / assistant	per month	2	40.0	4405	
Finance Assistant	per month	2 1	12,0	1100	26 400,00
Administrative assistant / interpreter	per month	71	12,0	1100	13 200,00
Drivers / Office Clerks	per month	33	12,0 12,0	1100	937 200,00
Security guards for HQ in Odessa	per month	8	12,0	880 550	348 480,00
Receptionist and Travel Manager for HQ in Odessa	per month	1	12,0	1100	52 800,00
Cleaning personnel for HQ in Odessa	per month	2	12,0	400	13 200,00
Sub total local personnel	,	118	,2,0	400	9 600,00 1 400 880,00
1.1.3 Short-term international experts					
Sector specialists for specialist training / studies (category 1)					1
Sector specialists for specialist training / studies (category 1) Sector specialists for specialist training / studies (category 2)	per day		180,0	400	72 000,00
Sub total short-term international experts	per day		50,0	800	40 000,00
Subtotal 1.1: Salaries / Fees					112 000,00
					6 228 280,00



Unit	# People	# Units	Unit Price	Total in Euro
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per day		150.0	250	37 500,00
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2. Travel			West Sign	Andrea Ann
Round trip and a trip home for all international personnel	per flight	240.0	700	168 000,00
Flights international personnel abroad	per flight	80,0	700	56 000.00
Flights short-term international experts	per flight	80.0	700	56 000,00
Flights core personnel within Ukraine and to/from Moldova	per flight	100,0	200	20 000,00
Flights Ukrainian and Moldovan counterparts (study tours abroad, etc.	per flight	50,0	700	35 000.00
Local travel costs for Ukrainian and Moldovan counterparts	per trip	120,0	110	13 200,00
SUBTOTAL 2: TRAVEL				348 200,00

3. Equipment and Supplies			347	
3.1 Cross-country vehicles Purchase of cross-country vehicles Subtotal 3.1: Cross-country vehicles			·	
3.2 Furniture, Computer Equipment (incl. software), Supplies Furniture / Fittings quipment and related devices network equipment Renewal and upgrade of software licenses and support software Subtotal 3.2: Furniture and Computer Equipment	lumpsum lumpsum lumpsum lumpsum			10 000,00 35 000,00 15 000,00 20 000,00 80 000,00
3.3 Communication equipment Mobile phones (GSM) Subtotal 3.3: Communication equipment	per item	30,0	100	3 000,00 3 000,00
3.4 Security System and Security Devices Equipment related to security systems and security devices, including radios for cars Subtotal 3.4: Security System and Security Devices	lumpsum			40 000,00 40 000,00
3.5 Equipment for counterparts Purchase of equipment for counterparts in UKR and MD Subtotal 3.5: Equipment for counterparts	lumpsum			250 000,00 250 000,00
SUBTOTAL 3: EQUIPMENT AND SUPPLIES				373 000,00



EXPENSES	Unit	# People	# Units	Unit Price	Total in Euro
4. Local Office Costs / Action Costs		· ·	. **2		TOTAL III EULO
Office Rent Operational Headquarter in Odessa	nor mentle		40.0	1922	
Cleaning Services for Offices	per month	1	12,0	23500	282 000,00
Electricity, water, heating, garbage	per month	9	12,0	50	5 400,00
	per month	11	12,0	90	11 880,00
Internet access	per office	8	12,0	200	19 200,00
Internet access via Satellite for FOs	per office	3	12.0	500	18 000,00
Communication costs GSM	per GSM	110	12,0	110	145 200,00
Communication costs satellite phone	per phone	28	12,0	50	
Communication costs fixed telephone / fax (landline)	per month	11			16 800,00
Office supplies, stationary and other consumables	•		12,0	150	19 800,00
Fuel, maintencance and running costs cross-country vehicles	per month	11	12,0	450	59 400,00
Maintenance and running costs cross-country venicles	per vehicle	44	12,0	450	237 600,00
Maintenance and repair cross-country vehicles	lumpsum				50 000.00
Car insurance	per vehicle	44	12.0	130	68 640,00
SUBTOTAL 4: LOCAL OFFICE COSTS / ACTION COSTS				<u></u>	933 920,00

CANDER OF THE PROPERTY OF		280 633.27
SUBTOTAL 5: OTHER COSTS / SERVICES	lumpsum	120 633,27
Organisation of seminars and internal training	lumpsum	40 000,00
Protection and visibility clothing for Mission members		80 000,00
EU Visibility including press/conferences	lumpsum	
Representation	lumpsum	20 000.00
The state of the s	lumpsum	20 000.00
5. Other Costs // Services Renovation and refurbishment of Field Offices		

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7. Administrative fees (7% of 6 - eligible costs)		785 048,73
8. TOTAL ELIGIBLE COSTS OF THE ACTION (6+7)	<u> </u>	12 000 000,00

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# IDENTIFICATION SHEET

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REMARQUES

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CACHET DE LA BANQUE + SIGNATURE DU						
REPRESENTANT DE LA BANQUE (Les deux						
obligatoires)						
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DATE + SIGNATURE DU TITULAIRE DU COMPTE (Les deux obligatoires)

ANNEX V

# Request for payment for contribution agreement with an international organisation

Date of the request for payment <.....>

For the attention of <Address of the Contracting Authority>
<Financial unit indicated in the Agreement><sup>1</sup>

Reference number of the Agreement: ...

Title of the Agreement: ...

Name and address of the Organisation: ...

Request for payment number: ...

Period covered by the request for payment: ...

Dear Sir/Madam,

I hereby request payment of the first prefinancing/further instalment of prefinancing/balance<sup>2</sup> under the Agreement mentioned above.

The amount requested is [as indicated in Article 4.2 of the Special Conditions of the Agreement/the following: ...]<sup>3</sup>

Please find attached the following supporting documents:

- signed Agreement (for the payment of the first prefinancing)
- narrative and financial progress report (for further instalments of pre-financing)
- final implementation report (for payment of the balance)<sup>4</sup>

The payment should be made to the following bank account:...<sup>5</sup>

I hereby certify on honour that the information contained in this request for payment is full, reliable and true, that the costs incurred can be considered eligible in accordance with the Agreement and that this request for payment is substantiated by adequate supporting documents that can be checked.

Yours faithfully,

#### <signature>

Please do not forget to address a copy of this letter to the Commission delegation mentioned in Article 5.1 of the Special Conditions of the Agreement.

Delete the two options which do not apply.

Delete the option which does not apply.

Delete the items which do not apply.

Indicate the account number shown on the identification form annexed to the Agreement. In the event of change of bank account, please complete and attach a new identification form as per model.

N.B.: Further instalments of prefinancing and final payments are subject to the approval of the corresponding report (see Article 15(1) of the General Conditions of Agreement)